



BAY AREA
AIR QUALITY
MANAGEMENT
DISTRICT

AGENDA: 5

Building Appliance Rules Update

**Stationary Source and Climate Impacts
Committee**

April 18, 2022

**Jennifer Elwell
Senior Air Quality Engineer
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Presentation Outcome



- Update committee on comments received on draft amendments to Regulation 9, Rules 4 and 6 for Nitric Oxide (NO_x) emissions from building appliances, the implementation working group, and timeline moving forward.

Presentation Outline



- Background
- Path Forward
- Implementation Working Group
- Timeline Updates

Presentation Requested Action



- None, informational only.

Background



- Draft amendments include zero-NOx requirement for residential and commercial space and water heaters
 - Compliance dates 2027-2031 depending on equipment type and size
- Public comment period from September 30, 2021 – November 1, 2021
 - Workshop and Stationary Source and Climate Impacts (SSCI) presentations in the Fourth Quarter of 2021
 - Committee feedback
 - Further stakeholder engagement, including labor groups and PG&E
 - Evaluate CEQA path forward

Path Forward on California Environmental Quality Act (CEQA)

- Staff has determined need for Environmental Impact Report (EIR)
 - Evaluate potential energy, utility, and air quality impacts
 - Additional assessment including third party grid analysis
 - Release Notice of Preparation/Initial Study (NOP/IS) in Quarter 2 for public review and comment
 - Draft EIR to be released in Quarter 3 of 2022
- Final package will also include health analysis including equity impacts, socio-economic analysis and technology evaluation

Implementation Working Group



- Inform periodic reporting back to the Board on accessibility of zero-NOx technologies including technology availability, funding and costs of compliance
 - Impacts to different stakeholder groups (renters, homeowners, small businesses, industry, local governments)
 - Suggestions on new/enhanced funding/financing streams
 - Potential barriers, including affordability, and interventions needed to meet the compliance deadlines
 - Flag any concerns with the rule compliance dates based on new information and market developments

Implementation Working Group Cont'd



- Led by staff with the assistance of a contracted facilitator
- Periodic reports to Board to be authored by Staff with input from working group members

- EJ/Community Organizations
- Local Governments
- Labor/Building Trades
- Affordable and Market Rate Housing Developers

- Property Management
- State Funding Agencies
- Equipment Manufacturers
- Other Subject Matter Expert Organizations

Implementation Working Group Cont'd



- Example: 2021 rule development working group members

- Menlo Spark
- Rocky Mountain Institute
- Building Decarbonization Coalition
- Greenlining Institute
- Poder
- Emerald Cities
- Bayview Hunters Point Community Advocates
- Redwood Energy
- Sierra Club
- SPUR
- Association for Energy Affordability
- Energy Solutions
- BlocPower
- BayRen
- CA Housing Partnership Corporation
- Building Elec. Inst.
- Bay Area Regional Collab.
- CEC, CARB
- City staff (SF, Oakland, SJ, Berkeley, PA, Hayward)
- SCAQMD
- Johnson Controls
- Trane Technologies
- AC, Heating and Refrigeration Institute
- Rheem

Implementation Working Group Cont'd



- Implementation working group will be formed in Quarter 3 2022 and begin meeting upon adoption of rule amendments
 - Identify working group members
 - Contract with third party facilitator
 - Determine need for and method of providing stipends for working group members
 - Set date for first meeting following adoption

Potential Timeline Updates



- Previously: Board adoption Quarter 2 of 2022
- ***Anticipated timeline: Board adoption in Quarter 4 of 2022***
 - Required for additional environmental impact analysis, including grid capacity
 - Regulatory timelines would not change

Feedback Requested/Prompt



- Questions or concerns about proposed path forward from committee members
 - CEQA/EIR path and timeline
 - Membership of the implementation group



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AGENDA: 6

South Bay Odor Attribution Study

**Stationary Source and Climate Impacts
Committee Meeting
April 18, 2022**

**Ranyee Chiang, Ph.D.
Director Meteorology and Measurement
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Presentation Outcome



- Understand motivation and results from Air District's South Bay Odor study and provide feedback on recommendations

Presentation Outline



- Area overview
- History of complaints and actions
- South Bay Odor Stakeholder group
- Odor study challenges and goals
- Key findings
- Possible Air District actions

Presentation Requested Action



- None. Informational only.

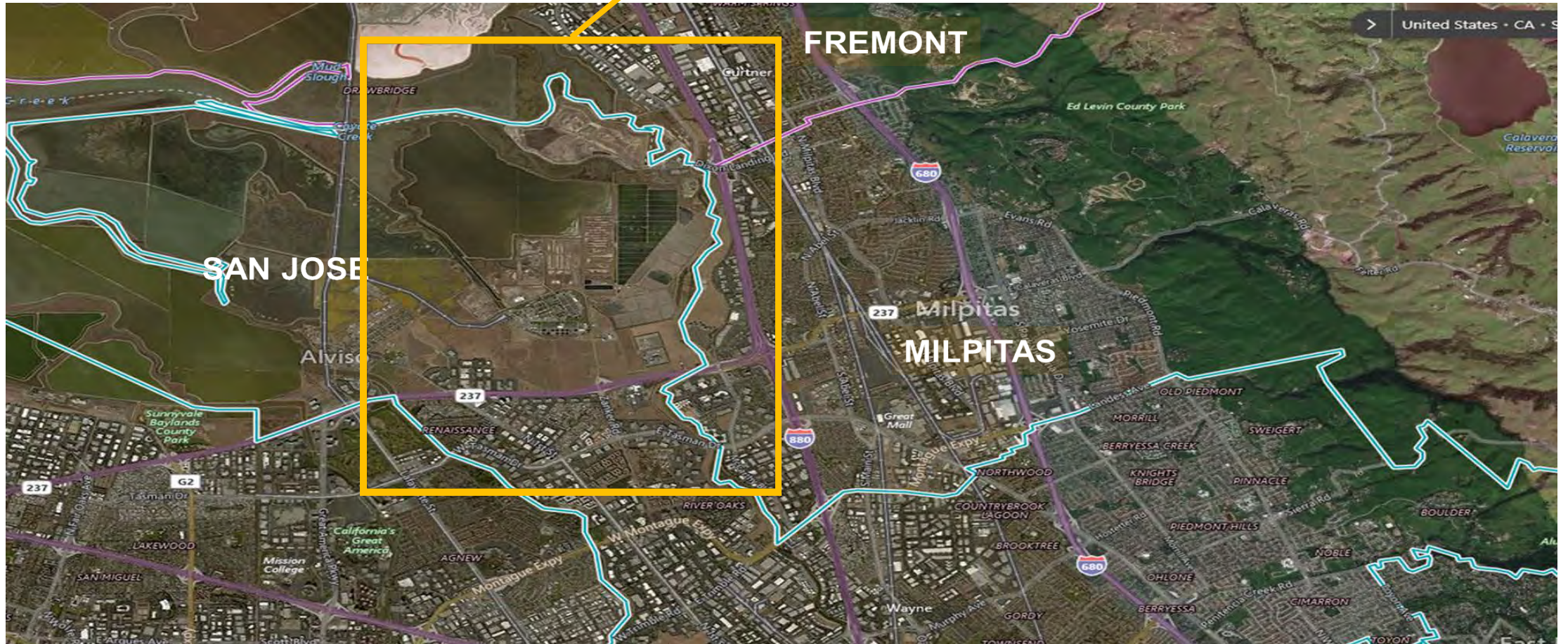
Area Overview



Area Overview Cont'd



Details of this area shown on next slide



Waste Facilities



Newby Island Resource Recovery Park (NIRRP)

- Landfill
- Material Recovery Facility
- Composting Operation

San Jose Santa Clara Regional Wastewater Facility (RWF)

- Sewage
- Sludge Ponds & Drying Beds

Zero Waste Energy Development (ZWED)

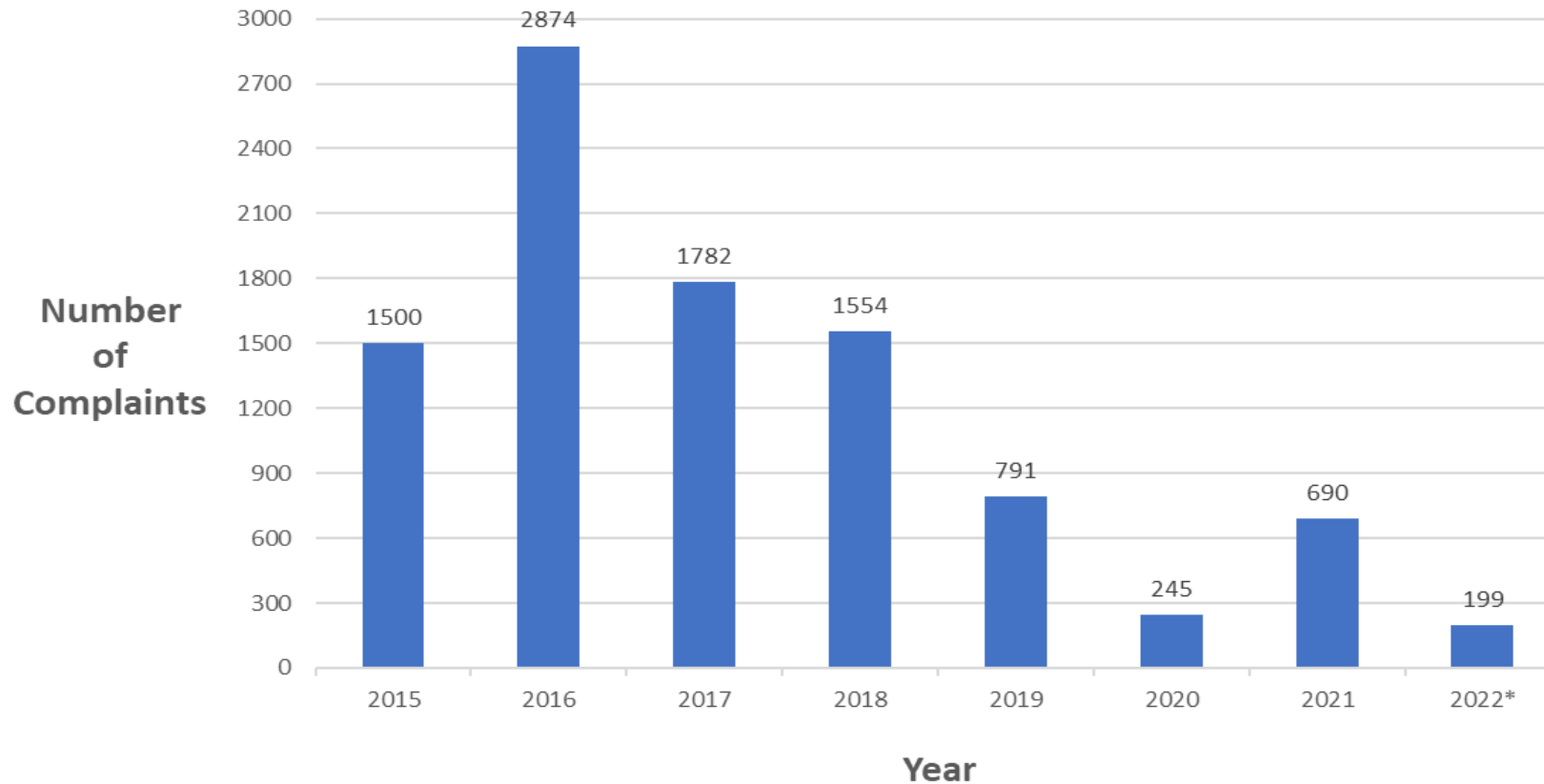
- Dry Anaerobic Digestion
- In-vessel Composting



History of Complaints and Actions



Milpitas Area Complaints Received by Air District
2015 - Current



Number of Public Nuisance Violations Issued	
2015	4
2016	4
2021	1

South Bay Odor Stakeholder Group



Community Members



Industry Representatives



Government



Air District
Santa Clara County
Fremont
Milpitas
San Jose
Congressman Ro Khanna
Assemblymember Alex Lee
Senator Bob Wieckowski

- Formed in 2015
- Identified the need for an independent odor study
- Provided input on odor study through quarterly meetings

Challenges In Determining Sources of Odors



Facilities

- Proximity and similarity of three facilities make it difficult to trace odors to specific facilities
- Processes vary over time and space



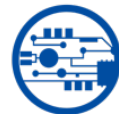
Sensory

- Characteristics of odors can change with concentration and olfactory fatigue



Meteorology

- Wind, temperature, humidity, inversion, seasonal fluctuations



Technology

- Humans can detect smells at very low concentrations, which are difficult to measure with current, commonly available equipment

Air District Odor Attribution Study



Goals

- Identify contributions of odors from three facilities and specific processes
- Evaluate variability and seasonability of odors, including in nearby communities
- Inform future actions to reduce odors
 - Best practices
 - Enforcement
 - Rules
- Establish methods to measure progress on facilities' future odor reduction actions
- Educate Community

Air District Odor Attribution Study Cont'd



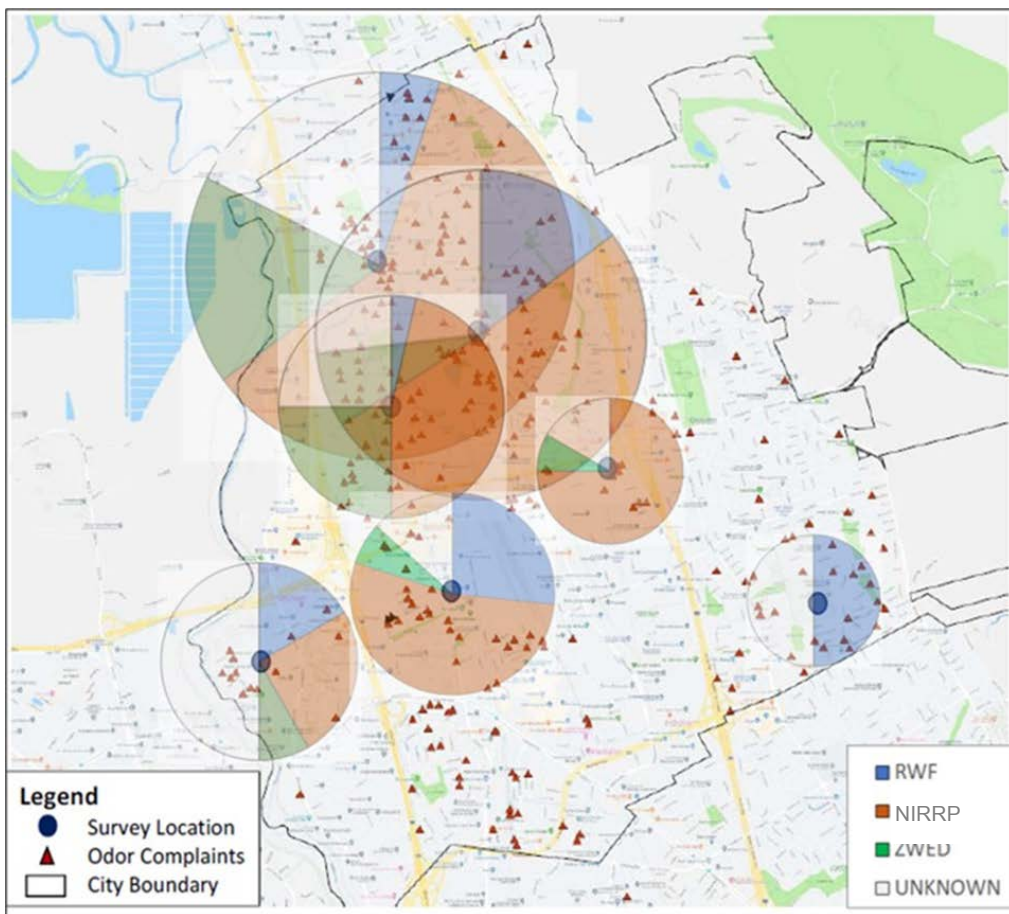
Methods

- Screening and targeted measurement through mobile platform that can measure in parts per trillion (ppt) levels in real time (Montrose Environmental Group)
- Focused field sampling and data collection over three seasons to identify odor compounds relative to facilities and processes (Jacobs Engineering Group, Inc)

Key Findings: Identified Contributions from Each of the 3 Facilities



% Contribution From Facilities at Survey Locations

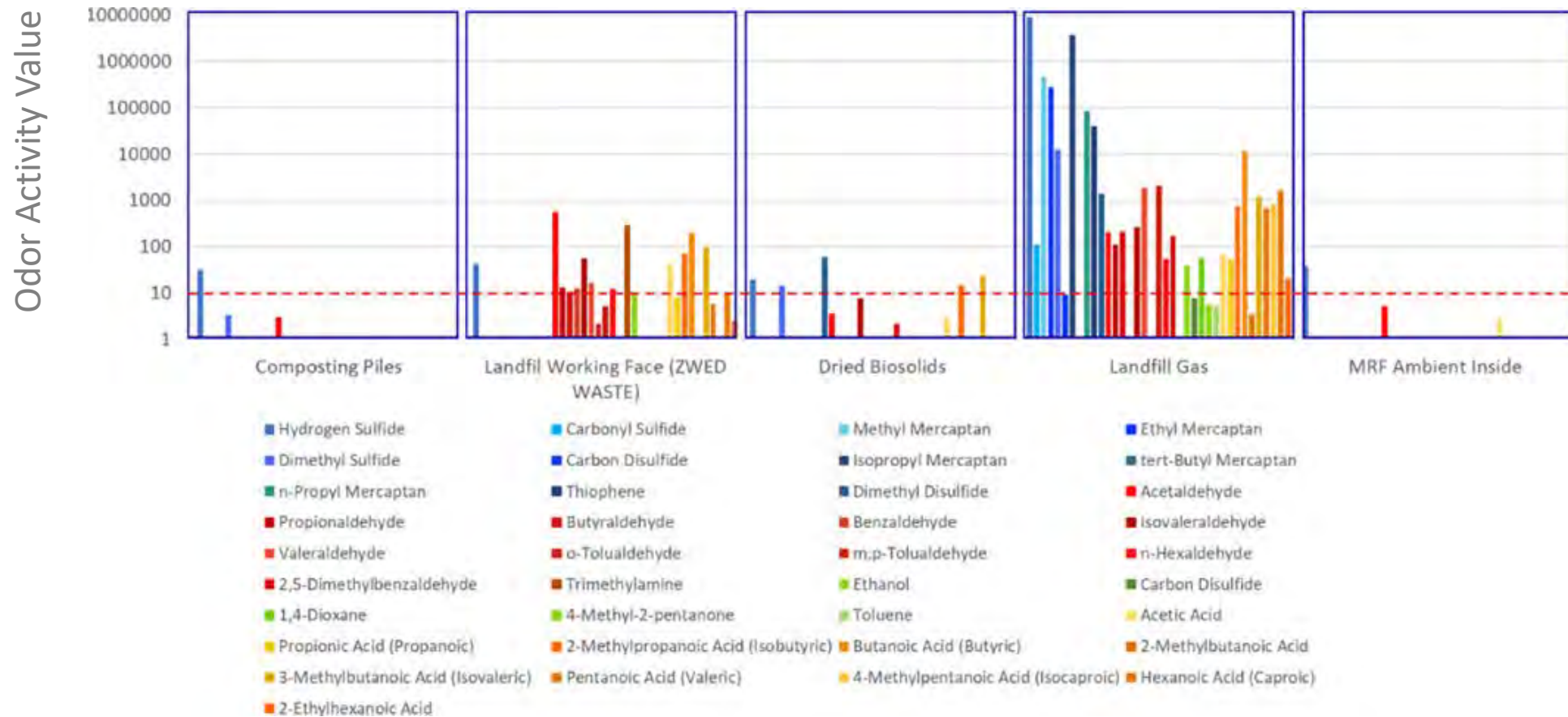


- Potent odors can be attributed to:
- ZWED interior space
 - RWF lagoons and turbulent streams
 - NIRRP landfill gas and landfill working face
 - Don Edwards San Francisco Bay Wildlife Refuge also contributes to odors, but this can be distinguished from facility odors

Key Findings: Unique “Fingerprints” for Facilities and Processes



Examples: Odor Compounds from NIRRP Processes



Key Findings: Measures that Facilities Can Take to Reduce Odors



- Facilities can repair leaks, install/repair air curtains at door openings, and establish negative pressure zones in key areas
- Monitor carbon filters more closely and improve system for quick changeovers
- Add landfill gas collection wells; More frequently monitor wells, piping, pressure, and valves with handheld sensors; Make expedient repairs when leaks are identified
- Cover operations that involve flow, mixing, or aeration and vent to dedicated abatement equipment

For Feedback: Possible Air District Actions



- If facilities don't implement measures voluntarily, consider requesting abatement orders to compel a higher level of control and monitoring
- Consider regulation changes
 - Amendments for landfills for odor monitoring and control, with benefits for GHG emissions
 - Rules for composting operations, wastewater treatment, and material recycling to ensure proper operation which generally controls odors
 - Require continuous monitoring or sensor network to automatically pull samples when triggered
- Regulations and methodology impact other similar facilities around the Bay Area, including in overburdened communities

For Feedback: Possible Air District Actions, Cont'd



- Share odor study results with San Jose Local Enforcement Agency
- Additional controls cannot be imposed through permitting unless a facility requests modification of a source
- Facilities should be responsible for improvements, but rule development, implementation, and oversight will also require Air District resources