

REPORT OF THE ADVISORY COUNCIL MEETING FROM MARCH 11, 2019

Board of Directors Meeting April 3, 2019

Stan Hayes, Chairperson Advisory Council



Council Report: Context

- FOCUS "To Attainment and Beyond"
 - Nearing or at attainment
 - But, more health benefits to be had

NEXT

- What are the next best things to do?
- How do we most move the public health needle?
 - Especially for those in <u>highest-risk communities</u> (Assembly Bill (AB) 617)
 - For <u>everyone</u> in the Bay Area

KEY

 Particulate matter (PM) is dominant health risk driver for both air toxics and criteria pollutants in Bay Area.



Council Report: Important Questions

- Are current standards sufficiently health protective?
- What's the bullseye in the clean air target? How clean is clean enough? How will we know when we get to the target?
- What metrics should we use to track progress?
- How do we combine criteria pollutants and toxics? Cancer and non-cancer health endpoints? Short- and long-term effects?
- How can we make sure everyone is treated fairly?
- How can we ensure that everyone everywhere breathes clean air?
- What are the most important actions that can be taken now? And, in the future?



Council Report: Best Science

US Environmental Protection Agency (EPA)

- Accelerated review of Particulate Matter (PM) standards by December 2020
- Draft PM Integrated Science Assessment (PM ISA)
- But: CASAC reconfigured, deemphasis of science backgrounds
 - PM Review Panel disbanded
 - Highly critical of draft PM ISA
 - "Lack of comprehensive, systematic review"
 - "Lack of scientific method"
 - "Use of unverifiable opinions"
 - "Lack of scientific support"

IMPLICATIONS

- Air District must develop its own assessment of the best science
 - Last PM ISA done ten years ago in 2009
 - Much research since then, stronger health evidence, additional health concerns (e.g., UFP, neurological effects, cancer)





Draft PM Integrated Science Assessment

- Presentation by Jason Sacks, USEPA Assessment Lead
 - Advisory Council meeting on March 11, 2019

Highlights

- 1,879 pages
- Dozens more recent research papers since 2009 PM ISA
- Stronger evidence for
 - CAUSAL: mortality, cardiovascular effects, heart disease, stroke
 - LIKELY CAUSAL: respiratory effects (e.g., asthma and COPD exacerbation, ED visits, respiratory mortality, impaired lung function)
- New conclusions
 - Cancer LIKELY CAUSAL
 - UFP, nervous system effects LIKELY CAUSAL
 - Children and nonwhite populations at disproportionately increased risk



Council Report: Best Science

PM Symposium

- Convened by Advisory Council for its late fall meeting
- PM health experts, including state officials, local health officials, and community groups
- Goals
 - Review new PM health research, complexities of PM characterization
 - Review Air District actions on PM
 - Set stage for possible Air District action (e.g., establishing guidelines beyond those already in effect at federal, state, and local levels)







Bay Area Air Quality Management District Board of Directors Meeting

Utilizing Mobile Monitoring and Associated Services

April 3, 2019

Katherine Hoag Assistant Manager Meteorology and Measurements Division



Need for Highly Localized Monitoring

Current Regulatory Air Monitoring Network

- Over 30 stations throughout the Bay Area and includes fence line, ground level and emissions monitoring
- Meets stringent Environmental Protection Agency (EPA) monitoring requirements
- Designed to represent typical concentrations in populated areas or impacts of a few specific individual sources (refineries, near roadway, etc.)

Assembly Bill (AB) 617 Design

Determine air quality impacts at a highly localized scale

Mobile Monitoring Advantages/Uses

- Determines concentrations using roadways, covering large areas
- Identifies "hotspots" and other areas for further consideration by Steering Committees



Why this Approach?



Aclima drivers with fully equipped vehicle, currently mapping San Diego communities

Excellent Spatial Coverage

- Entire communities can be mapped providing data identifying problem areas
- Decreases likelihood of missing air quality issues

Targeted use of Resources

 By using this screening method, resources can be more efficiently targeted by AB 617 Steering Committees and utilized to further analyze air quality issues and apportion emissions

Results in Cost Savings

 Maximizes ability to identify and address air quality issues in a given area with a single screening program



Why this Approach? (Continued)

Community-Level Information

- Looks at air quality block by block
- Covers the entire community and measures variation in air quality

Supports Data-Driven Decisions

- Fills in monitor gaps to support community choices for timing and inclusion into AB 617
- Provides support for further consideration and helps identify reduction methods









1

2

3

4

Stationary &
Mobile Sensors
Best-in-class
data quality

End-to-end network
management
Enabling unprecedented scale
and block-by-block resolution

Analytics
Synthesis of Aclima and integrated third party data to derive insights

Software Tools
Intuitive software tools
for experts and citizens to
drive action



What is Being Proposed?

Drive and Analyze Richmond and the Entire Bay Area

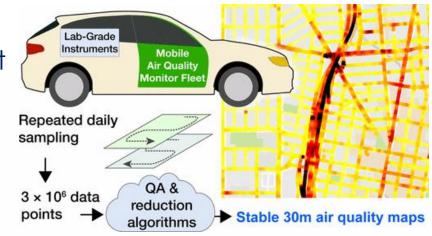
- Richmond completed in one quarter to aid the Richmond Steering Committee identify and address "hot spots" that meets AB 617 timeline
- Bay Area-wide baseline to aid in determining differences in air quality on a highly localized scale

Analytics and Website

- Data management and analytics for all mobile data and can include measurements from other platforms
- Website that presents the information in an easily understood format that incorporates community input

Community Engagement

 Engagement of key stakeholders, including supplementary funders, to improve the website and aid in understanding of results





Mobile Monitoring

Equipment must be tested and proven to be applicable

- Must be capable of accurate measurement in various conditions (temperature, humidity, know interferences, etc.)
- Must be capable of high time resolution

Methods for compiling and Quality Control and Quality Assurance (QA/QC) must be defined

- Large amounts of different types of data must be "married" to inform concentration and location
- Methods for determining how many times a segment must be driven must be developed and determined (how does changes in time of day, day of week and background affect the outcome)
- Ways to determine data quality, and when data should be included/excluded must be developed

There are other researchers investigating these issues, but none are to a point capable of implementing their systems

- Staff have worked on mobile research projects, gaining knowledge in the process
- San Diego went through a Request for Qualification (RFQ) process and determined Aclima the best fit for a much smaller project



Why Aclima?

Extensive Experience in the Field

- Aclima has contracted within agencies and organizations throughout California and the nation
- Aclima has worked in partnership with other companies/organizations including Google

Specifically Designed and Thoroughly Tested Equipment/Methods

- Developed equipment over ten years and tested against EPA reference instruments
- Staff has evaluated methodologies and data and found it to be of high quality and errors are understood
- Data used by various air district/academic/Non-Governmental Organizations (NGO)/community studies

Communicating Information with Context to Meet the Needs of Community

- Website developed in cooperation with communities
- Worked with communities, NGOs and community-oriented funding organizations



Aclima's Approach and Experience

Mobile monitoring

- Drives roadways multiple times (at minimum 20 different times/dates)
- Equipment sensor pack is routinely tested against highly accurate equipment
- Aclima has already participated in projects in partnership with the West Oakland Environmental Indicators Project, EDF and other Districts around the State
- Able to scale to our need to map the entire Bay Area

Analytics and display

- Database and analytics already in place and tested in numerous communities
- Website can also display other measurements (current air monitoring network, PurpleAir, etc.)





Aclima's Cost-Sharing Business Model

The Air District realizes significant cost savings by not having to develop monitoring capabilities and

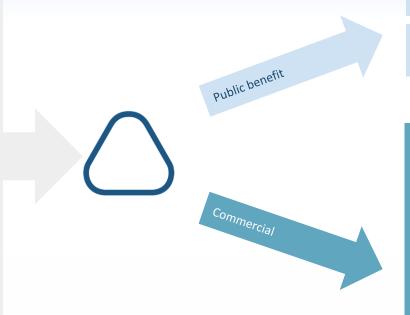
website interface

ACLIMA DATA

- Mobile nodes
 - Aclima vehicles
 - 3rd party vehicles
- Outdoor stationary nodes

3rd PARTY DATA

- Air quality
 - 3rd party stationary sites
- Contextual data on emissions and exposure



ACLIMA COMMUNITY PORTAL

RESEARCH SUPPORT

ACLIMA PAID SERVICES

Regulators

Utilities

Government

Real Estate

Transport

Healthcare

Insurance

DEVELOPER COMMUNITY



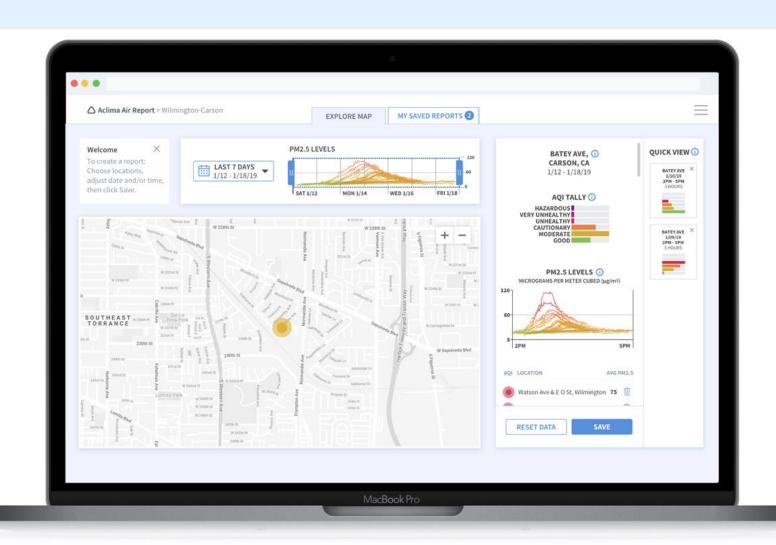
Aclima's Data Licensing Approach

User Type	Data Product	Access Philosophy
Paid users	Aclima ProQualified and derived datasets	Paid licenses
Academia	Aclima ProQualified and derived datasets	Free licenses for non-commercial use
Public	 Aclima Community Portal Select spatial and temporal aggregations 	Free public interface, with downloadable visualizations



Aclima's Community Portal

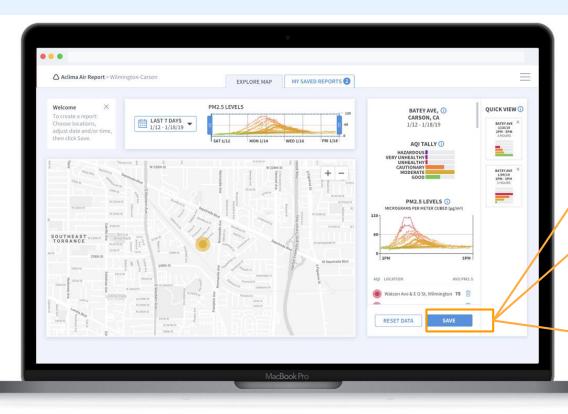
- Select spatial and temporal aggregations
- Free to the general public
- Intuitive, designed to drive awareness and action
- Aggregated observations by pollutant types accessible via location lookup
- Downloadable visualizations



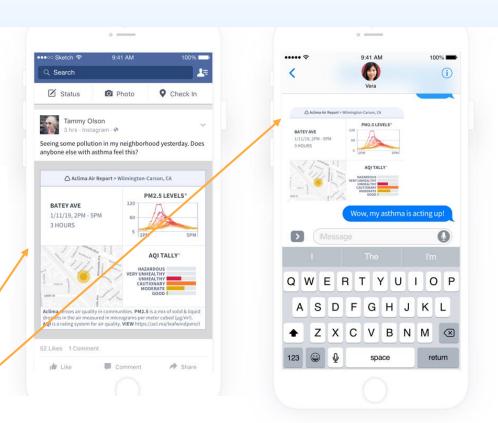


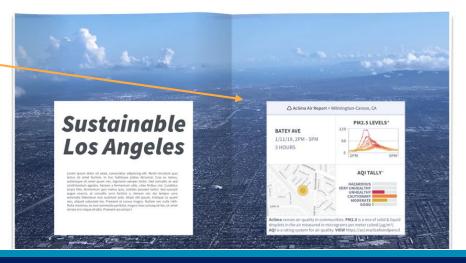
Accessing Air Quality Insights

Create & download personalized reports by clicking "save" on the Community Portal.



Any member of the public can share data snapshots via social networks, text messages or print materials.







Air District's Access

Aclima Pro

- Qualified and derived datasets
- Paid premium service distills complex data for users
- Provides access to individual observations
- Millions of observations per day
- Limited commercial license for Air District analysis and QA/QC

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	A	В	С	D	E	F	G	Н
1	Datetime_UTC	Billie-AMN1						
2	2019-03-27T13:18:11.000Z	0.01210927	0.00610716	60	0.53407683	0.05422996	8494.53333	52.5145906
3	2019-03-27T13:19:11.000Z	0.01210927	0.00610716	59	0.53186331	0.1012515	8492.38983	98.0487629
4	2019-03-27T13:20:11.000Z	0.01189791	0.00586198	60	0.50433608	0.07810133	8465.73333	75.6308726
5	2019-03-27T13:21:11.000Z	0.01189791	0.00586198	59	0.59095273	0.1444122	8549.61017	139.844225
6	2019-03-27T13:22:10.000Z	0.00964479	0.00324836	60	0.45172182	0.02331101	8414.78333	22.5736511
7	2019-03-27T13:23:10.000Z	0.00964479	0.00324836	60	0.4661447	0.02689665	8428.75	26.045873
8	2019-03-27T13:24:10.000Z	0.01159611	0.00551189	60	0.49764097	0.03633338	8459.25	35.1840992
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12	2019-03-27T13:28:10.000Z	0.01399611	0.00829589	60	0.45642044	0.0207757	8419.33333	20.1185376
13	2019-03-27T13:29:10.000Z	0.01399611	0.00829589	60	0.46072321	0.02367221	8423.5	22.9234232
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16	2019-03-27T13:32:11.000Z	0.01152211	0.00542605	60	0.55395562	0.04746443	8513.78333	45.9630619
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26	2019-03-27T13:42:10.000Z	0.01346125	0.00767546	60	0.55037572	0.07593667	8510.31667	73.5346838
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20	2010 02 27712-46-10 0007	0.01473350	0 00015135		0 5055347	0.03100533	0534 00333	20 1117217



Funding and Control

- Funding will be provided by AB 617 grants funds through FYE 2020. Possible alternative funding sources will be investigated and incorporated into the FYE 2021 budget. An MSA provides a means to better scale activities
- Utilizing a Master Service Agreement (MSA) allows for better control of the project, incentivizing a closer working relationship with Aclima, resulting in lower costs and closer project management.



Recommended Action

 Recommend the Board of Directors authorize the Executive Officer/APCO to execute a two-year Master Services Agreement (MSA) with Aclima in the amount not to exceed \$5,980,000 over two years for hyperlocal, background air quality mapping of the entire Bay Area, a data repository and web portal, and community capacity building activities.

2018 - 2019 Winter Spare the Air Program Overview



Eric Stevenson, Director of Meteorology & Measurement Lisa Fasano, Communications Officer

Board of Directors Meeting April 3, 2019

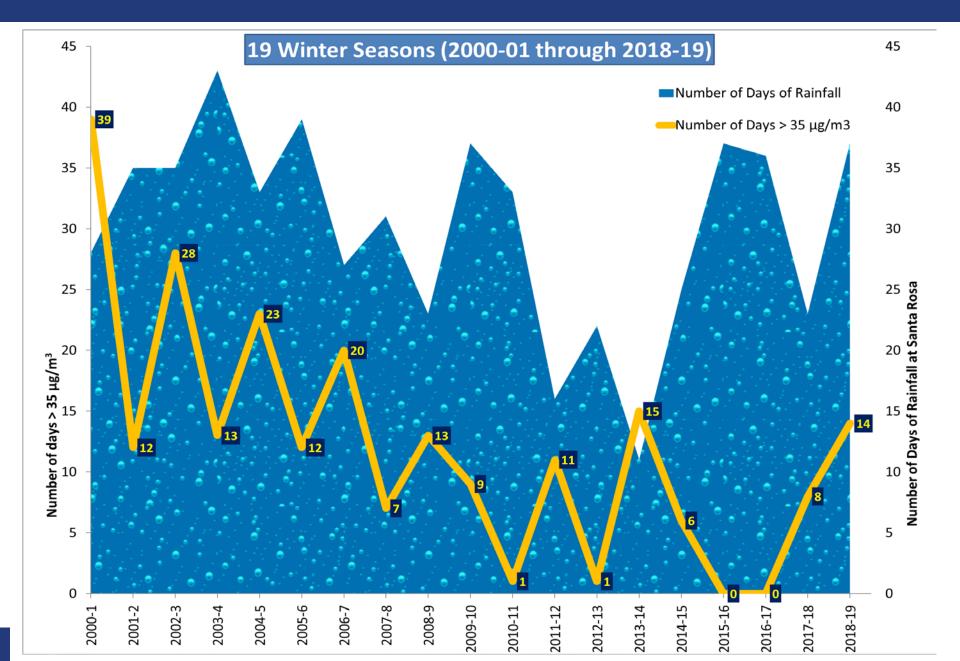
Winter PM_{2.5} Seasons

Year	Days > 35 μg/m³	Winter Spare the Air Alerts
2011/2012	11	15
2012/2013	1	10
2013/2014	15	30
2014/2015	6	23
2015/2016	0	1
2016/2017	0	7
2017/2018	8	19
2018/2019	14*	16

^{*} All 14 days of exceedances in 2018/19 are due to smoke from the Camp Fire (Nov. 8 - Nov. 21)



Less Rainfall = More PM Pollution





Highest Air Quality Readings

Air Quality Index Levels of Health Concern	Numerical Value
Good	0 to 50
Moderate	51 to 100
Unhealthy for Sensitive Groups	101 to 150
Unhealthy for Sensitive Groups Unhealthy	101 to 150 151 to 200

	November 2018						
SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY	
				1	2	3	
				58	53	54	
4	5	6	7	spare air	spare 9	spare 10	
55	52	57	56	163	226	209	
spare 11	spare 12	spare 13	spare 14	spare 15	spare 16	spare 17	
167	171	172	186	203	247	210	
spare 18	spare 19	spare 20	spare 21	22	23	24	
176	176	158	103	36	32	31	
25	26	27	28	29	30		
48	59	55	38	42	38		

		Ja	nuary 20	19		
SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY
		1	2	3	4	5
		56	62	74	90	67
6	7	8	9	10	11	12
34	39	37	38	55	48	49
13	14	15	16	17	18	19
50	42	37	38	54	56	55
20	21	22	23	24	25	26
39	35	38	52	57	64	75
27	spare 28	29	30	31		
78	67	62	58	67		

	December 2018								
SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY			
						1			
						39			
2	3	4	5	6	7	8			
36	43	59	54	47	55	71			
9	10	11	12	13	14	spare 15			
89	84	64	59	62	64	59			
16	17	18	19	20	21	22			
51	40	45	50	67	57	46			
23	24	25	26	27	28	29			
55	48	33	45	38	39	54			
30	31								
59	41								

	February 2019							
SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY		
					1	2		
					39	42		
3	4	5	6	7	8	9		
38	40	34	41	41	46	41		
10	11	12	13	14	15	16		
41	46	45	40	42	39	38		
17	18	19	20	21	22	23		
39	36	40	37	38	38	38		
24	25	26	27	28				
39	39	36	38	40				

Note: The data listed above is preliminary and represents the highest air quality index readings in the region for each day.



Wood Smoke Enforcement

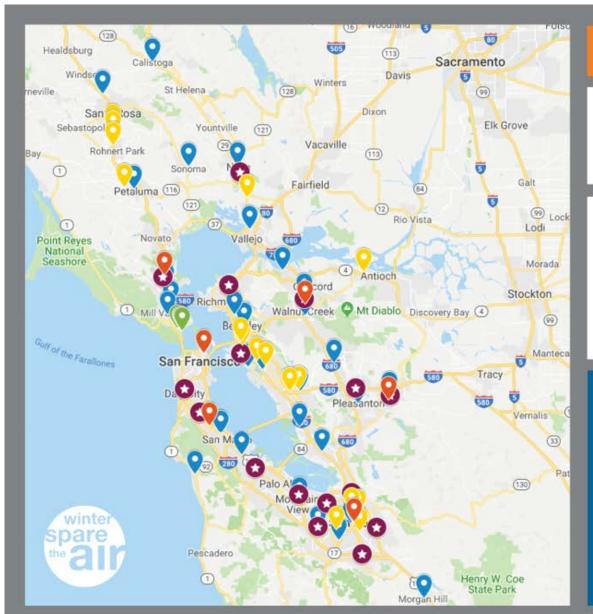
	2011-12	2012-13	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19
WSTA Alerts	15	10	30	23	1	7	19	16
PM _{2.5} Excesses	11	1	15	6	0	0	8	14*
Complaints	3,777	2,316	5,091	3,834	1,302	1,564	2,177	1,319
Info Packets	11,476	3,720	1,768	2,029	577	577	1,206	810
Violations	359	178	267	155	1	91	128	45**
Exemptions	76	91	150	193 + 23 Seasonal		129 + 1 Seasonal	132 Reg + 4 Temp	136 Reg + 7 Temp

^{*}Exceedances due to wildfires



^{**35} violations occurred during the Camp Fire

Advertising



WSTA 2018-19

REGION-WIDE

(Includes multicultural)

- Digital
- RadioPrint
- Broadcast TV
- Cable TV

TARGETED

- Winter Bicycle Events
- Movie Theater Locations
- Outdoor Locations/Eco Posters
- Sausalito Flag Banners
- Newspaper Locations

TRANSIT/BUS ROUTES

AC Transit (Includes Multicultural)

· East Bay

Golden Gate Transit

· Marin/Sonoma Counties

Tri-Valley Transit

Amador, Livermore, San Ramon Valleys

SMART Train

· Marin/Sonoma Counties

Vine Transit

Napa County



Media

Emphasis on personal community health

- 2,479 stories
 - 663 Television
 - 296 Radio

Flav Area residents don't need to be reminded how harmful it is to breathe smoke. The experienced first-band the sufficiency effects of the widthe smoke just three months and

too many Elay Area residents.

While the Camp Fire smoke exposure was out of our control, residential burning in a woodstove or fireplace is controllable. Imagine breathing smoke nightly in your neighborhood due to a neighbor who burns wood in their fireplace or wood-burning stove. Unfortunately, this is the situation for far

While the crisis of the wildfires has passed, it is important to remember that wood smoke pollution from residential wood burning can also be harmful. Home fireplaces or wood-burning stoves in a

• 1,520 Online/Print





NEWS RELEASE

FOR IMMEDIATE RELEASE: November 12, 2018 CONTACT: Walter Wallace, 415.519.4628

A Winter Spare the Air Alert is being extended through Friday, November 16, due to smoke impacts from the Butte County fire

SAN FRANCISCO - Due to heavy smoke moving into the Bay Area from the extensive Camp Fire in Butte County, the Air District is extending the Winter Spare the Air Alert through Friday, November

Burning wood, including manufactured fire logs or any other solid fuel, indoors or outdoors, is banned throughout this Winter Spare the Air Alert

The Bay Area is continuing to experience heavy smoke from the Camp Fire in Butte County. Air quality continues to be unhealthy through much of the region and these conditions are expected to persist through Friday at least. While weather conditions will vary somewhat throughout the week air quality is expected to remain unhealthy because there is so much smoke trapped at the surface





Bay Area residents rethinking wood-burning fireplaces for the holidays





EMBED ⇔ MORE VIDEOS ▶

As fireplaces heat up for the holiday season, some could experience the equivalent of the bad air the Bay Area saw during the recent wildfires. That has some people rethinking how they heat their homes.



Winter Spare The Air Season Ends With 16

Bey City News Service Published 5:17 am PST, Tuesday, March 5, 2019



The Bay Area Air Quality Management District's Winter Spare the Air seasor ended with 16 alerts issued between November and February, almost all of them due to the devastating Cump Fire in Butte County that sent smoke throughout the region, district officials said Monday.

Only two of the alerts, which ban the burning of wood in the Bay Area, were caused by normal cold and still conditions that trap smoke and other pollutants near the ground, according to the air district.

Nearly two weeks of the alerts came from November's Camp Fire, which caused some of the unhealthiest air quality ever recorded in the region, air district officials said.

Air district executive officer Jack Broadbent said in a news release that the





Guy Posts Selfle With His Dog. Police





Outreach Results

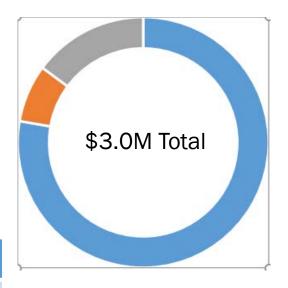
- Support for the wood smoke rule is strong at 75%
- 31% of households didn't burn wood or reduced burning due to Winter Spare the Air
- 62% heard, read or saw media stories about Winter Spare the Air program
- 50% aware that a Winter Spare the Air Alert had been called
- 78% think there are negative health effects associated with breathing wood smoke



Wood Smoke Reduction Grant Program Results

- Program Launched on August 26, 2016
- As of 3/11/19: 5,215 applications reviewed
 - 991 changeouts completed totaling \$2.33 million
 - ✓ 800 fireplaces, 191 woodstoves
 - ✓ ~126 tons of PM emission reduced/yr

Project Type	# of projects
Decommission a Fireplace or Stove	61
Replace with Natural Gas	886
Replace with Electric Heat Pump	44



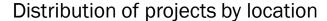
Awarded and Paid (\$2.33M)
Allocated (\$223k)
Available (\$445k)

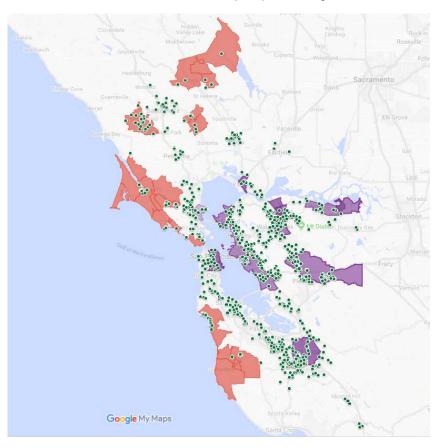
- 117 projects currently in progress
- Next Steps Return to Executive Committee with proposal for 2019 program



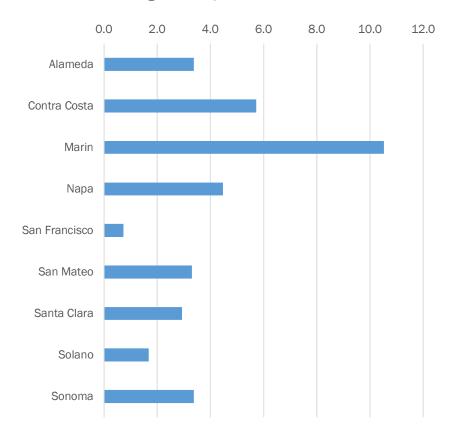
Wood Smoke Reduction Grant Program Results

991 Total Changeouts (as of 3/11/19)





of changeouts per 10,000 households





Summary and Next Steps

- Continue Forecasting and Enforcement Program
- Evaluate the effectiveness of the Winter Spare the Air advertising and outreach campaign
- Evaluate the effectiveness of the Wood Smoke Reduction Incentive Program
- Return to Executive Committee with proposal for 2019 Incentive Program
- Adopt year round wood burning restrictions (Amend Regulation 6, Rule 3) consistent with the Wildfire Air Quality Response Program



AGENDA: 23

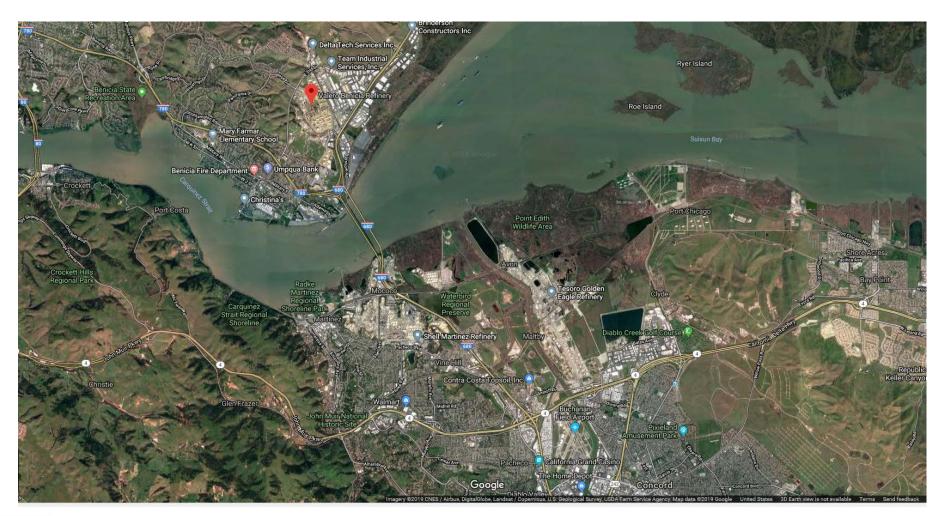
Valero Refinery Incident Update

Board of Directors Meeting April 3, 2019

Jack P. Broadbent Air Pollution Control Officer/APCO

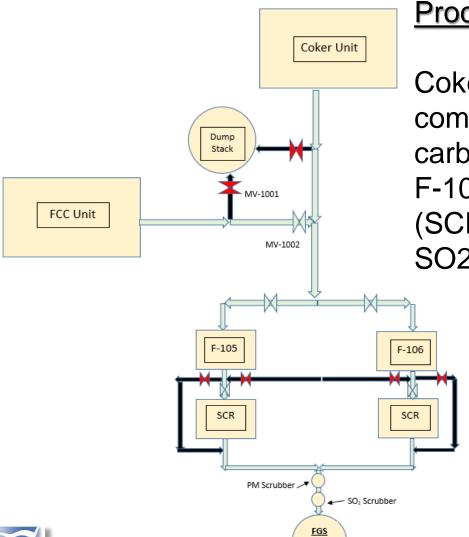
Deputy Air Pollution Control Officer

Area Overview





Process Stream Overview



Stack

Process Flow

Coker and Fluid Catalytic Cracking Unit combined flue gas stream is abated by carbon monoxide (CO) boilers (F-105 & F-106), Selective Catalytic Reduction (SCR) units, Flue Gas Scrubber (PM & SO2 Scrubbers).



Valero Refinery Incident Update

Incident Summary

March 11, 2019

- Planned Maintenance being performed on Valero's Coker Unit
- First unit upset began
- Continuous Emissions Monitor (CEM) data indicated carbon monoxide (CO) emissions in excess of the regulatory standard since March 11, 2019
- Visible Emissions from the Flue Gas Scrubber (FGS) Stack
 - Visible Emissions continued until March 15, 2019
 - FGS is an emission control device



Valero Refinery Incident Update (cont.)

Incident Summary (cont.)

<u>March 23, 2019</u>

- Second incident began
- Nature of the contaminants in the flue gas stream had changed
- By Sunday, March 24, 2019, Valero investigators believed oil was leaking into flue gas from the Crude Unit



Valero Refinery Incident Summary

Next Steps

- Joint investigation with US EPA, Solano County Hazmat and the Benicia Fire Department
- Evaluation of Valero's maintenance and decision process to keep operating while in violation after March 12, 2019
- Root Cause Investigation





Valero Refinery Incident Summary



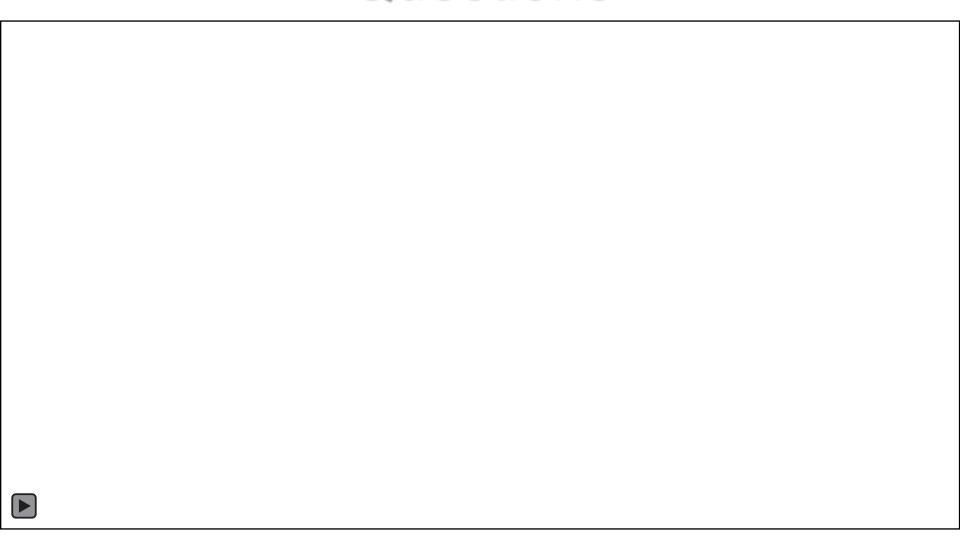


Violations

- 12 NOVs issued to Valero
- March 11, 2019 to March 14, 2019, excess visible emissions and Public Nuisance (8 NOVs)
- March 23, 2019 and March 24, 2019, excess visible emissions and Public Nuisance (4 NOVs)
- CO violation pending



Questions



Summary of Ozone Seasons

Year	National 8-Hour	State 1-Hour	State 8-Hour
2015*	5	4	11
2016	15	5	15
2017	6	6	6
2018	3	2	3
2019	_	_	_

Spare the Air Alerts: 6/22/18, 6/23/18, 6/30/18, 7/26/18, 8/8/18, 8/9/18, 8/18/18, 8/19/18, 8/23/18, 8/24/18, 9/3/18, 9/25/18, 9/26/18

Days > 0.070 ppm 8-hour NAAQS: 8/3/18, 8/9/18, 8/18/18

*Based on NAAQS of 0.075 ppm that was in place during that year

Calendar Year Summary

Year	National Ozone Exceedances	Days > 35 µg/m³ due to Wildfires (PM _{2.5})	Total Days > 35 µg/m³ (PM _{2.5})
2015	5*	3	9
2016	15	0	0
2017	6	14	18
2018	3	16	20
2019	•	0	0

For Ozone - Days > 0.070 ppm 8-hour NAAQS: 08/03/18, 8/9/18, 8/18/18

For Wintertime - Days > 35 μ g/m³ 24-hr NAAQS: 12/15/17, 12/24/17, 12/30/17, 12/31/17, 1/1/18, 1/2/18, 1/3/18, 1/4/18, 11/8/18 – 11/21/18 (Other exceedances occurred due to wildfires)

^{*} Based on NAAQS of 0.075 ppm that was in place during those years