



COMMUNITY EQUITY, HEALTH AND JUSTICE COMMITTEE

COMMITTEE MEMBERS

BAY AREA
AIR QUALITY
MANAGEMENT
DISTRICT

DAVINA HURT – CO-CHAIR
NATE MILEY – VICE CHAIR
RICH CONSTANTINE
CAROLE GROOM
LORI WILSON

TYRONE JUE – CO-CHAIR
JOHN BAUTERS
JOHN GIOIA
BRAD WAGENKNECHT
SHAMANN WALTON

**THIS MEETING WILL BE CONDUCTED UNDER PROCEDURES AUTHORIZED BY
EXECUTIVE ORDER N-29-20 ISSUED BY
GOVERNOR GAVIN NEWSOM**

- **THE PUBLIC MAY OBSERVE THIS MEETING BY CLICKING THE LINK AVAILABLE ON THE AIR DISTRICT'S AGENDA WEBPAGE AVAILABLE AT**

www.baaqmd.gov/bodagendas

- **THE PUBLIC MAY PARTICIPATE REMOTELY VIA ZOOM AT THE FOLLOWING LINK OR BY PHONE**

<https://bayareametro.zoom.us/j/89255496441>

(669) 900 6833 or (408) 638 0968

WEBINAR ID: 892 5549 6441

- **THOSE PARTICIPATING BY PHONE WHO WOULD LIKE TO MAKE A COMMENT CAN USE THE “RAISE HAND” FEATURE BY DIALING “*9”. IN ORDER TO RECEIVE THE FULL ZOOM EXPERIENCE, PLEASE MAKE SURE YOUR APPLICATION IS UP TO DATE**

**THURSDAY
JUNE 3, 2021
9:30 A.M.**

AGENDA

1. CALL TO ORDER - ROLL CALL

PLEDGE OF ALLEGIANCE

PUBLIC MEETING PROCEDURE

The Committee Co-Chairs shall call the meeting to order, and the Clerk of the Boards shall take roll of the Committee members.

***Public Comment on Agenda Items** The public may comment on each item on the agenda as the item is taken up. Members of the public who wish to speak on matters on the agenda for the meeting, will have three minutes each to address the Committee. No speaker who has already spoken on that item will be entitled to speak to that item again.*

Staff/Phone (415) 749-

CONSENT CALENDAR (ITEM 2)

2. APPROVAL OF THE MINUTES OF MAY 6, 2021

Clerk of the Boards/5073

The Committee will consider approving the attached draft minutes of the Community Equity, Health and Justice Committee meeting of May 6, 2021.

END OF CONSENT CALENDAR

REGULAR AGENDA (ITEMS 3-7)

3. COMMITTEE CO-CHAIR HURT AND CO-CHAIR JUE WILL REPORT BACK ON COMMUNITY CONVENING SESSION HELD ON MAY 26, 2021

V. Eady/4646
veady@baaqmd.gov

Committee Co-Chairs Hurt and Jue will provide an update to the Committee on the Community Convening Session held on May 26, 2021.

4. COMMUNITY PERSPECTIVES

V. Eady/4646
veady@baaqmd.gov

The Committee will receive a presentation from Menlo Park City Council Member, Cecilia T. Taylor, who will discuss air monitoring initiatives in the Belle Haven neighborhood approved by the City Council.

5. **UPDATE ON COMMUNITY ENGAGEMENT GRANT PROGRAM**

V. Eady/4646
veady@baaqmd.gov

The Committee will receive an update on the Air District's Community Engagement Grant Program and consider proposed adjustments to the Grant Program to enhance accessibility and equity.

6. **DISCUSSION ON ASSEMBLY BILL (AB) 617 PROGRAM AND COMMUNITY NOMINATION PROCESS**

G. Nudd/4786
gnudd@baaqmd.gov

The Committee will discuss and provide feedback on the AB 617 Program and the Community Nomination process.

7. **DISCUSSION ON THE DEVELOPMENT OF THE COMMUNITY ADVISORY COUNCIL**

V. Eady/4646
veady@baaqmd.gov

The Committee will receive an update on community engagement and outreach efforts and Air District staff seek input on the next steps in the formation of the Community Advisory Council.

END OF REGULAR AGENDA

8. **PUBLIC COMMENT ON NON-AGENDA MATTERS**

Members of the public who wish to speak on matters not on the agenda for the meeting, will have three minutes each to address the Committee.

9. **COMMITTEE MEMBER COMMENTS**

Any member of the Committee, or its staff, on his or her own initiative or in response to questions posed by the public, may: ask a question for clarification, make a brief announcement or report on his or her own activities, provide a reference to staff regarding factual information, request staff to report back at a subsequent meeting concerning any matter or take action to direct staff to place a matter of business on a future agenda. (Gov't Code § 54954.2)

10. **TIME AND PLACE OF NEXT MEETING**

Thursday, July 1, 2021 at 9:30 a.m., via webcast, pursuant to procedures authorized by Executive Order N-29-20 issued by Governor Gavin Newsom.

11. **ADJOURNMENT**

The Committee meeting shall be adjourned by the Committee Co-Chairs.

CONTACT:

MANAGER, EXECUTIVE OPERATIONS
375 BEALE STREET, SAN FRANCISCO, CA 94105
vjohnson@baaqmd.gov

(415) 749-4941
FAX: (415) 928-8560
BAAQMD homepage:
www.baaqmd.gov

- Any writing relating to an open session item on this Agenda that is distributed to all, or a majority of all, members of the body to which this Agenda relates shall be made available at the Air District's offices at 375 Beale Street, Suite 600, San Francisco, CA 94105, at the time such writing is made available to all, or a majority of all, members of that body.

Accessibility and Non-Discrimination Policy

The Bay Area Air Quality Management District (Air District) does not discriminate on the basis of race, national origin, ethnic group identification, ancestry, religion, age, sex, sexual orientation, gender identity, gender expression, color, genetic information, medical condition, or mental or physical disability, or any other attribute or belief protected by law.

It is the Air District's policy to provide fair and equal access to the benefits of a program or activity administered by Air District. The Air District will not tolerate discrimination against any person(s) seeking to participate in, or receive the benefits of, any program or activity offered or conducted by the Air District. Members of the public who believe they or others were unlawfully denied full and equal access to an Air District program or activity may file a discrimination complaint under this policy. This non-discrimination policy also applies to other people or entities affiliated with Air District, including contractors or grantees that the Air District utilizes to provide benefits and services to members of the public.

Auxiliary aids and services including, for example, qualified interpreters and/or listening devices, to individuals who are deaf or hard of hearing, and to other individuals as necessary to ensure effective communication or an equal opportunity to participate fully in the benefits, activities, programs and services will be provided by the Air District in a timely manner and in such a way as to protect the privacy and independence of the individual. Please contact the Non-Discrimination Coordinator identified below at least three days in advance of a meeting so that arrangements can be made accordingly.

If you believe discrimination has occurred with respect to an Air District program or activity, you may contact the Non-Discrimination Coordinator identified below or visit our website at www.baaqmd.gov/accessibility to learn how and where to file a complaint of discrimination.

Questions regarding this Policy should be directed to the Air District's Non-Discrimination Coordinator, Terri Levels, at (415) 749-4667 or by email at tlevels@baaqmd.gov.

BAY AREA AIR QUALITY MANAGEMENT DISTRICT

375 BEALE STREET, SAN FRANCISCO, CA 94105

FOR QUESTIONS PLEASE CALL (415) 749-4941

EXECUTIVE OFFICE:

MONTHLY CALENDAR OF AIR DISTRICT MEETINGS

MAY 2021

| <u>TYPE OF MEETING</u> | <u>DAY</u> | <u>DATE</u> | <u>TIME</u> | <u>ROOM</u> |
|--|------------|-------------|-------------|--|
| Board of Directors Technology Implementation Office (TIO) Steering Committee | Friday | 28 | 1:00 p.m. | Webcast only pursuant to Executive Order N-29-20 |

JUNE 2021

| <u>TYPE OF MEETING</u> | <u>DAY</u> | <u>DATE</u> | <u>TIME</u> | <u>ROOM</u> |
|--|------------|-------------|-------------|--|
| Board of Directors Meeting | Wednesday | 2 | 9:30 a.m. | Webcast only pursuant to Executive Order N-29-20 |
| Board of Directors Community Equity, Health and Justice Committee | Thursday | 3 | 9:30 a.m. | Webcast only pursuant to Executive Order N-29-20 |
| Board of Directors Meeting | Wednesday | 16 | 9:30 a.m. | Webcast only pursuant to Executive Order N-29-20 |
| Board of Directors Legislative Committee | Wednesday | 16 | 1:00 p.m. | Webcast only pursuant to Executive Order N-29-20 |
| Board of Directors Stationary Source and Climate Impacts Committee | Monday | 21 | 9:00 a.m. | Webcast only pursuant to Executive Order N-29-20 |
| Board of Directors Mobile Source and Climate Impacts Committee | Thursday | 24 | 9:30 a.m. | Webcast only pursuant to Executive Order N-29-20 |

BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Memorandum

To: Chairpersons Davina Hurt and Tyrone Jue and Members
of the Community Equity, Health and Justice Committee

From: Jack P. Broadbent
Executive Officer/APCO

Date: May 27, 2021

Re: Approval of the Minutes of May 6, 2021

RECOMMENDED ACTION

Approve the attached draft minutes of the Community Equity, Health and Justice Committee (Committee) meeting of May 6, 2021.

DISCUSSION

Attached for your review and approval are the draft minutes of the Committee meeting of May 6, 2021.

Respectfully submitted,

Jack P. Broadbent
Executive Officer/APCO

Prepared by: Marcy Hiratzka
Reviewed by: Vanessa Johnson

Attachment 2A: Draft Minutes of the Committee Meeting of May 6, 2021

AGENDA: 2A– ATTACHMENT

Draft Minutes – Community Equity, Health and Justice Committee Meeting of May 6, 2021

Bay Area Air Quality Management District
375 Beale Street, Suite 600
San Francisco, California 94105
(415) 749-5073

DRAFT MINUTES

Summary of Board of Directors
Community Equity, Health and Justice Committee Meeting
Thursday, May 6, 2021

This meeting was conducted under procedures authorized by executive order N-29-20 issued by Governor Gavin Newsom. Members of the Committee participated by teleconference.

1. CALL TO ORDER – ROLL CALL

Community Equity, Health and Justice Committee (Committee) Co-Chairperson, Davina Hurt, called the meeting to order at 9:30 a.m.

Present: Co-Chairpersons Davina Hurt and Tyrone Jue; Vice Chair Nate Miley; and Directors John Bauters, Rich Constantine, John Gioia, Carole Groom, Brad Wagenknecht, and Lori Wilson.

Absent: Director Shamann Walton.

Also Present: None.

2. APPROVAL OF THE MINUTES OF APRIL 1, 2021

Public Comments

No requests received.

Committee Comments

None.

Committee Action

Director Wilson made a motion, seconded by Director Wagenknecht, to **approve** the Minutes of April 1, 2021; and the motion carried by the following vote of the Committee:

AYES: Constantine, Gioia, Groom, Hurt, Jue, Wagenknecht, Wilson.
NOES: None.
ABSTAIN: None.
ABSENT: Bauters, Miley, Walton.

3. COMMUNITY PERSPECTIVE

The Committee received a presentation from Terea Macomber, Electric Vehicle Director, at GRID Alternatives, and Cynthia Ibarra of GRID Bay Area, who discussed initiatives to make electric vehicles, electric vehicle charging and other clean mobility options more accessible to advance economic and environmental justice through renewable energy.

NOTED PRESENT: Vice Chair Miley and Director Bauters were noted present at 9:56 a.m.

Public Comments

Public comments were given by Y’Anad Burrell.

Committee Comments

The Committee and staff discussed the challenges facing those who live in multi-family dwellings that lack electric vehicle charging infrastructure; areas in California that GRID Alternatives has not been able to penetrate; which elements of the participants’ costs Access Clean California pays for; concerns about the issuance of Form 1099-G, as funding from this program is required to be reported as taxable income; and how to begin the program, and the rate of participants’ interest in exploring other resiliency programs.

Committee Action

None; receive and file.

4. UPDATE ON THE ASSEMBLY BILL (AB) 617 RICHMOND/SAN PABLO COMMUNITY AIR MONITORING PLAN

Greg Nudd, Deputy Air Pollution Control Officer of Policy, introduced Dan Alrick, Principal Air and Meteorological Monitoring Specialist, and Dr. Julie Walsh of the Monitoring Outreach Team, who gave the presentation *Update on the AB 617 Richmond/San Pablo Community Air Monitoring Plan*, including: outcome; outline; requested action; overview of the Air Monitoring Plan; air monitoring projects and datasets; initial findings and confirmations; heatmap of hourly Particulate Matter (PM)_{2.5} concentrations from December 24-31, 2020; Aclima PM_{2.5} Report; Monitoring Outreach Team; quarterly updates; and what’s next for the Monitoring Plan.

Public Comments

Public comments were given by Dr. Raymond Tompkins, African-American Community Health Equity Council.

Committee Comments

The Committee and staff discussed what conclusions that data from the monitoring projects suggests and how that data can help Richmond and San Pablo; the anticipated timeline of the Steering Committee’s work, and when the Air District plans to link the data to specific pollution sources; and ambient monitoring versus individual monitoring within individual homes.

Committee Action

None; receive and file.

5. CONSIDERATION OF AB 617 RICHMOND - NORTH RICHMOND – SAN PABLO COMMUNITY EMISSIONS REDUCTION PLAN STEERING COMMITTEE PROPOSED STIPEND FOR CO-CHAIRS

Veronica Eady, Senior Deputy Executive Officer of Policy & Equity, gave the staff presentation *Consideration of AB 617 Richmond-North Richmond-San Pablo Community Emissions Reduction Plan Steering Committee Proposed Stipend for Co-Chairs*, including: outcome; background; and requested action.

Public Comments

No requests received.

Committee Comments

The Board and staff discussed whether the proposed amount of \$300 per meeting for the Steering Committee Co-Chairs is enough compensation; the need to develop a stipend policy; whether there needs to be consistency in how the Co-Chairs are compensated; that stipend amount that the Co-Chairs of the West Oakland AB 617 Steering Committee receive; whether to offer the Co-Chairs a monthly stipend versus compensation per meeting; concerns that regular Steering Committee members may complain if the Co-Chairs do not attend all the Steering Committee meetings and still receive a monthly stipend, should a monthly stipend be implemented; whether the Co-Chairs will be expected to serve a particular number of hours per month; the anticipated life of the Steering Committee; and the calculation Air District staff used to determine the proposed stipend amount.

Committee Action

Director Wilson made a motion, seconded by Director Wagenknecht, to **approve** that the stipend amounts for Co-Chairs be set to \$100 per Community Emissions Reduction Plan Steering Committee meeting attended **AND** an additional \$300 per month; and, assuming the Board approves the above recommendation, **direct** the Community Equity, Health & Justice Committee to **revisit** this compensation at its July meeting to discuss if the amount needs to be adjusted, based on the amount of work of the Steering Committee Co-Chairs; and the motion carried by the following vote of the Committee:

AYES: Bauters, Constantine, Gioia, Hurt, Jue, Wagenknecht, Wilson.
NOES: None.
ABSTAIN: None.
ABSENT: Groom, Miley, Walton.

6. UPDATE ON TRANSPARENT AND EQUITABLE FUNDING EXPENDITURES AND AB 617 COMMUNITY MONITORING

Mr. Nudd gave the staff presentation *Update on Transparent and Equitable Funding Expenditures and AB 617 Community Monitoring*, including: outcome; requested action; outline; Transparent & Equitable funding, scope, roadmap, and timeline; community monitoring request; funding sources and limitations; expenditures by county; county demographics; improving location specific data; and feedback requested.

Public Comments

Public comments were given by Dr. Raymond Tompkins, African-American Community Health Equity Council.

Committee Comments

The Committee and staff discussed how the Transparent & Equitable Funding Expenditures relates to the Air District’s new Community Benefits Fund; the funding sources of the Transparent & Equitable Funding Expenditures, and the request for additional funding sources; and the Committee’s consensus to support staff’s following efforts: demonstrate funding distribution to all communities via the *Transparent & Equitable Funding Project*; collect additional data to demonstrate Air District expenditures by location, where possible; improve location specific data; and review other programs to determine if location data can be better tracked.

Committee Action

None; receive and file.

7. AB 617 FYE 2022 PROGRAM PLAN

Mr. Nudd gave the staff presentation *AB 617 FYE 2020 Program Plan*, including: outcome; requested action; outline; AB 617 overview; AB 617 FYE 2022 work areas; regional work; designated communities; new community; communities pending designation; future AB 617 program; next steps; and feedback requested.

Public Comments

Public comments were given by Dr. Raymond Tompkins, African-American Community Health Equity Council.

Committee Comments

The Committee and staff discussed the fact that not all eligible communities will become AB 617 communities, due to a lack of funding and resources, and the subsequent need to allocate funds to those communities that are not selected to become AB 617 communities.

Committee Action

None; receive and file.

8. PUBLIC COMMENT ON NON-AGENDA MATTERS

Public comments were given by Dr. Raymond Tompkins, African-American Community Health Equity Council.

9. COMMITTEE MEMBER COMMENTS

Committee Co-Chair Jue reported that the Committee Co-Chairs and Air District staff had a community convening session meeting on April 21, 2021 with environmental justice community advocates and stakeholders. The Committee's workplan was shared and discussed.

Vice Chair Miley asked Air District staff to announce the following: The Air District and Communities for a Better Environment will conduct a joint virtual public workshop to present, discuss, and receive comments on the draft Health Risk Assessment (HRA) for AB&I Foundry located in East Oakland at 7825 San Leandro Street. Communities for a Better Environment will share community members' perspectives. Air District staff will provide presentations and respond to questions on the draft HRA. The Air District conducts health risk assessments as part of its ongoing effort to reduce emissions from stationary sources of toxic air pollution. HRAs are conducted for facilities whose emissions pose potentially high health risks to identify opportunities to reduce pollution and protect public health. The virtual workshop will be held using Zoom on Friday, May 7, 2021, from 5:30 PM to 8:30 PM.

10. TIME AND PLACE OF NEXT MEETING

Thursday, June 3, 2021 at 9:30 a.m., via webcast, pursuant to procedures authorized by Executive Order N-29-20 issued by Governor Gavin Newsom.

11. ADJOURNMENT

The meeting adjourned at 12:34 p.m.

Marcy Hirtzka
Clerk of the Boards

BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Memorandum

To: Chairpersons Davina Hurt and Tyrone Jue and Members
of the Community Equity, Health and Justice Committee

From: Jack P. Broadbent
Executive Officer/APCO

Date: May 27, 2021

Re: Committee Co-Chair Hurt and Co-Chair Jue Will Report Back on Community
Convening Session Held on May 26, 2021

RECOMMENDED ACTION

None; receive and file.

DISCUSSION

Committee Co-Chair Hurt and Co-Chair Jue will provide an update to the Committee on the Community Convening Session held on May 26, 2021.

Respectfully submitted,

Jack P. Broadbent
Executive Officer/APCO

Prepared by: Justine Buenafior
Reviewed by: Veronica Eady

BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Memorandum

To: Chairpersons Davina Hurt and Tyrone Jue and Members
of the Community Equity, Health and Justice Committee

From: Jack P. Broadbent
Executive Officer/APCO

Date: May 27, 2021

Re: Community Perspectives

RECOMMENDED ACTION

None; receive and file.

BACKGROUND

The Community Equity, Health and Justice Committee provides local and regional community environmental justice advocates and local leaders a platform to present and share their expertise and/or lived experiences. Specific subjects/topics will vary based upon each community perspective member's unique experience.

In September 2019, the Menlo Park City Council unanimously directed staff to draft and send a letter to SMC Labs, a division of San Mateo County, requesting placement of air quality monitors in the Belle Haven neighborhood. In 2020, three air quality sensors went live in Menlo Park.

SMC Labs began a pilot program in early 2019 with ten Clarity air quality sensors. The initial locations focused on areas with more vulnerable populations, as well as those needed to provide robust coverage of the community.

DISCUSSION

Ms. Cecilia Taylor is a Councilmember representing District 1 for the city of Menlo Park. Councilwoman Taylor will discuss the 2020 Clarity Node sensors installed in the Belle Haven community. Given the significant traffic and associated air pollution surrounding the Belle Haven neighborhood due to U.S. 101, Bayfront Expressway and Willow Road, the sensors installed aimed to collect air quality data that would provide a better understanding of air quality concerns in the area. Councilwoman Taylor will provide a status update on the project and the effectiveness of the sensors.

BUDGET CONSIDERATION/FINANCIAL IMPACT

None.

Respectfully submitted,

Jack P. Broadbent
Executive Officer/APCO

Prepared by: Tim Williams
Reviewed by: Mary Ann Okpalauugo

BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Memorandum

To: Chairpersons Davina Hurt and Tyrone Jue and Members
of the Community Equity, Health and Justice Committee

From: Jack P. Broadbent
Executive Officer/APCO

Date: May 27, 2021

Re: Update on Community Engagement Grant Program

RECOMMENDED ACTION

None; receive and file.

BACKGROUND

The Bay Area Air Quality Management District's (Air District) Community Engagement Office has offered grant funding to local non-profit organizations for over a decade to support community-based solutions that address air pollution, while also helping reduce our global climate impact. During recent years, the focus of the community grants program has expanded based on Air District priorities and community needs.

Current Community Engagement Grant Programs

Since 2019, the Community Engagement Office has operated two grant programs concurrently: the James Cary Smith Community Grant Program and the Community Health Protection Grant Program. Details about each of these programs can be found below.

James Cary Smith Community Grant Program

The James Cary Smith Community Grant Program is named for Jim Smith, the Air District's former Community Outreach Manager who launched the first community grants program in 2009. Mr. Smith passed away in 2015 from ALS, and the grant program extends his vision of a more engaged and empowered community. The purpose of the grants is to support local air quality improvement and education efforts. Since 2016, 42 one-year grants of up to \$25,000 have been awarded to community-based organizations.

Community Health Protection Grant Program

In 2019, the Air District piloted the Community Health Protection Grant Program in response to the passage of Assembly Bill (AB) 617 (C. Garcia, Chapter 136, Statutes of 2017), which requires local air districts to reduce exposure in communities most impacted by air pollution. The Community Health Protection Grant Program aims to leverage capacity in communities pending designation under the Air District's AB 617 community selection process. The purpose of the grants is to help local community-based organizations strengthen their capacity to partner with the Air District in planning activities that improve their communities' environmental health. Seven one-year grants of \$50,000 were awarded to community-based organizations in 2019, and in 2020 grants were extended for an additional \$50,000 and an additional year.

To learn more about the James Cary Smith Community Grant Program, please visit the Air District's website: <https://www.baaqmd.gov/funding-and-incentives/residents/community-grants-program>

To view recipients of previous grant cycles, please visit the Community Grant Awards page on the Air District's website: <https://www.baaqmd.gov/funding-and-incentives/residents/community-grants-program/2016-community-grant-awards>

Grant Program Evaluation

In 2021, Community Engagement staff contracted with local firm Resource Development Associates (RDA) to conduct an evaluation of the current Community Engagement grant programs. RDA utilized focus groups and a web-based survey with current and previous grant recipients to help staff identify opportunities for program improvements and provided recommendations related to grant accessibility, improvements to grants programs, technical assistance, and communication between Air District staff and grantees.

DISCUSSION

Based on findings from the grant program evaluation as well as documented best practices for equity-based grantmaking, Community Engagement staff propose the following actions:

- Consolidate the two existing grant programs into one aligned program focused on capacity-building efforts;
- Provide grant amounts up to \$100,000 per year for three years, based on available funds and progress toward objectives; and
- Implement process improvements to make Community Engagement grants more accessible and equitable, and to better support the Air District's community partners and the work they are doing.

These actions would maximize the ability of community groups to engage fully with the Air District.

Air District staff recognize there are local air quality concerns across the Bay Area, even beyond communities that have been identified as AB 617 communities. A refocused grant program would provide inclusive opportunities to partner with community-based organizations in AB 617 communities and other areas to uplift local efforts that improve air quality.

Staff propose releasing one set of Grant Guidelines/Call for Applications for the refocused James Cary Smith Community Grant Program in the summer of 2021.

Proposed Timeline

| Timeframe | Item |
|--------------------|---|
| June 3, 2021 | Staff present proposed Grant Program to CEHJ Committee |
| July 7, 2021 | Staff present Grant Guidelines to Board of Directors |
| Mid-July 2021 | Release Grant Guidelines and issue Call for Applications for James Cary Smith Community Grant Program |
| July – August 2021 | Work with Board members, community members, and partner organizations to conduct outreach |
| September 2021 | Application period closes |
| October 2021 | Selection panel reviews and scores proposals |
| November 2021 | Notify grantees of awards |
| Summer 2022 | Conduct mid-year assessments to assess eligibility for grant renewals |

Next Steps

Staff will present Grant Guidelines to the Board of Directors at a future meeting and request authorization to launch the James Cary Smith Community Grant Program for Fiscal Year (FY) 2021/2022.

BUDGET CONSIDERATION/FINANCIAL IMPACT

Resources to award Community Engagement grants in FY 2021/2022 are in the FYE 2022 budget.

Respectfully submitted,

Jack P. Broadbent
Executive Officer/APCO

Prepared by: Aneesh Rana and Elinor Mattern
Reviewed by: Kristen Law

BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Memorandum

To: Chairpersons Davina Hurt and Tyrone Jue and Members
of the Community Equity, Health and Justice Committee

From: Jack P. Broadbent
Executive Officer/APCO

Date: May 27, 2021

Re: Discussion on Assembly Bill (AB) 617 Program and Community Nomination Process

RECOMMENDED ACTION

None; receive and file.

BACKGROUND

Since the passage of Assembly Bill (AB) 617 (C. Garcia, Chapter 136, Statutes of 2017), Air District staff has been dedicated to its implementation. AB 617 was signed into law alongside Assembly Bill 398 which extended California's cap-and-trade program for greenhouse gas emissions. AB 617 was intended to address environmental justice concerns regarding the extension of the cap-and-trade program. AB 617 requires the California Air Resources Board, with input from community groups, air districts and others, to select locations around the state to prepare community-led plans to reduce emissions of toxic air contaminants and criteria pollutants. Communities can also be selected to do community-led monitoring. The primary requirement for community selection is a demonstrated high cumulative exposure burden to air pollution and associated health disparities. In the Bay Area, and around the state, these communities are often low-income communities of color.

Throughout 2018, Bay Area residents worked with the Air District to select communities for action under AB 617. Residents gave top priority to areas impacted by oil refineries and other large industries, odors and woodsmoke, as well as places near congested transportation corridors and those that have a history of air quality violations, contamination, and environmental injustice.

On September 27, 2018, the California Air Resources Board approved the Air District's recommended communities for year one of the program, i.e., West Oakland for a Community Emission Reduction Plan and Richmond-North Richmond-San Pablo for a Community Air Monitoring Plan. Eastern Contra Costa County (East County), East Oakland, Eastern San Francisco, San Leandro, San Jose, the Tri-Valley, and Vallejo were selected to move forward with a monitoring and/or emission reduction plan in the next five years.

In September 2019, the Richmond-North Richmond-San Pablo Community Air Monitoring Plan Steering Committee voted to recommend that the California Air Resources Board formally select the Richmond-North Richmond-San Pablo area as a Community Emission Reduction Planning community. This nomination was approved by the California Air Resources Board in February 2021.

DISCUSSION

In this memorandum, staff present the implementation of the AB 617 program over the last three years and highlights how it has benefited all communities disproportionately impacted by air pollution. Staff also presents planned efforts for the next fiscal year, summarizes the preliminary program budget, and shares initial concepts for engaging community this summer and fall on the program plan, budget, and the next community nomination.

The AB 617 Program

What's in a Name?

The term “AB 617” has been used as shorthand for the Air District’s program since the program’s inception. Air District staff see value in selecting a program name that more clearly conveys the intent and core values of the program: to address historic, ongoing environmental injustices in the Bay Area’s most vulnerable communities, to reduce air pollution in communities disproportionately impacted by air pollution, and to empower communities to make meaningful policy decisions to improve their health.

In the coming months, Air District staff will work to devise an appropriate program name, one that better reflects the importance of this work.

Program Overview

The Air District’s AB 617 program builds on a near twenty year “focus-shift” from regional air quality attainment to improving local air quality. The Air District has had much success in improving regionwide air pollution. However, in some areas, local air quality has been slower to improve. There continues to be communities in the Bay Area that experience relatively higher levels of air pollution than the regional average. This is especially true in communities near freeways, busy roadways, distribution centers, and large industrial facilities. These same communities are also often low-income, communities of color.

The Air District began its focal shift from regional to local air pollution in 2004. In 2004, the Air District developed the Community Air Risk Evaluation (CARE) program, to better understand local air pollution and health disparities in the Bay Area. Through the CARE program, staff confirmed that communities near significant air pollution sources consistently have relatively higher levels of air pollution and corresponding health impacts than the regional average. The CARE program was a critical first step for the Air District in reducing community health disparities associated with local air pollution.

Since the passage of AB 617, the Air District has elevated its focus on improving local air quality. AB 617 was viewed by Air District staff as an opportunity to build a comprehensive community-centered program to reduce air pollution from sources that most impact the Bay Area's most vulnerable communities. The Air District's AB 617 program is designed to benefit all communities most impacted by air pollution. The program is built on a foundation of capacity building, community knowledge and understanding, community-decision making, planning, taking action, and monitoring success.

More specifically, the Air District's AB 617 program includes seven core elements:

- Build Shared Capacity;
- Understand Community;
- Share the Community Story;
- Support Community Decision Making;
- Plan Solutions;
- Take Action; and
- Evaluate Progress.

Build Shared Capacity

The “build shared capacity” element of the program includes efforts by the Air District to both build community knowledge about air quality and to improve Air District's staff ability to work effectively in community. Specific efforts to build shared capacity include capacity building grants where the Air District funds community leaders' work in communities to share air quality information with the community and build community leadership around air quality issues, as well as other direct community support to build community knowledge and leadership. This element also includes air quality foundational information and best practices to build community knowledge about air quality planning, monitoring, emissions inventories, and modeling of air pollution exposure. This element also involves staff training on environmental justice, cultural sensitivity and awareness training and general skills on working in community. Build shared capacity also incorporates efforts to build relationships and to improve trust between Air District staff and community members.

Implementation in Community

Build shared capacity implementation began in all Air District designated and “high priority” communities in 2018. High priority communities are those pending designation for nomination to the California Air Resource Board to complete a community emission reduction and/or monitoring plan. West Oakland and Richmond-North Richmond-San Pablo are Air District designated communities. Communities pending designation include Eastern Contra Costa County (East County), East Oakland, Eastern San Francisco, San Leandro, San Jose, the Tri-Valley, and Vallejo.

Building capacity work will continue in all designated and pending designation communities in the coming fiscal year. Each pending community has an Air District “capacity building” grant; San Jose has two. Over the next fiscal year, we will continue providing support to community-based organizations who received these grants. Monitoring efforts in pending communities will focus on developing educational resources on monitoring techniques and data interpretation to build the technical capacity of community members.

For all communities, in the coming fiscal year, Air District staff will be expanding its local government assistance efforts and develop best practices for land use policy and decision making, in addition to sharing best practices for including environmental justice in local general plans, as required by Senate Bill 1000. Staff will also summarize air quality data, patterns, and trends for each community.

Understand Community and Local Air Quality

Within the “understand community” work element, Air District staff gathers existing data about the community and assesses information gaps. Data includes demographic, socio-economic, health, land use, and air pollution data. Air pollution data includes monitoring data, and our regional emissions inventory and modeling work, as well as an understanding of major pollution sources in the community. Under this program element, Air District staff also collects information regarding all existing regional and local planning and other efforts that impact the community, including Air District rules and regulations, distribution of incentives, compliance and enforcement history and local planning efforts.

This work element is also about improving our understanding of community health data and local air pollution. Staff improves its understanding of local air pollution by performing more detailed community-level emissions inventory, emissions modeling, and understanding which sources contribute most to air pollution and health impacts (i.e., source apportionment). It also includes collecting better facility emissions data and performing measurements on specific sources of air pollution. We also improve what we know about the community through different types of air monitoring and working with community to prepare and implement community monitoring plans. A key piece of this work element is partnering with community to better understand their concerns, perspectives and lived experiences. Community members have a unique and essential understanding of their air quality issues that staff cannot develop through technical approaches alone.

Implementation in Community

Air District staff has been working to gather existing information about communities since the inception of the program in 2017. The regional emissions inventory and modeling, existing measurement and monitoring data, basic demographic, health, and socio-economic data has served as the underpinnings of the initial community identification for AB 617 and the first round of community nominations.

Community-specific emissions inventory, modeling, health impacts and source apportionment, along with detailed health, demographic and socio-economic data was included in the development of West Oakland's *Owning our Air*.

A community air monitoring plan was completed for the Richmond area in 2020 and is currently being implemented. Community issues, perspectives and concerns that arose from the development of monitoring plan act as essential data to guide the Richmond-North Richmond-San Pablo community emissions reduction plan, *Path to Clean Air*, which will be developed in the coming fiscal year. Community inventory, modeling, health assessments, monitoring and health data will also serve as the foundation for selecting strategies for the emission reduction plan.

In pending communities, to better understand individual communities, staff will be developing initial community boundaries and collecting demographic, socio-economic and health data this fiscal year. A list of all major sources and emissions from these sources will be prepared, along with community-specific air quality fact sheets, and hyper-local air monitoring data. We will also summarize existing Air District efforts to reduce air pollution, including existing rules that impact communities, incentives distribution and local government planning work in communities.

Share Community Story

The “share community story” work element is about working with community to tell and share their community’s story. All data and information gathered in the “understanding community” work element needs to be shared and relayed by and to community in an accessible way that resonates with community, i.e., speaks to their interests, perspectives, and concerns. This work effort also includes root causes analysis of environmental injustices and inequities to ensure solutions address underlying causes of air pollution, including structural and institutional racism.

Implementation in Community

Sharing the community story was completed in West Oakland during the development of *Owning Our Air*. In the coming fiscal year, we will be working with the Richmond-North Richmond-San Pablo community on root cause analysis, identification of community issues and to helping them share their own community story.

For pending communities, in the next fiscal year, staff will be working on a program narrative that tells the story of the entire AB 617 program and each high priority community story, including basic demographic, socio-economic and health data, an initial assessment of major sources and pollution from those sources, health impacts and each community’s history of environmental injustice.

Support Community Decision Making

In the AB 617 program, the people who live in impacted communities are empowered to develop and prioritize the pollution reduction measures to be taken under the plan. Therefore, it is essential to have a robust and representative body for making those decisions. The “support community decision-making” work element is largely about fostering and supporting community leadership and decision making. It encompasses the formation and support of a formal community decision making body, i.e., a steering committee, and other community partnerships. Formal community decision making bodies require committee charters and a community engagement plan.

Implementation in Community

There are active steering committees in both designated communities, West Oakland and Richmond-North Richmond-San Pablo. West Oakland also has four subcommittees. In the coming fiscal year, both steering committees will be supported by Air District staff via co-lead or co-chairs meetings, steering committee meetings, facilitation, and other forms of committee and subcommittee support.

Plan Solutions

The “plan solutions” work element encompasses Air District efforts to plan community emission and exposure reduction and other strategies and enforcement measures. Strategies may be led by the Air District, the California Air Resources Board or a local government agency. What this means specifically for the Air District, is that staff will engage in efforts to identify potential rules that may reduce emissions and exposures in communities, explore new funding sources, and determine additional compliance and enforcement measures necessary on sources identified as community concerns. Planning solutions also incorporates efforts to set community emission and exposure reduction goals and targets and determining any potential environmental impacts from the selected strategies and measures.

Implementation in Community

In West Oakland, Air District staff will continue to plan for the implementation of strategies in the adopted *Owning Our Air Community Action Plan*, including working on the initial planning stages of various rules that directly impact West Oakland, as well as other areas of the region, including rules that address dust from concrete batch plants and construction. In Richmond-North Richmond-San Pablo, Air District staff will be working with community to identify and prioritize strategies for reducing emissions and exposure from sources of most concern to the community.

In all communities, including those pending designation, staff will be working on the initial planning stages for rules, i.e., initial concept ideas for rules, across a variety of sources including refineries, dust from concrete batch plants, construction dust, and residential appliances. Staff will also be working to create new incentive and grant programs for mobile and stationary sources.

Take Action

The “take action” work element covers direct work to reduce air pollution and exposure in communities. Work includes implementing emission reduction strategies and enforcement measures identified in community emission reduction and community air monitoring plans, as well as other strategies identified by the Air District or community members to address concerns in non-designated communities. Work under this element also entails the implementation of new and existing grant programs and rule-making that impacts all AB 617 communities.

Implementation in Community

In West Oakland, over the next fiscal year, we will continue working to implement *Owning Our Air*, the community’s adopted emission reduction plan. Enforcement efforts will also continue, including following up on complaints, conducting inspections, and issuing notices of violations. In Richmond-North Richmond-San Pablo, staff will be working to develop new grant program for both mobile and stationary sources of pollution, as well as distributing existing incentives.

In the coming fiscal year, staff will work on a wide variety of rules that benefit AB 617 communities, including those pending designation. Rules include a new permitting rule, BARCT rules, and rules regarding dust sources impacting communities. Staff will also be distributing existing incentives to reduce pollution from mobile sources within communities most impacted by air pollution and performing targeted inspections of sources in communities.

Evaluate Progress

The “evaluate progress” element includes efforts to track and report progress on the implementation of emission reduction plans and progress on the entire program. It includes community emission reduction and community air monitoring plan quarterly and/or annual progress reports.

Implementation in Community

For West Oakland, we have developed a tracking progress process and have prepared an annual report on progress to the California Air Resources Board. In the coming fiscal year, we will continue to track progress in West Oakland and prepare a second annual progress report for the state.

In the coming fiscal year, staff will also begin to consider metrics of success for the entire program. Consideration needs to be given on how to measure progress for the program as whole and progress within each community. As ideas are developed, staff will report out to this committee.

Preliminary Program Budget

Below are the projected labor and contract costs for the AB 617 program for the fiscal year ending in 2022. The budget includes total labor and contract costs for each work element and funding source. Funding comes from the California Air Resources Community Air Protection Program (CAPP) implementation grant, the Air District’s AB 617 fee and permit fees directed as specific sources of air pollution. Total program costs for the coming fiscal year are \$14.9 million. The CAPP grant and AB 617 fee will cover approximately \$10 million of these costs. The remainder will be covered by fees on permitted sources.

Table 1. Preliminary Budget AB 617 Program Budget, FYE 22

| Work Area | Labor | Contracts | Grant* | Fee* | Grant/Fee* | Total |
|----------------------------|----------------------|---------------------|---------------------|---------------------|---------------------|----------------------|
| Overall Program Management | \$ 351,000 | - | \$ 351,000 | - | - | \$ 351,000 |
| Build Shared Capacity | \$ 828,000 | \$ 1,245,000 | \$ 2,046,000 | \$ 27,000 | - | \$ 2,073,000 |
| Understand Community | \$ 6,084,000 | \$ 1,472,000 | \$ 738,000 | \$ 2,136,000 | \$ 4,574,000 | \$ 7,448,000 |
| Share Community Story | \$ 127,800 | \$ 20,000 | \$ 57,800 | - | \$ 90,000 | \$ 147,000 |
| Community Decision Making | \$ 502,200 | \$ 445,000 | \$ 622,200 | - | \$ 325,000 | \$ 947,200 |
| Plan Solutions | \$ 2,304,000 | \$ 125,000 | - | \$ 1,962,000 | \$ 467,000 | \$ 2,429,000 |
| Take Action | \$ 1,269,000 | \$ 100,000 | \$ 334,000 | \$ 765,000 | \$ 270,000 | \$ 1,369,000 |
| Evaluate Progress | \$ 145,800 | \$ 25,000 | \$ 170,800 | - | - | \$ 170,800 |
| Total | \$ 11,611,800 | \$ 3,432,000 | \$ 4,319,800 | \$ 4,863,000 | \$ 5,753,000 | \$ 14,935,800 |

Community Engagement

Inclusive community engagement is critical to the success of the AB 617 program. The goal of engaging community is to ensure that the AB 617 program, as laid out in this memo, benefits all communities impacted by air pollution and health disparities. Over the course of this summer and early fall, Air District staff will share the elements of the proposed program plan and budget with community along with data on air quality, exposure to air pollution, demographics, and health disparities. Community members will help shape the program for the coming fiscal year. We will also begin a conversation about how to further build community ownership and decision making into the overall program design in the coming years.

The engagement process will also present an opportunity for community members to share recommendations regarding which community may be ready for Air District nomination for a community emission reduction and/or monitoring plan. The nomination will be brought to the Air District Board in November 2021. Despite our efforts to build a program that benefits all communities, the Air District must still nominate a community to ensure we receive our full share of future AB 617 implementation funding from the state. Therefore, the community engagement will also be an opportunity for staff to hear from communities about their readiness for designation and any additional information they want the Air District and the state to consider in the nomination process. Through the community engagement process, staff will also continue learning about additional communities' local air quality concerns and opportunities for Air District partnership.

Next Steps

Staff will develop a detailed engagement plan and schedule and refine the program budget in the coming weeks. Staff will also begin work to develop an appropriate program name. Program updates will be provided at the July 2021 Community Equity, Health and Justice Committee Meeting.

BUDGET CONSIDERATION/FINANCIAL IMPACT

None.

Respectfully submitted,

Jack P. Broadbent
Executive Officer/APCO

Prepared by: Christy Riviere
Reviewed by: Greg Nudd and Veronica Eady

BAY AREA AIR QUALITY MANAGEMENT DISTRICT

Memorandum

To: Chairpersons Davina Hurt and Tyrone Jue and Members
of the Community Equity, Health and Justice Committee

From: Jack P. Broadbent
Executive Officer/APCO

Date: May 27, 2021

Re: Discussion on the Development of the Community Advisory Council

RECOMMENDED ACTION

None; receive and file.

BACKGROUND

The Air District has proposed the creation of a Community Advisory Council, comprised of community advocates, to provide input on key Air District projects. In November 2020, staff shared a presentation on projects that the Community Advisory Council could provide guidance on, including the Community Benefit Fund, an Air District-wide Racial Equity Plan, and Assembly Bill (AB) 617 implementation.

DISCUSSION

Air District staff will provide an update on community engagement and outreach efforts and seek input from the Board of Directors on the next steps in the formation of the Community Advisory Council.

BUDGET CONSIDERATION/FINANCIAL IMPACT

None.

Respectfully submitted,

Jack P. Broadbent
Executive Officer/APCO

Prepared by: Kristen Law and Sonam Shah-Paul
Reviewed by: Veronica Eady