Clean Cars for All: New Incentives Program for Low Income Consumers



Technology Implementation Office (TIO)

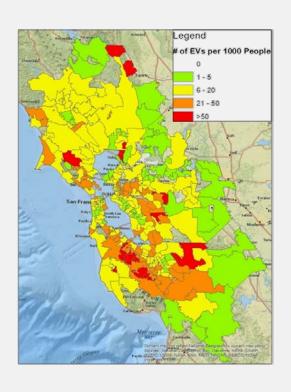
Steering Committee Meeting

June 21, 2018

Outline

- Program Overview
- Replacement Options and Funding Levels
- Consumer Outreach and Support
- Next Steps

Expanding Electric Vehicle (EV) Adoption in Bay Area





TODAY

2050?

Achieving Equitable Access to Clean Transportation and Technology

For Consumers



- Benefit from new technologies, e.g. fuel savings, lower maintenance, ride quality
- Improve air quality in disadvantaged communities and across Bay Area, aligned with AB 617

For Region & Climate



- Expand EV usage across the Bay Area, including expanded charging network
- Scale-up of EV market beyond early adopters
- Reduce demand and use of fossil fuels

Enhanced Fleet Modernization Program Plus-Up, aka "Clean Cars for All"

Funding from California Air Resources Board (\$5M over 2 years)



Advanced Technology

- Hybrid, plug-in, or electric vehicle
- Purchase or lease
- 8 years old or newer

Alternative Transportation

- Clipper card
- Voucher for bike sharing, carsharing, vanpooling

Replacement Options and Funding Levels

Income	Hybrid Electric Vehicle*		Plug-In	Battery Electric	Alternative Transportation
	20+ MPG (Combined)	35+ MPG (Combined)	Hybrid	Vehicle	Mobility Options
Low Income ≤225% FPL	\$6,500	\$7,000	\$9,500	\$9,500 Plus \$2,000 for EVSE	\$4,500
Moderate Income ≤300% FPL	Not Available	\$5,000	\$7,500	\$7,500 Plus \$2,000 for EVSE	\$3,500
Above Moderate Income ≤400% FPL	Not Available	Not Available	\$5,500	\$5,500 Plus \$2,000 for EVSE	\$2,500

FPL: Federal Poverty Limit

EVSE: Electric Vehicle Supply Equipment, charging infrastructure

^{*}Only available for purchased vehicles

Consumer Outreach and Support

Targeted Outreach

- Workshops and mailers targeting low-income residents in disadvantaged communities
- Education about advanced automotive technologies, recalls, battery warranties, consumer protections, and vehicle maintenance

Transaction Assistance

- Provide support for application submission, vehicle selection, financial literacy
- Partner with financial institutions to provide low cost loans

Consumer Protection

- Strict guidelines with partner dealerships
- Connect applicants with organizations that offer credit counseling support
- Systems to protect consumer data

Case Manager Request for Proposals

Scope: Provide one-on-one assistance and support eligible consumers that apply to the Clean Cars for All Program.

Schedule

Released April 3, 2018

Deadline May 17, 2018

Panel review May 18 – June 7

Scoring Panel: Staff from TIO, Community Engagement Office, Strategic Incentives Division, Community Member.

Scoring of Proposals and Panel Recommendation

Criteria	Total Points Possible	GRID Alternatives	Opus Inspection, Inc.
Expertise	30	24.2	21.6
Approach	30	24.4	18.6
Cost	30	25	17.8
Conflicts of Interests	5	4.4	5
Organization's Specialty Focus Area	5	2.5	0
Total points	100	80.5	63



Expertise working with low income consumers in disadvantage communities in the Bay Area

Thoughtful approach that included anticipated challenges and mitigation strategies

Cost proposal included significant cost sharing

Next Steps

Set up components required for opening program to the public

Application & Website



Case Managers



Partnerships

with dealers, scrappers, alternative transportation, financial institutions



Engagement

with stakeholders in disadvantaged communities



Mission and Customer Discovery



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Mission Statement

Catalyze innovation to combat climate change by incentivizing disruptive, low-cost technologies that reduce greenhouse gas emissions for mobile and stationary sources

3 priorities

identified through initial stakeholder engagement w/ researchers, technologists, incubators, utilities, facilities, partner agencies, financing authorities



Benefits to Partners with Air District TIO

Technology Developers and Companies

Accelerated awareness and mainstreaming of new technologies











Information about technology and financing opportunities



Expanded customer base

Access loans for technology upgrades



Co-funding to cover higher risk or newer technologies

Getting out in front of permitting and regulatory requirements

Increased confidence in project technical viability and payback periods to enable more investment

Customer Discovery

Following the March Steering Committee meeting, conducted additional interviews to refine where TIO has greatest value:



Stationary facilities, to understand what customers need, technology opportunities, and financing barriers



Financing partners, to understand risk and financing structures, and how Air District program can fit into existing landscape

Outreach to Stationary Facilities



Staff conducted outreach to potential borrowers and interviewed nine facilities/trade organizations:

- Public sector
 - solid waste
 - wastewater
 - universities

- Private sector
 - operators
 - consultants
 - facilities

Facilities: Needs & Wants

Awareness

- A clearinghouse of emissions-reducing technologies
- Events and opportunities for matchmaking

Technology Fit

- Target facilities that have current or planned construction or rehabilitation
 - Harder for public facilities to upgrade equipment at other times due to backlog of deferred maintenance
- New technologies should be low-maintenance

Facilities: Needs & Wants (continued)

Financing

- Public facilities are very interested in financing options
- Private facilities may have internal financing but are still interested in technology assessment and matchmaking
- Longer loan terms preferred (~30 years)
- Currently difficult to secure financing for equipment, heavy administrative burdens and/or cash flow constraints (payment in arrears)

Interviews with Financing Partners



Staff conducted 14 interviews with financing partners

- government
- green banks
- commercial banks

- venture capitalists
- impact investors
- startup accelerators

Financing Landscape

Equity

- Invest in technology developers, not project finance for individual facilities
- Preference for technologies for enterprises and consumer markets
- 5 10 year timeframe
- Evaluate: revenue, team, customers, "traction"

<u>Debt</u>

- Focus on commercial and economic viability, avoid high technology risk
- Interested in standardized metrics for climate benefits and loan guarantees to reduce transaction costs and exposure
- Evaluate: repayment ability based on revenue and available funds, also relationships with developers, contractors, suppliers, and ecosystem

"Take risk where we add value"

	Private Financing
Key Metrics	Benchmark returns; repayment ability
Financing Rates	Market rate
Timeline	~7 years
Technical Expertise	Limited; interested in results of technology assessment
Approach to New Technologies	Without first customer or deployment, assume "market entry costs" which raise financing rates

"Take risk where we add value"

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Stationary Facilities
Cost; compliance
3.5%+ for bonds
~30 years
Intimate knowledge of processes; interested in results of technology assessment
Timing and maintenance requirements are key considerations

"Take risk where we add value"

	Private Financing	TIO Financing	Stationary Facilities
Key Metrics	Benchmark returns; repayment ability	CO ₂ e reductions per cost; IBank underwrites loan on repayment ability	Cost; compliance
Financing Rates	Market rate	0% for Air District funds; 2-3% for IBank portion	3.5%+ for bonds
Timeline	~7 years	Air District funds repaid first	Up to 30 years
Technical Expertise	Limited; interested in results of technology assessment	Air District will perform technical due diligence and leverage technology assessment	Intimate knowledge of processes; interested in results of technology assessment
Approach to New Technologies	Without first customer or deployment, higher financing rates	Active matchmaking between new technologies and customers that need climate technologies	Timing and maintenance requirements are key considerations

Global Climate Action Summit Affiliate Event

Climate Tech Marketplace

Follows the Air District's Bay Area Climate Leadership Forum to offer concrete solutions and partnerships for implementing commitments

Thursday September 13, 4:00 p.m.

Bay Area Metro Center, 375 Beale St, San Francisco, CA

Attendees

- Global Summit participants: Connect with thriving Bay Area technology industry
- Technology developers: Showcase technologies, identify partners and customers
- Governments and businesses: Identify new technologies that can help them meet climate commitments

Proposed Loan Relationship and Terms



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Stationary Loan Program: Proposed Financing Relationship with IBank



Co-lending Relationship



Revolving Loan Fund for Public Sector Loan Guarantee for Small Business

Expand current programs

- Leverage funding, guidelines and administration
- Reporting on funds and projects

Make it easier for facilities to implement new technologies

- Support newer technologies
- Identify new borrowers
- Lower interest rates and cover fees (for first few years)
- Providing engineering evaluations, technical assistance to borrowers, inspections of projects

Key Terms of Proposed Loan Program

\$4M initial TIO loan fund

- Deployed at \$1-2M per year over next 3 years
- # projects/year: 5 10





"Sweetening the deal"

Loans for municipalities, universities, schools, hospitals

- \$500K to \$30M
- 2% to 3% interest

Loan guarantees for small businesses

- up to \$2.5M
- up to 80% guarantee

- Offer Air District funds at 0% to lower interest rates
- 10% 25% of total loan plus fees (1% origination, 0.30% annual)
- Increase IBank's standard loan guarantee amounts to encourage more banks to provide loans
- Up to additional 10% loan guarantee

Proposed Project Selection Process

Project Identification

- Steering Committee provides guidance on loan strategy
- TIO conducts outreach to prospective facilities and identifies technology opportunities



Due Diligence

- TIO engages with facilities interested in adopting new technology
- TIO performs technical and financial analysis of proposed project for facility to adopt new technology



Project Recommendation

- TIO proposes financing for project based on results of due diligence and portfolio approach
- IBank staff reviews project proposal; underwrite and finalize financing terms on project-by-project basis

Update on Technology Assessment Results

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Technology Assessment - What are the key technologies and facilities to incentivize?



- Energy efficiency
- Alternatives to gas turbines and diesel ICEs (e.g. gas microturbines, hydrogen FCs)
- Cooling and heating (e.g. geothermal, electric heat pumps)
- Carbon sequestration and use
- Methane capture and use
- Waste-to-energy



- Zero emissions vehicles and infrastructure (lifecycle)
- Autonomous electric vehicles
- Renewable fuels (e.g. renewable diesel, renewable natural gas)

Cross-cutting

- Smart/connected technologies (sensors, leveraging mobile networks, big data, artificial intelligence, Internet of Things (IoT), industrial IoT, software or applications)
- Battery storage for renewable power

Technology Assessment Goal

To have an updatable tool to guide Air District's matchmaking and incentives:

Where can the Air
District and TIO make the most **impact** per \$?

- GHG emissions reductions
- Cost

How can we balance incentives with current and future regulation?

- Improvements over existing alternatives
- Time to commercialization

What technologies could be **replicated** and **scaled** outside the Bay Area?

- Risk (technology, market)
- Barriers to success

203 Technologies Assessed (ongoing)

of Technologies
1
9
13
13
47
2
3
5
6
8
9
14
42
19
12

	# of Technologies
Agriculture	11
Buildings	54
Carbon Dioxide Supply and Injection	1
Distributed Generation	13
Electronics Manufacturing	10
Industrial Gas Suppliers	1
Metals	6
Minerals	23
Miscellaneous Combustion Sources	9
Petroleum and Natural Gas Systems	1
Petroleum Refining	31
Power Plants	2
Transportation	5
Waste	36

Key Comparison Variables

Emissions Reductions Possible

- % emissions reductions vs. baseline process
- District and national emissions impact ranking

Technology Readiness

 Pre-TRL 7; TRL 7-9; Commercial; TPC-CAT (Theoretical Process Change using Commercially Available Technology); O&M (Operations & Maintenance)

Economics

 Investment scale per individual deployment, cost relative to baseline, economic viability

Key Comparison Variables (continued)

Barriers, Dependencies, & Risks

- Technology Barriers Score (extent of testing/proof in commercial environments)
- Economic Market Barriers Score (incentive for emissions source to adopt technology)
- Policy Barriers Score (extent to which existing policy encourages or inhibits adoption)

Possible District Action

Incentivize, Regulate, Educate, Monitor

Preliminary Technologies of Interest

Energy /Energy Generation

- Biomass-to-energy microgrid systems with storage
- CHP microturbines
- Electrification of equipment/Batteries

Buildings/ Facilities

- Built-in photovoltaics (BIPV) windows
- CO₂ heat pump water heaters (HPWHs)
- Absorption heat pump water heaters

Cement

 CO₂-derived limestone and calcium carbonate replacements

Composting and Wasteto-energy

- Aerated Static Piles (ASP) composting
- Modular in-vessel composting

Technology assessment is in progress, and other technologies may be added to this list

Next Steps

June July Q3 2018 Q4 2018 -2019

- Fiscal Year
 Ending 2019
 Budget
 approved
- Technology
 Assessment completed and dissemination
- Finalize legal agreement for IBank partnership
- Identify initial projects for financing
- Climate Tech Marketplace September 13
- TIO Steering Committee October 22 at 9:30 am

Ongoing project

financing

- Convene technology developers and customers
- Identify additional funding opportunities