

REPORT OF THE ADVISORY COUNCIL MEETING FROM MARCH 11, 2019

Executive Committee Meeting March 20, 2019

Stan Hayes, Chairperson Advisory Council



Council Report: Context

- FOCUS "To Attainment and Beyond"
 - Nearing or at attainment
 - But, more health benefits to be had

NEXT

- What are the next best things to do?
- How do we most move the public health needle?
 - Especially for those in <u>highest-risk communities</u> (Assembly Bill (AB) 617)
 - For <u>everyone</u> in the Bay Area

KEY

 Particulate matter (PM) is dominant health risk driver for both air toxics and criteria pollutants in Bay Area.



Council Report: Important Questions

- Are current standards sufficiently health protective?
- What's the bullseye in the clean air target? How clean is clean enough? How will we know when we get to the target?
- What metrics should we use to track progress?
- How do we combine criteria pollutants and toxics? Cancer and non-cancer health endpoints? Short- and long-term effects?
- How can we make sure everyone is treated fairly?
- How can we ensure that everyone everywhere breathes clean air?
- What are the most important actions that can be taken now? And, in the future?





US Environmental Protection Agency (EPA)

- Accelerated review of Particulate Matter (PM) standards by December 2020
- Draft PM Integrated Science Assessment (PM ISA)
- But: CASAC reconfigured, deemphasis of science backgrounds
 - PM Review Panel disbanded
 - Highly critical of draft PM ISA
 - "Lack of comprehensive, systematic review"
 - "Lack of scientific method"
 - "Use of unverifiable opinions"
 - "Lack of scientific support"

IMPLICATIONS

- Air District must develop its own assessment of the best science
 - Last PM ISA done ten years ago in 2009
 - Much research since then, stronger health evidence, additional health concerns (e.g., UFP, neurological effects, cancer)





Draft PM Integrated Science Assessment

- Presentation by Jason Sacks, USEPA Assessment Lead
 - Advisory Council meeting on March 11, 2019

Highlights

- 1,879 pages
- Dozens more recent research papers since 2009 PM ISA
- Stronger evidence for
 - CAUSAL: mortality, cardiovascular effects, heart disease, stroke
 - LIKELY CAUSAL: respiratory effects (e.g., asthma and COPD exacerbation, ED visits, respiratory mortality, impaired lung function)
- New conclusions
 - Cancer LIKELY CAUSAL
 - UFP, nervous system effects LIKELY CAUSAL
 - Children and nonwhite populations at disproportionately increased risk



Council Report: Best Science

PM Symposium

- Convened by Advisory Council for its late fall meeting
- PM health experts, including state officials, local health officials, and community groups
- Goals
 - Review new PM health research, complexities of PM characterization
 - Review Air District actions on PM
 - Set stage for possible Air District action (e.g., establishing guidelines beyond those already in effect at federal, state, and local levels)





Bay Area Air Quality Management District Executive Committee Meeting

Utilizing Aclima Mobile Monitoring and Associated Services

March 20, 2019
Eric Stevenson
Director
Meteorology and Measurements Division



Need for Highly Localized Monitoring

Current Regulatory Air Monitoring Network

- Over 30 stations throughout the Bay Area
- Meets stringent Environmental Protection Agency (EPA) monitoring requirements
- Designed to represent typical concentrations in populated areas or impacts of a few specific individual sources (refineries, near roadway, etc.)

Assembly Bill (AB) 617 Design

Determine air quality impacts at a highly localized scale

Mobile Monitoring Advantages/Uses

- Determines concentrations using roadways, covering large areas
- Identifies "hotspots" and other areas for further study



Why this Approach?

Excellent Spatial Coverage

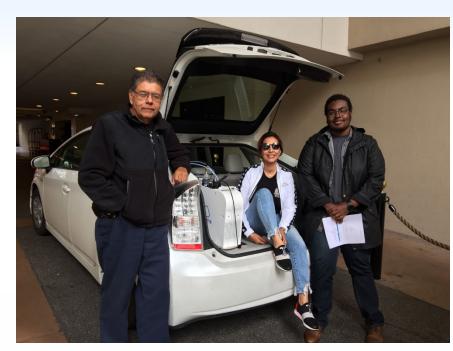
- Entire communities can be mapped providing data identifying problem areas
- Decreases likelihood of missing air quality issues

Targeted use of Resources

 By using this screening method, resources can be more efficiently targeted and utilized to further analyze air quality issues and apportion emissions

Results in Cost Savings

- Maximizes ability to identify and address air quality issues in a given area with a single screening program
- Re-creation and implementation would take years to complete and result in significantly higher costs



Aclima drivers with fully equipped vehicle, currently mapping San Diego communities



Why this Approach? (Continued)

Supported by Community

- Looks at air quality block by block
- Covers the entire community and measures variation in air quality



- Fills in monitor gaps to support community choices for timing and inclusion into AB 617
- Provides support for further study and helps identify reduction methods









1

2

3

4

Stationary &
Mobile Sensors
Best-in-class
data quality

End-to-end network
management
Enabling unprecedented scale
and block-by-block resolution

Analytics
Synthesis of Aclima and integrated third party data to derive insights

Software Tools
Intuitive software tools
for experts and citizens to
drive action



Aclima's Approach and Experience

Mobile monitoring

- Drives roadways multiple times (at minimum 20 different times/dates)
- Equipment sensor pack is routinely tested against highly accurate equipment
- Aclima has already participated in projects in partnership with the West Oakland Environmental Indicators Project, EDF and other Districts around the State
- Able to scale to our need to map the entire Bay Area

Analytics and display

- Database and analytics already in place and tested in numerous communities
- Website can also display other measurements (current air monitoring network, PurpleAir, etc.)





What is Being Proposed?

Drive and Analyze Richmond and the Entire Bay Area

- Richmond completed in one quarter to help guide identification and investigation of "hot spots" that meets AB 617 timeline
- Bay Area-wide baseline to aid in determining differences in air quality on a highly localized scale

Analytics and Website

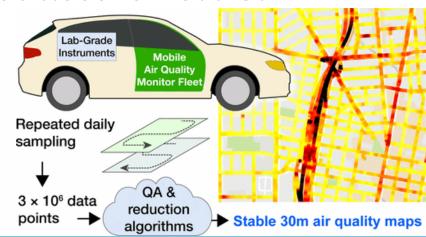
 Provides data management and analytics for all mobile data and can include measurements from other platforms

Website presents the information in an easily understood format that

incorporates community input

Community Engagement

 Engagement of key stakeholders, including supplementary funders to improve the website and aid in understanding of results





Why Aclima?

Extensive Experience in the Field

- Aclima has contracted within agencies and organizations throughout California and the nation
- Aclima has worked in partnership with other companies/organizations including Google

Specifically Designed and Thoroughly Tested Equipment/Methods

- Developed equipment over 10 years and tested against EPA reference instruments
- Staff has evaluated methodologies and data and found it to be of high quality and errors are understood
- Data used by various air district/academic/Non-Governmental Organizations (NGO)/community studies

Communicating Information with Context to Meet the Needs of Community

- Website developed in cooperation with communities
- Worked with communities, NGOs and community-oriented funding organizations



Funding

 Funding will be provided by AB 617 grants funds through FYE 2020. Possible alternative funding sources will be investigated and incorporated into the FYE 2021 budget. An MSA provides a means to better scale activities



Recommended Action

 Recommend to the Board of Directors to authorize the Executive Officer/APCO to execute a two-year Master Services Agreement (MSA) with Aclima in the amount not to exceed \$5,980,000 over two years for hyperlocal, background air quality mapping of the entire Bay Area, a data repository and web portal, and community capacity building activities.

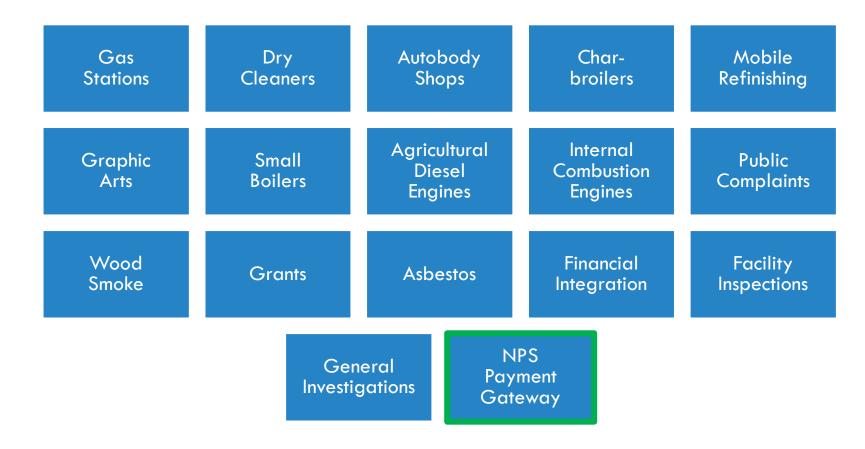




AUTHORIZATION TO EXECUTE CONTRACT AMENDMENTS FOR PRODUCTION SYSTEM OFFICE

Executive Committee Meeting March 20, 2019 Blair L. Adams

PERMITTING AND COMPLIANCE SYSTEM: CURRENT FEATURES IN PRODUCTION



CONCEPTUAL APPROACH: FEATURE MIGRATION

Top-down Revenue (Feature Migration): Bottom-up (Facility Migration): **Permit** • Streamline • Captured 6k customer Invoice facilities across 8 interactions • Leverage new sources Fees Highest bang for features the buck **Emissions** Prioritize fees, Nothing 'easy' invoices and Facility permits for all left facilities

REMAINING LEGACY FEATURES: ENFORCEMENT & COMPLIANCE

Data Transfer
Databank <> NPS

Financial Integration
Databank <> NPS <> JDE

Ingres Relationship Information System (IRIS)

Notice to Comply / Notice of Violation / Mutual Settlement

Radio Telephone
Operators Complaints

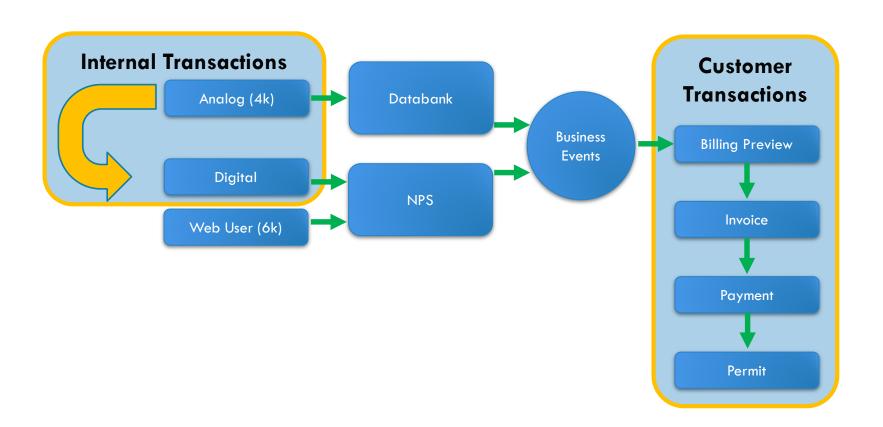
Stipulated Abatement Orders Reportable Compliance
Activities

REMAINING LEGACY FEATURES: PERMITTING SYSTEM

Payment Gateway		pice tration	Permit Generation			
Databank						
Fee Schedules	Emission Calculations	Startups / Shutdowns	Data Forms			
Emission Trains	Source Modification	Emission Banking	Authority to Construct			
Modeled Emissions	Toxics	CEM Data	Validation			
Cumulative Increases	Offsets	Condition Manager	Facility Manager			

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CONCEPTUAL INFORMATION FLOW DIAGRAM



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PARALLEL DEVELOPMENT TRACKS

Revenue and Reporting

Renewals and Applications (12-15)

Renewals and Applications Refactor

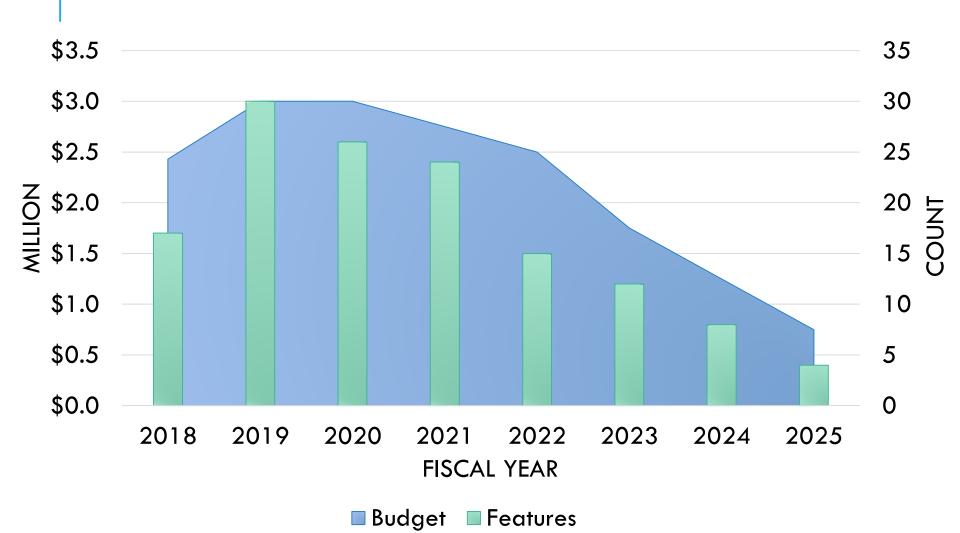
Data Transfer and Integration

SCHEDULE OVERVIEW: LEGACY TRANSITION

Epic	Description	2019 Q1	2019 Q2	2019 Q4	2021 Q1	2022 Q1	2023 Q1
0	Payment Gateway	•					
1	Business Events	0	•				
2	Renewals: 12-15 facilities		0	•			
3	Applications: 12-15 facilities			0	•		
4	All remaining facilities				0	•	
5	IRIS: Remaining modules					0	•

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BUDGET AND FEATURE ESTIMATES



^{*} Estimated based on current scope, does not include AB617 requirements

RECOMMENDED ACTION

Recommend the Board of Directors:

- 1. Approve contract amendments in the amount of \$1,495,303 as shown in Table 1; and
- 2. Authorize the Executive Officer/APCO to execute contract amendments.



QUESTIONS

badams@baaqmd.gov



Build-Out of a Portion of the Richmond, Lakeside Drive Building

Executive Committee Meeting March 20, 2019

Jeff McKay Chief Financial Officer



BACKGROUND Richmond, Lakeside Build-Out

- Building purchase completed in December 2018
- Lease back from previous owner until January 2020
- 7,300 square feet currently available to Air District
- Not less than three bidders for General Contractor
- Continuing contract for cubicles and furniture
- Continuing contracts for I.T.



DESCRIPTION OF BUILD-OUT Richmond, Lakeside Property

- 7,300 square feet
- Twenty-Eight Cubicles
- Six Offices
- Two Meeting Rooms
- One Copy Room
- One Pantry
- One Server Room
- Restrooms



ESTIMATED COST OF BUILD-OUT Richmond, Lakeside Property

(\$ K)

General Contractor	\$ 345
Furnishings	\$ 321
Electrical	\$ 241
IT	\$ 225
Mechanical	\$ 161
Ceiling	\$ 80
Drywall	\$ 72
ADA	\$ 64
Cabinets	\$ 48
Flooring	\$ 40
Contingency	\$ 183
TOTAL	\$ 1,780



DIAGRAM OF BUILD-OUT Richmond, Lakeside Property





FUNDING FOR BUILD OUT Richmond, Lakeside Property

The proposed FYE 2020 budget includes \$4 M from reserves for Richmond, Lakeside build out. Reserves are currently \$30 M against a \$20 M policy minimum.



RECOMMENDED ACTION

Recommend the Board of Directors authorize the Executive Officer/APCO to obtain bids and execute contracts to build out approximately 7,300 square feet of the Richmond, Lakeside building with cubicles and offices, in an amount not to exceed \$1,800,000.

2018 - 19 Winter Spare the Air Program Overview



Eric Stevenson, Director of Meteorology & Measurement Jeff Gove, Director of Compliance & Enforcement Lisa Fasano, Communications Officer

Executive Committee Meeting March 20, 2019

Presentation Outline

- Season Overview
- Enforcement
- Outreach
- Wood Smoke Reduction Incentive Program
- Summary and Next Steps



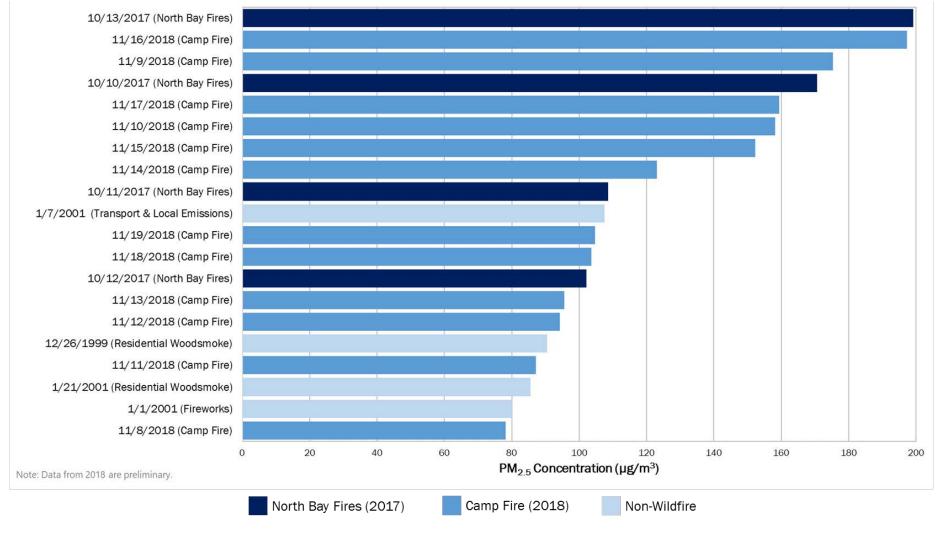
Winter PM_{2.5} Seasons

Year	Days > 35 µg/m³	Winter Spare the Air Alerts
2011/2012	11	15
2012/2013	1	10
2013/2014	15	30
2014/2015	6	23
2015/2016	0	1
2016/2017	0	7
2017/2018	8	19
2018/2019	14*	16

^{*} All 14 days of exceedances in 2018/19 are due to smoke from the Camp Fire (Nov. 8 - Nov. 21)



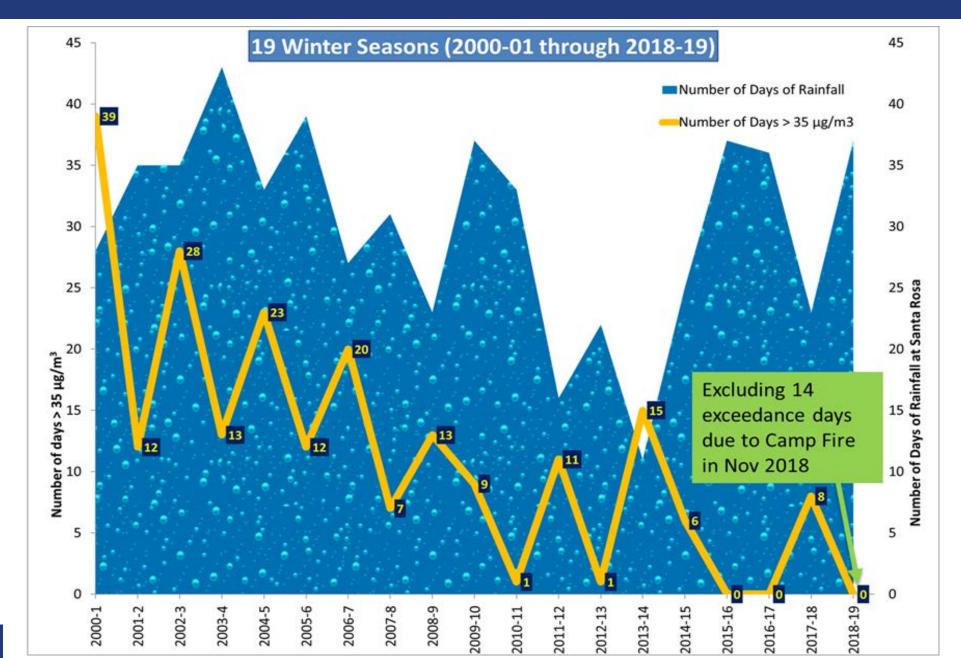
20 Worst PM_{2.5} Days in the Bay Area (Since 1999)





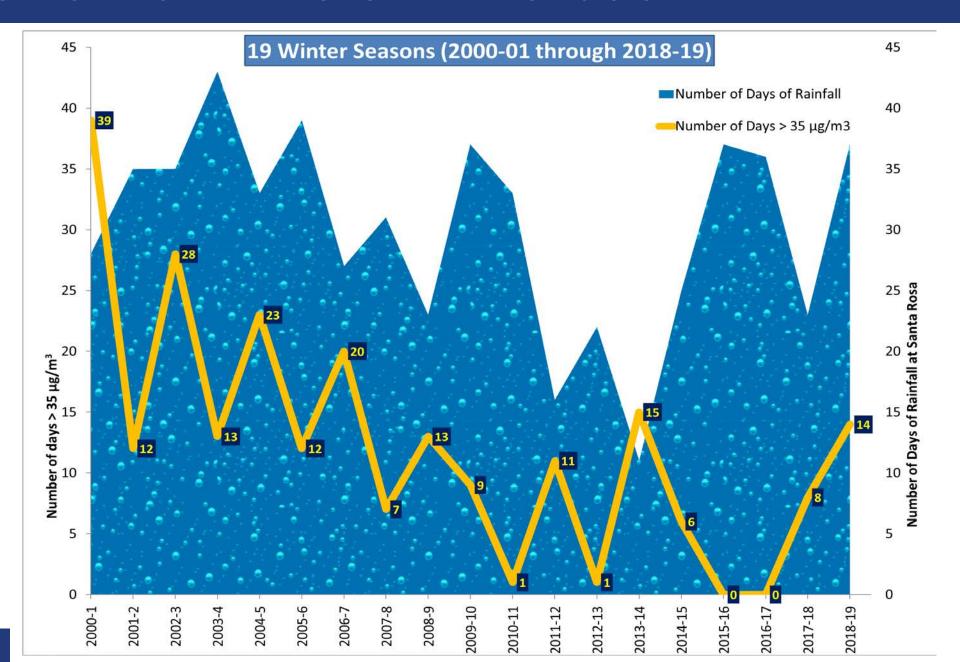
- 4 of these days are from North Bay Fires in 2017
- 12 of these days are from Camp Fire in 2018

Less Rainfall = More PM Pollution





Less Rainfall = More PM Pollution





Highest Air Quality Readings

Air Quality Index Levels of Health Concern	Numerical Value
Good	0 to 50
Moderate	51 to 100
Unhealthy for Sensitive Groups	101 to 150
Unhealthy	151 to 200
Very Unhealthy	201 to 300

November 2018							
SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY	
				1	2	3	
				58	53	54	
4	5	6	7	spare 8	spare 9	spare 10	
55	52	57	56	163	226	209	
spare 11	spare 12	spare 13	spare 14	spare 15	spare 16	spare 17	
167	171	172	186	203	247	210	
spare 18	spare 19	spare 20	spare 21	22	23	24	
176	176	158	103	36	32	31	
25	26	27	28	29	30		
48	59	55	38	42	38		

January 2019							
SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY	
		1	2	3	4	5	
		56	62	74	90	67	
6	7	8	9	10	11	12	
34	39	37	38	55	48	49	
13	14	15	16	17	18	19	
50	42	37	38	54	56	55	
20	21	22	23	24	25	26	
39	35	38	52	57	64	75	
27	spare 28	29	30	31			
78	67	62	58	67			

December 2018							
SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY	
						1	
						39	
2	3	4	5	6	7	8	
36	43	59	54	47	55	71	
9	10	11	12	13	14	spare 15	
89	84	64	59	62	64	59	
16	17	18	19	20	21	22	
51	40	45	50	67	57	46	
23	24	25	26	27	28	29	
55	48	33	45	38	39	54	
30	31						
59	41						

	February 2019							
SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY		
					1	2		
					39	42		
3	4	5	6	7	8	9		
38	40	34	41	41	46	41		
10	11	12	13	14	15	16		
41	46	45	40	42	39	38		
17	18	19	20	21	22	23		
39	36	40	37	38	38	38		
24	25	26	27	28				
39	39	36	38	40				

Note: The data listed above is preliminary and represents the highest air quality index readings in the region for each day.



Wood Smoke Enforcement

	2011-12	2012-13	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19
WSTA Alerts	15	10	30	23	1	7	19	16
PM _{2.5} Excesses	11	1	15	6	0	0	8	14*
Complaints	3,777	2,316	5,091	3,834	1,302	1,564	2,177	1,319
Info Packets	11,476	3,720	1,768	2,029	577	577	1,206	810
Violations	359	178	267	155	1	91	128	45**
Exemptions	76	91	150	193 + 23 Seasonal		129 + 1 Seasonal	132 Reg + 4 Temp	136 Reg + 7 Temp

^{*}Exceedances due to wildfires



^{**35} violations occurred during the Camp Fire

Enforcement Highlights

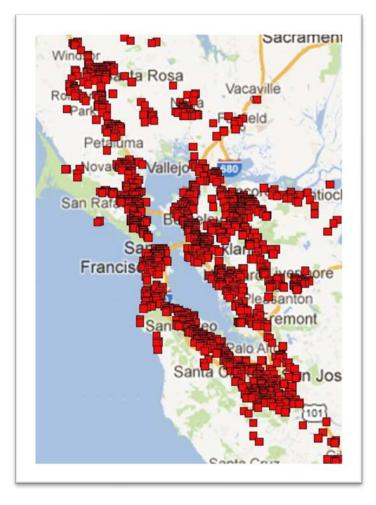
- Violations: 45
 - 42 1st Notice of Violation (NOV) Wood Smoke Awareness Course or \$100 penalty
 - 3 2nd NOV \$500 (increased with additional NOVs)
 - Total Exemptions 136 Registered EPA Certified Devices,
 7 Temporary Exemptions for broken heaters
- Complaints: 1,319
 - 34 addresses with 5 or more complaints
 - 8 addresses with 10 or more complaints
 - 2 addresses with 20 or more complaints





Enforcement Practices

- Complaint information is used to determine patrols and to concentrate enforcement on locations with multiple complaints
- Patrol deployment varied throughout the season
- Violations are documented and issued when discovered





Advertising

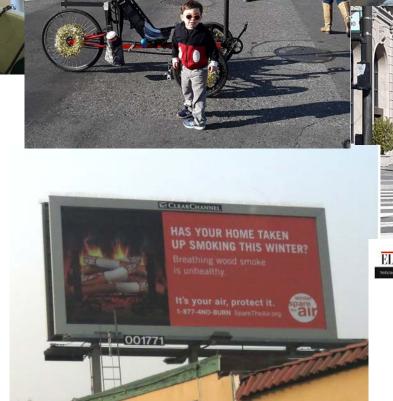


今年冬天您家中 是否煙霧瀰漫? ^{呼吸燒木材的煙} 非常不健康。

您的空氣,一定得保護。 1-877-466-2876 SpareTheAirNow.org







IT MAY FEEL COZY, BUT WOOD SMOKE IS UNHEALTHY TO BREATHE.



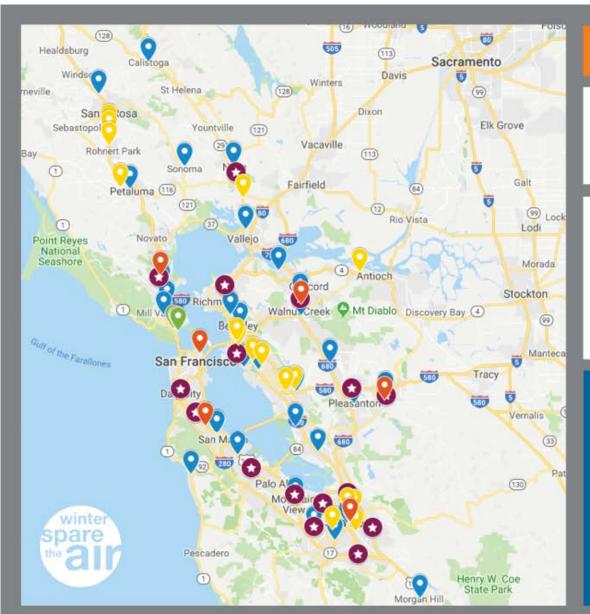


Wood smoke is secondhard smoke

Comerca B

您的空氣,一定得保護。

Advertising



WSTA 2018-19

REGION-WIDE

(Includes multicultural)

- Digital
- RadioPrint
- Broadcast TV

· Cable TV

100

TARGETED

- Winter Bicycle Events
- Movie Theater Locations
- Outdoor Locations/Eco Posters
- Sausalito Flag Banners
- Newspaper Locations

TRANSIT/BUS ROUTES

AC Transit (Includes Multicultural)

· East Bay

Golden Gate Transit

· Marin/Sonoma Counties

Tri-Valley Transit

Amador, Livermore, San Ramon Valleys

SMART Train

· Marin/Sonoma Counties

Vine Transit

· Napa County



Media

Emphasis on personal community health

- 2,479 stories
 - 663 Television
 - 296 Radio

Flav Area residents don't need to be reminded how harmful it is to breathe smoke. The experienced first-band the sufficiency effects of the widthe smoke just three months and

too many Elay Area residents.

While the Camp Fire smoke exposure was out of our control, residential burning in a woodstove or fireplace is controllable. Imagine breathing smoke nightly in your neighborhood due to a neighbor who burns wood in their fireplace or wood-burning stove. Unfortunately, this is the situation for far

While the crisis of the wildfires has passed, it is important to remember that wood smoke pollution from residential wood burning can also be harmful. Home fireplaces or wood-burning stoves in a

• 1,520 Online/Print





NEWS RELEASE

FOR IMMEDIATE RELEASE: November 12, 2018 CONTACT: Walter Wallace, 415.519.4628

A Winter Spare the Air Alert is being extended through Friday, November 16, due to smoke impacts from the Butte County fire

SAN FRANCISCO - Due to heavy smoke moving into the Bay Area from the extensive Camp Fire in Butte County, the Air District is extending the Winter Spare the Air Alert through Friday, November

Burning wood, including manufactured fire logs or any other solid fuel, indoors or outdoors, is banned throughout this Winter Spare the Air Alert

The Bay Area is continuing to experience heavy smoke from the Camp Fire in Butte County. Air quality continues to be unhealthy through much of the region and these conditions are expected to persist through Friday at least. While weather conditions will vary somewhat throughout the week air quality is expected to remain unhealthy because there is so much smoke trapped at the surface





Bay Area residents rethinking wood-burning fireplaces for the holidays



EMBED ⇔ MORE VIDEOS ▶

As fireplaces heat up for the holiday season, some could experience the equivalent of the bad air the Bay Area saw during the recent wildfires. That has some people rethinking how they heat their homes.

Winter Spare The Air Season Ends With 16

Bey City News Service Published 5:17 am PST, Tuesday, March 5, 2019



The Bay Area Air Quality Management District's Winter Spare the Air seasor ended with 16 alerts issued between November and February, almost all of them due to the devastating Cump Fire in Butte County that sent smoke throughout the region, district officials said Monday.

Only two of the alerts, which ban the burning of wood in the Bay Area, were caused by normal cold and still conditions that trap smoke and other pollutants near the ground, according to the air district.

Nearly two weeks of the alerts came from November's Camp Fire, which caused some of the unhealthiest air quality ever recorded in the region, air district officials said.

Air district executive officer Jack Broadbent said in a news release that the





Guy Posts Selfle With His Dog. Police





Outreach Results

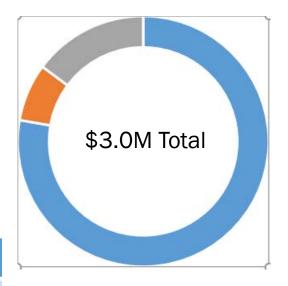
- Support for the wood smoke rule is strong at 75%
- 31% of households didn't burn wood or reduced burning due to Winter Spare the Air
- 62% heard, read or saw media stories about Winter Spare the Air program
- 50% aware that a Winter Spare the Air Alert had been called
- 78% think there are negative health effects associated with breathing wood smoke



Wood Smoke Reduction Grant Program Results

- Program Launched on August 26, 2016
- As of 3/11/19: 5,215 applications reviewed
 - 991 changeouts completed totaling \$2.33 million
 - ✓ 800 fireplaces, 191 woodstoves
 - ✓ ~126 tons of PM emission reduced/yr

Project Type	# of projects
Decommission a Fireplace or Stove	61
Replace with Natural Gas	886
Replace with Electric Heat Pump	44





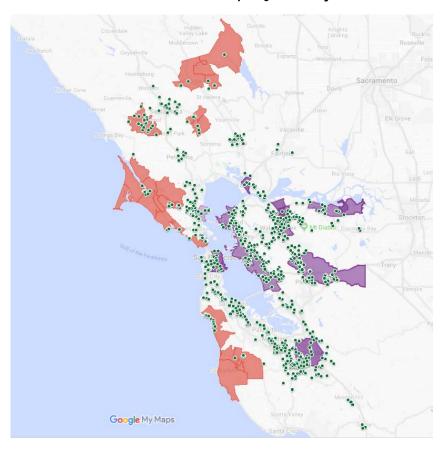
- 117 projects currently in progress
- Next Steps Return to Executive Committee with proposal for 2019 program



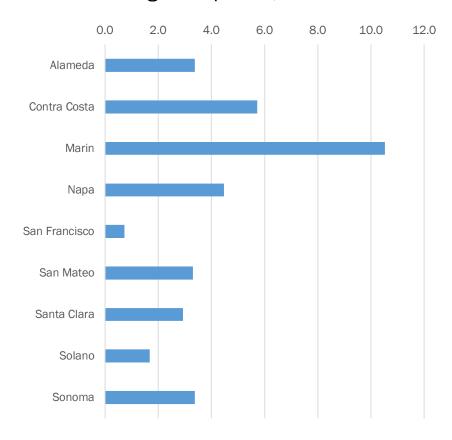
Wood Smoke Reduction Grant Program Results

991 Total Changeouts (as of 3/11/19)





of changeouts per 10,000 households





Summary and Next Steps

- Continue Forecasting and Enforcement Program
- Integrate wood burning restrictions with Wildfire Air Quality Response Program
- Evaluate the effectiveness of the Winter Spare the Air advertising and outreach campaign
- Evaluate the effectiveness of the Wood Smoke Reduction Incentive Program
- Return to Executive Committee with proposal for 2019 Incentive Program

