

### BOARD OF DIRECTORS BUDGET AND FINANCE COMMITTEE MEETING

## COMMITTEE MEMBERS

BAY AREA AIR QUALITY Management

DISTRICT

DAVE HUDSON – CHAIRPERSON JOHN GIOIA LIZ KNISS JAN PEPPER BRAD WAGENKNECHT KATIE RICE – VICE CHAIRPERSON CAROLE GROOM NATE MILEY MARK ROSS

WEDNESDAY JANUARY 27, 2016 9:30 A.M.

### 7<sup>th</sup> FLOOR BOARD ROOM 939 ELLIS STREET SAN FRANCISCO, CA 94109

# AGENDA

### 1. CALL TO ORDER - ROLL CALL

The Committee Chair shall call the meeting to order and the Clerk of the Boards shall take roll of the Committee members.

#### 2. PUBLIC COMMENT ON NON-AGENDA MATTERS

(Public Comment on Non-Agenda Items Pursuant to Government Code § 54954.3) Members of the public are afforded the opportunity to speak on any agenda item. All agendas for regular meetings are posted at Air District headquarters, 939 Ellis Street, San Francisco, CA, and on the Air District's website <u>www.baaqmd.gov</u> at least 72 hours in advance of a regular meeting. At the beginning of the regular meeting agenda, an opportunity is also provided for the public to speak on any subject within the Board's authority. Speakers will be limited to three (3) minutes each.

#### Staff/Phone (415) 749-

#### 3. APPROVAL OF THE MINUTES OF DECEMBER 7, 2015 Clerk of the Boards/5073

The Committee will consider approving the draft minutes of the Board of Directors Budget and Finance Committee Meeting of December 7, 2015.

#### 4. AIR DISTRICT FINANCIAL AUDIT REPORT-FISCAL YEAR ENDING 2015

J. McKay/4629 jmckay@baaqmd.gov

The Committee will receive a report of the Fiscal Year Ending 2015 audit.

# 5. SECOND QUARTER FINANCIAL REPORT – FISCAL YEAR ENDING 2016 J. McKay/4629 jmckay@baaqmd.gov

The Committee will receive an update on the Air District's Second Quarter Financial Report.

#### 6. **OVERVIEW OF CURRENT FISCAL YEAR ENDING 2016**

The Committee will receive projections for the Air District's current Fiscal Year Ending 2016.

### 7. COMMITTEE MEMBER COMMENTS / OTHER BUSINESS

Any member of the Board, or its staff, on his or her own initiative or in response to questions posed by the public, may: ask a question for clarification, make a brief announcement or report on his or her own activities, provide a reference to staff regarding factual information, request staff to report back at a subsequent meeting concerning any matter or take action to direct staff to place a matter of business on a future agenda. (Gov't Code § 54954.2)

### 8. TIME AND PLACE OF NEXT MEETING

Wednesday, February 24, 2016, Bay Area Air Quality Management District Office, 939 Ellis Street, San Francisco, California 94109 at 9:30 a.m.

### 9. **ADJOURNMENT**

The Committee meeting shall be adjourned by the Committee Chair.

### **CONTACT:**

MANAGER, EXECUTIVE OPERATIONS 939 ELLIS STREET, SAN FRANCISCO, CA 94109 mmartinez@baaqmd.gov (415) 749-5016 FAX: (415) 928-8560 BAAQMD homepage: www.baaqmd.gov

- To submit written comments on an agenda item in advance of the meeting. Please note that all correspondence must be addressed to the "Members of the Budget and Finance Committee" and received at least 24 hours prior, excluding weekends and holidays, in order to be presented at that Committee meeting. Any correspondence received after that time will be presented to the Committee at the following meeting.
- To request, in advance of the meeting, to be placed on the list to testify on an agenda item.
- Accessibility and Title VI: The Air District provides services and accommodations upon request to persons with disabilities and individuals who are limited-English proficient who wish to address Board matters. For accommodations or translations assistance, please call 415-749-5016 at least three days in advance of a meeting, so that arrangements can be made accordingly.

Accesibilidad y Titulo VI: El Distrito del Aire ofrece servicios y realiza las adaptaciones necesarias para las personas con discapacidades y para las personas con un dominio limitado del inglés siempre que estos servicios se soliciten y se deseen tratar asuntos relacionados con la Junta. Si necesita ayuda con algún tipo de adaptación o traducción, llame al 415-749-5016 como mínimo tres días antes de la reunión de manera que puedan realizarse las adaptaciones necesarias.

**Magagamit na Tulong at Titulo VI:** Nagbibigay ang Air District ng mga serbisyo at mga akomodasyon, kapag hiniling, sa mga taong may kapansanan at mga taong limitado ang kakayahan sa Ingles na gustong magpahayag tungkol sa mga usapin sa harap ng Lupon. Para sa mga tulong sa akomodasyon o sa pagsasalin, mangyaring tumawag sa 415-749-5016 nang tatlong araw man lamang na una pa sa miting, para makapaghanda ayon sa pangangailangan.

可及度及標題VI:空氣管理局根據申請為殘障人士和英語熟練程度有限但卻希望參與董事會事宜的人員提供服務和住宿。關於住宿或者翻譯幫助,請至少在會議之前三天致電 415-749-5016,以便作出相應安排。

**Tạo Khả Năng Truy Cập và Chương VI:** Đặc Khu cung cấp dịch vụ và phương tiện đáp ứng, khi có yêu cầu, cho những người bị khuyết tật và cho những cá nhân không thông thạo Anh ngữ muốn được tham gia các vấn đề của Hội Đồng. Để được phương tiện đáp ứng hoặc trợ giúp phiên dịch, xin gọi số 415-749-5016 ít nhất ba ngày trước khi có hội thảo, để tiện bố trí các phương tiện

Any writing relating to an open session item on this Agenda that is distributed to all, or a majority of all, members of the body to which this Agenda relates shall be made available at the District's offices at 939 Ellis Street, San Francisco, CA 94109, at the time such writing is made available to all, or a majority of all, members of that body.

# BAY AREA AIR QUALITY MANAGEMENT DISTRICT 939 Ellis Street, San Francisco, California 94109 FOR QUESTIONS PLEASE CALL (415) 749-5016 or (415) 749-4941

# **EXECUTIVE OFFICE: MONTHLY CALENDAR OF AIR DISTRICT MEETINGS**

# JANUARY 2016

TYPE OF MEETING	DAY	<b>DATE</b>	<u>TIME</u>	ROOM
<b>Board of Directors Climate Protection</b> <b>Committee</b> (Meets 3 <sup>rd</sup> Thursday of every other Month) - CANCELLED	Thursday	21	9:30 a.m.	Board Room
<b>Board of Directors Budget &amp; Finance</b> <b>Committee</b> (Meets on the 4 <sup>th</sup> Wednesday of each Month)	Wednesday	27	9:30 a.m.	Board Room
<b>Board of Directors Mobile Source</b> <b>Committee</b> (Meets on the 4 <sup>th</sup> Thursday of each Month)	Thursday	28	9:30 a.m.	Board Room

# FEBRUARY 2016

<b>TYPE OF MEETING</b>	DAY	DATE	TIME	<u>ROOM</u>
<b>Board of Directors Stationary Source</b> <b>Committee</b> (Meets on the 3 <sup>rd</sup> Monday of each Month)	Monday	1	9:30 a.m.	Board Room
<b>Board of Directors Regular Meeting</b> (Meets on the 1 <sup>st</sup> & 3 <sup>rd</sup> Wednesday of each Month) - CANCELLED	Wednesday	3	9:45 a.m.	Board Room
<b>Advisory Council Meeting</b> (At the Call of the Chair)	Wednesday	3	10:00 a.m.	Board Room
<b>Board of Directors Executive Committee</b> (Meets on the 3 <sup>rd</sup> Monday of each Month)	Monday	15	9:30 a.m.	Board Room
<b>Board of Directors Stationary Source</b> <b>Committee</b> (Meets on the 3 <sup>rd</sup> Monday of each Month) - CANCELLED	Monday	15	10:30 a.m.	Board Room

# FEBRUARY 2016

<b>TYPE OF MEETING</b>	DAY	DATE	TIME	ROOM
<b>Board of Directors Regular Meeting</b> (Meets on the 1 <sup>st</sup> & 3 <sup>rd</sup> Wednesday of each Month)	Wednesday	17	9:45 a.m.	Board Room
<b>Board of Directors Budget &amp; Finance</b> <b>Committee</b> (Meets on the 4 <sup>th</sup> Wednesday of each Month)	Wednesday	24	9:30 a.m.	Board Room
<b>Board of Directors Mobile Source</b> <b>Committee</b> (Meets on the 4 <sup>th</sup> Thursday of each Month)	Thursday	25	9:30 a.m.	<b>Board Room</b>

# **MARCH 2016**

<b>TYPE OF MEETING</b>	DAY	DATE	TIME	ROOM
<b>Board of Directors Regular Meeting</b> (Meets on the 1 <sup>st</sup> & 3 <sup>rd</sup> Wednesday of each Month)	Wednesday	2	9:45 a.m.	<b>Board Room</b>
<b>Board of Directors Regular Meeting</b> (Meets on the 1 <sup>st</sup> & 3 <sup>rd</sup> Wednesday of each Month)	Wednesday	16	9:45 a.m.	<b>Board Room</b>
<b>Board of Directors Climate Protection</b> <b>Committee</b> (Meets 3 <sup>rd</sup> Thursday of every other Month)	Thursday	17	9:30 a.m.	<b>Board Room</b>
<b>Board of Directors Executive Committee</b> (Meets on the 3 <sup>rd</sup> Monday of each Month)	Monday	21	9:30 a.m.	<b>Board Room</b>
<b>Board of Directors Stationary Source</b> <b>Committee</b> (Meets on the 3 <sup>rd</sup> Monday of each Month)	Monday	21	10:30 a.m.	<b>Board Room</b>
<b>Board of Directors Budget &amp; Finance</b> <b>Committee</b> (Meets on the 4 <sup>th</sup> Wednesday of each Month)	Wednesday	23	9:30 a.m.	<b>Board Room</b>
Board of Directors Mobile Source Committee (Meets on the 4 <sup>th</sup> Thursday of each Month)	Thursday	24	9:30 a.m.	Board Room

HL – 1/7/16 (3:40 p.m.)

G/Board/Executive Office/Moncal

# BAY AREA AIR QUALITY MANAGEMENT DISTRICT Memorandum

- To: Chairperson David Hudson and Members of the Budget and Finance Committee
- From: Jack P. Broadbent Executive Officer/Air Pollution Control Officer
- Date: January 11, 2016

Re: <u>Approval of the Minutes of December 7, 2015</u>

## **RECOMMENDED ACTION**

Approve the attached draft minutes of the Budget and Finance Committee (Committee) meeting of December 7, 2015.

### DISCUSSION

Attached for your review and approval are the draft minutes of the Committee meeting of December 7, 2015.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

Prepared by:Heidi KettlerReviewed by:Maricela Martinez

Attachment: Draft Minutes of the Committee Meeting of December 7, 2015

Draft Minutes - Budget and Finance Committee Meeting of December 7, 2015

Bay Area Air Quality Management District 939 Ellis Street San Francisco, California 94109 (415) 749-5073

# **DRAFT MINUTES**

Summary of Board of Directors Budget and Finance Committee Meeting Monday, December 7, 2015

## 1. Call to Order – Roll Call

Budget and Finance Committee (Committee) Chairperson David Hudson called the meeting to order at 9:30 a.m.

- Present: Committee Chairperson David Hudson; Vice-Chairperson Katie Rice; Directors Eric Mar, Nate Miley, Mark Ross, and Brad Wagenknecht.
- Absent: Directors John Gioia, Liz Kniss, and Shirlee Zane.

Also Present: None.

2. Public Comment on Non-Agenda Matters: No requests received.

# 3. Fourth Quarter Preliminary Financial Report – Fiscal Year Ending (FYE) 2015 (Out of Order Agenda Item 4)

Jeff McKay, Deputy Air Pollution Control Officer, introduced the topic and Stephanie Osaze, Finance Manager, who gave the staff presentation *Fourth Quarter Financial Report – FYE 2015*, including an overview of general fund revenues and expenses, revenue and expense year-over-year comparisons, investments, fund balances, purchasing reporting requirements, and cumulative vendor payments in excess of \$70,000.

Committee Comments:

The Committee and Staff discussed how interest revenue is connected to the economy; the causes of increased permit activity; and the nature of the Clipper transit subsidy listed in slide 10, *FYE 2015 Vendor Payments*.

NOTED PRESENT: Director Ross was noted present at 9:36 a.m.

Public Comments: No requests received.

Committee Action: None; receive and file.

# 4. First Quarter Financial Report – Fiscal Year Ending FYE 2016 (Agenda Item 5)

Ms. Osaze gave the staff presentation *First Quarter Financial Report* – *FYE 2016*, including an overview of general fund revenues and expenses, revenue and expense year-over-year comparisons, investments, fund balances, purchasing reporting requirements, and cumulative vendor payments in excess of \$70,000.

# Committee Comments:

The Committee and Staff discussed projections for future wood smoke program expenditures; recurring costs attached to the Consumer Price Index; General Fund expenses budgeted for office acquisition, shown in slide 8, *General Fund – Fund Balance*, and their correlation with profits from the sale of 939 Ellis Street; how to quantify projects and raise funds for certain expenditures such as health programs and conducting studies; the Board of Director's (Board) ongoing discussion about a reserves policy and putting a ceiling in place; and that a breakdown of personnel costs by project and policies will be discussed at the Board meeting in March 2016.

NOTED PRESENT: Director Mar was noted present at 9:51 a.m. and Director Miley was noted present at 9:57 a.m.

Public Comments: No requests received.

Committee Action: None; receive and file.

# 5. Approval of Minutes of October 28, 2015 (Agenda Item 3)

Committee Comments: None.

Public Comments: No requests received.

# Committee Action:

Director Hudson made a motion, seconded by Director Rice, to approve the Minutes of October 28, 2015; and the motion carried by the following vote of the Committee:

AYES:	Hudson, Mar, Miley, Rice, Ross and Wagenknecht.
NOES:	None.
ABSTAIN:	None.
ABSENT:	Gioia, Kniss, and Zane.

# 6. Committee Member Comments/Other Business: None.

# 7. Time and Place of Next Meeting

Wednesday, January 27, 2016, at Bay Area Air Quality Management District Headquarters, 939 Ellis Street, San Francisco, CA 94109 at 9:30 a.m.

Draft Minutes – Budget and Finance Committee Meeting of December 7, 2015

**8. Adjournment:** The meeting adjourned at 10:11 a.m.

Heidi Kettler Executive Secretary

# BAY AREA AIR QUALITY MANAGEMENT DISTRICT Memorandum

- To: Chairperson David Hudson and Members of the Budget and Finance Committee
- From: Jack P. Broadbent Executive Officer/APCO

Date: January 5, 2016

Re: <u>Air District Financial Audit Report - Fiscal Year Ending 2015</u>

## RECOMMENDED ACTION

None; receive and file.

### BACKGROUND

Pursuant to the Section II.2.1 of the Administrative Code, the District is required to have an annual independent financial audit. The Independent Auditors, Gilbert Associates, Inc. completed the Financial Audit Report of the Air District's Financial Statements for the Fiscal Year Ending 2015. The Independent Auditors also completed the Financial Audit Report of the OMB Circular A-133 and Transportation Fund for Clean Air Compliance Reports for the Fiscal Year Ending 2015.

#### DISCUSSION

The auditors completed their audit of the District's financial records and activities for the year ended June 30, 2015 and issued an "unqualified opinion" or clean opinion on the financial statements. Attached are the audit reports being presented along with a brief summary:

## 1. Basic Financial Statements

The statements are prepared in conformity with generally accepted accounting principles. The purpose of the statements is to convey financial information to external customers/users. The statements report the District's annual operations and demonstrate financial compliance with legal requirements. The report on the basic financial statements is unqualified with no reportable conditions, no instances of non-compliance, and no financial statement findings noted.

## 2. OMB Circular A-133 and Transportation Fund for Clean Air Compliance Report

This report addresses the auditors' consideration of the District's internal control over financial reporting, and results of auditor's tests of District's compliance with provisions of laws, regulations, contract and grant agreements, and other areas in accordance with *Government Auditing Standards*. The report also addressed compliance with applicable Health and Safety Codes for allocation of Transportation Funds for Clean Air. As noted

on page 9 of the Schedule of Audit Findings and Questioned Costs, there were no federal compliance findings or financial statement findings.

A member of the independent audit firm, Gilbert Associates, Inc. will be at the meeting to present audited reports to the Committee.

### BUDGET CONSIDERATION/FINANCIAL IMPACT

None. Funding for the Auditors' report is included in the FYE 2016 Budget.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

- Prepared by:Stephanie OsazeReviewed by:Jeff McKay
- Attachment 4A: Financial Statements with Independent Auditor's Report for the Year Ended June 30, 2015
- Attachment 4B: OMB Circular A-133 and Transportation Fund for Clean Air Compliance Report for Year Ended June 30, 2015

# ATTACHMENT 4A

# BAY AREA AIR QUALITY MANAGEMENT DISTRICT

FINANCIAL STATEMENTS WITH INDEPENDENT AUDITOR'S REPORT

> FOR THE YEAR ENDED JUNE 30, 2015

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#### SUPPLEMENTARY INFORMATION:



Gilbert Associates, Inc. CPAs and Advisors Relax. We got this.

# **INDEPENDENT AUDITOR'S REPORT**

To the Board of Directors Bay Area Air Quality Management District San Francisco, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Bay Area Air Quality Management District (the District) as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinions.

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To the Board of Directors Bay Area Air Quality Management District Page 2

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Bay Area Air Quality Management District, as of June 30, 2015, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Change in Accounting Principle

As discussed in Note 1E to the financial statements, in 2015 the District adopted new accounting guidance, GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27 and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the Required Supplementary Information section, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Transportation Fund for Clean Air (TFCA) Program, Mobile Source Incentive Program, Carl Moyer Program, & Other Programs – Schedule of Expenditures (Schedule) is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The Schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

To the Board of Directors Bay Area Air Quality Management District Page 3

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 18, 2015, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Millsent associates, em.

GILBERT ASSOCIATES, INC. Sacramento, California

December 18, 2015

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2015

This discussion and analysis of the Bay Area Air Quality Management District (District) financial performance provides an overview of the District's financial activities for the fiscal year ended June 30, 2015. Please read it in conjunction with the accompanying basic financial statements.

#### A. Financial Highlights

The Bay Area Air Quality Management District is scheduled to relocate its headquarters and operations to the Bay Area Metro Center located at 375 Beale Street. To finance ownership interest of its portion of the new facility, the District issued \$30,000,000 in 2013 through a private placement of taxable Certificates of Participation Notes (COPs) with the Bay Area Headquarters Authority. The Air District anticipates moving to its new location in the first quarter of 2016. Further information can be found on page 32.

The following are some key financial highlights for the current fiscal year:

The assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows at the close of the 2014-2015 fiscal year by \$121,205,374 (net position).

The District's net position decreased by \$53,493,691 from fiscal year 2013-14 due primarily to the implementation of Government Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions. The Net Pension Liabilities were included within the government-wide financial statements for governmental financial reporting.

The District's governmental funds reported a fund balance of \$194,822,990. The entire fund balance of the Special Revenue Fund in the amount of \$106,759,313 is reserved for air quality grants and projects. The entire Capital Projects Fund of \$29,488,441 represents the investment activities for the 2013 COPs. The \$58,575,236 General Fund balance consists of \$18,711,407 representing the assigned fund balance, \$14,718,522 restricted, committed or nonspendable and the remaining balance of \$25,145,307 unassigned.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2015

Table 1 presents the General Fund detail of fund balances as of June 30, 2015, and June 30, 2014.

Category	General Fund June 30, 2015		General Fund June 30, 2014		Increase/ (Decrease)	
Fund Balances:						
Nonspendable:						
Prepaid Expenses	\$	91,475	\$	640,168	\$	(548,693)
Restricted:						
Air Quality Grants and Projects	2	,173,856		2,766,603		(592,747)
Post-Employment Benefits	2	,953,191		2,822,645		130,546
Committed:						
Self-Funded Worker's Compensation	1	,000,000		1,000,000		
Future acquisitions of 375 Beale Street						
	8	,500,000		8,500,000		
Assigned:						
Building and Facilities	5	,668,200		6,668,200		(1,000,000)
PERS Funding		800,000		800,000		
Post-Employment Benefits	1	,000,000		1,000,000		
Capital Equipment	2	,867,100		4,228,000		(1,360,900)
Air Quality Grants and Projects	8	,376,107		5,583,024		2,793,083
Unassigned:	25	,145,307		16,878,892		8,266,415
Total Fund Balance	\$ 58,5	575,236	\$ 5	0,887,532	\$	7,687,704

#### Table 1. General Fund Balances as of June 30, 2015 and 2014

#### B. Overview of the Financial Statements

This discussion and analysis is designed to serve as an introduction to the District's basic financial statements. The District's basic financial statements have three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also includes required and other supplementary information in addition to the basic financial statements.

#### **Government-Wide Financial Statements**

The focus of government-wide financial statements is on the overall financial position and activities of the District.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2015

#### B. Overview of the Financial Statements, Continued

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances in a manner similar to a private sector business. They provide information about the activities of the District as a whole and present a longer-term perspective of the District's finances. Government-wide financial statements include the Statement of Net Position and the Statement of Activities.

The Statement of Net Position reports all assets, deferred outflows of resources, liabilities owed by the District, and deferred inflows of resources on a full accrual basis. The difference between the assets held and deferred outflows of resources, and the liabilities owed and deferred inflows of resources, is reported as *Net Position*. The net position total is comparable to total stockholder's equity presented on the balance sheet of a private enterprise. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating. The Statement of Net Position as of June 30, 2015 is presented on page 14.

The Statement of Activities reports the net cost of the District's activities by category and is also prepared on a full accrual basis. Under the full accrual basis of accounting, revenues and expenses are recognized as soon as the underlying event occurs, regardless of the timing of the related cash flows. The focus of the Statement of Activities is on the cost of various work programs performed by the District. The statement begins with a column that identifies the total cost of these programs followed by columns that summarize the District's program revenues by major category. The difference between expenses and revenues represents the net cost or benefit of the District's work programs. General revenues are then added to the net cost/benefit to calculate the change in net position. The Statement of Activities is presented on page 15.

All of the District's activities are governmental in nature and no business-type activities are reported in these statements.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Bay Area Air Quality Management District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. For governmental activities, these statements tell how these services were financed in the short-term and what is left over for future spending. Fund financial statements also report the District's operations in more detail than the government-wide statements by providing information about the District's major funds. The District maintains three governmental funds; the General Fund, Special Revenue Fund and Capital Projects Fund.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2015

#### B. Overview of the Financial Statements, Continued

#### **Governmental Funds**

Governmental fund financial statements consist of the Balance Sheet and the Statement of Revenues, Expenditures, and Changes in Fund Balances. Both are prepared using the modified accrual basis of accounting.

Balance Sheets prepared under the modified accrual basis of accounting have a short-term emphasis and, for the most part, measure and account for cash and other assets that can be easily converted to cash. Specifically, cash and receivables that are deemed collectible within a very short period of time are reported on the balance sheet. Capital assets such as land and buildings are not reported in governmental fund financial statements. Fund liabilities include amounts that will be paid within a very short period of time after the end of the fiscal year. Long-term liabilities such as outstanding bonds are not included. The difference between a fund's total assets, deferred outflow of resources, total liabilities, and deferred inflows of resources represents the fund balance. The unassigned portion of fund balance represents the amount available to finance future activities. The District's governmental funds balance sheets can be found on page 16.

The Statement of Revenues, Expenditures, and Changes in Fund Balance include only revenues and expenditures that were collected in cash or paid with cash during the fiscal year or very shortly after the end of the fiscal year. The governmental funds Statements of Revenues, Expenditures, and Changes in Fund Balance can be found on page 18.

Since a different basis of accounting is used to prepare these statements, reconciliation is required to facilitate the comparison between the government-wide statements and the fund financial statements. The reconciliation of the Governmental Funds Balance Sheet and the Government-Wide Statement of Net Position is on page 17. The reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Government-Wide Statement of Activities can be found on page 19.

#### Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional information that is essential to the full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 20 to 42.

#### **Required and Other Supplementary Information**

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the Air District's retirement pension liabilities held by California Public Employees Retirement System (PERS), other post-employment benefit (OPEB) liabilities, general fund and special revenue fund budget comparison schedules, and TFCA and Carl Moyer program expenditures on pages 43 to 49.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2015

#### C. Government-Wide Financial Analysis

The government-wide financial analyses focus on net position and changes in net position of the District's governmental activities. Table 2 below shows a condensed Statement of Net Position as of June 30, 2015 compared to the fiscal year ended June 30, 2014.

	Governmental Activities June 30, 2015	Governmental Activities June 30, 2014	Increase/ (Decrease)
Current & Other Assets	\$ 218,302,557	\$ 223,695,392	\$ (5,392,835)
Capital Assets	23,767,303	21,423,060	2,344,243
Total Assets	242,069,860	245,118,452	(3,048,592)
Deferred Outflows of Resources	4,268,315		4,268,315
Current Liabilities	25,021,202	32,575,231	(7,554,029)
Noncurrent Liabilities	85,864,363	37,844,156	48,020,207
Total Liabilities	110,885,565	70,419,387	40,466,178
Deferred Inflows of Resources	14,247,236		14,247,236
Net Position			
Invested in Capital Assets	23,255,744	21,423,060	1,832,684
Restricted	111,886,360	117,338,736	(5,452,376)
Unrestricted net position	(13,936,730)	35,937,269	(49,873,999)
Total Net Positions	\$ 121,205,374	\$ 174,699,065	<u>\$ (53,493,691</u> )

At June 30, 2015 the District's total assets and deferred outflows of resources exceeded its total liabilities and deferred inflows of resources by \$121,205,374, a decrease of \$53,493,691 over the previous fiscal year. This decrease is mainly due to the implementation of GASB Statement No. 68 for Pension Reporting.

As a result of GASB 68, the District is required to report its deferred outflows/inflows and pension liability related to its pension plan with CalPERS. The \$53.5 million decrease in net position is due to a cumulative net increase of \$1.2 million in Total Assets and Deferred Outflows offset by a cumulative increase in Total Liabilities and Deferred Outflows of \$54.7 million. The \$54.7 million is to recognize the District's net pension liability and related deferred outflows of resources as of June 30, 2015. Additional information can be found on pages 38-39.

As noted earlier, total net position may serve over time as a useful indicator of the District's financial position. Restricted net position is to be used for specific programs and purposes according to legal terms and conditions. The remaining portion of the District's net position is unrestricted and at the end of the fiscal year had a negative balance of (\$13,936,730) which is a direct result of reporting the District's pension obligation related to GASB 68.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2015

#### C. Government-Wide Financial Analysis, Continued

Table 3 below provides changes in net position for the fiscal year ending June 30, 2015 compared with the fiscal year ended June 30, 2014.

	Governmental Activities <u>FY 2014-15</u>	Governmental Activities <u>FY 2013-14</u>	Dollar Increase / (Decrease)	Percentage Increase / (Decrease)
Revenues:				
TFCA/MSIF DMV Fees	\$ 36,914,007	\$ 36,345,524	\$ 568,483	2%
Carl Moyer	8,851,906	13,053,955	(4,202,049)	-32%
California Goods Movement Revenue	7,532,704	16,062,216	(8,529,512)	-53%
Permit Fees	33,637,139	32,331,466	1,305,673	4%
State Subvention	1,723,225	1,721,405	1,820	0%
Federal Grants	6,326,543	9,589,875	(3,263,332)	-34%
Penalties & Variance Fees	2,744,150	3,093,269	(349,119)	-11%
Asbestos Fees	3,247,403	2,786,443	460,960	17%
Interest Revenue	303,750	324,504	(20,754)	-6%
Other Revenues	730,670	651,641	79,029	12%
State Grants	578,683	988,667	(409,984)	-41%
Special Environmental Projects	12,948	14,145	(1,197)	-8%
County Apportionments	25,859,398	23,049,894	2,809,504	12%
Total Revenues	128,462,526	140,013,004	(11,550,478)	-8%
Expenses:				
General Government	62,992,005	61,589,948	1,402,057	2%
TFCA/MSIF, CMP, & Other programs	51,012,636	49,793,757	1,218,879	2%
California Goods Movement Program	7,976,332	18,110,025	(10,133,693)	-56%
Debt Service	74,108	41,622	32,486	78%
Total Expenses	122,055,081	129,535,352	(7,480,271)	-6%
Special Item				
Gain on sale of 939 Ellis Street Building Change in Net Position before		12,100,523	(12,100,523)	-100%
Extraordinary Item	6,407,445	22,578,175	(16,170,730)	-72%
Recovery of Lehman Brothers loss	-,,	1,797,301	(1,797,301)	-100%
Change in Net Position	6,407,445	24,375,476	(17,968,031)	-74%
Net Position-beginning of year	174,699,065	150,323,589	24,375,476	16%
Cumulative effect of change in accounting principles	(59,901,136)		(59,901,136)	
Net Position-ending of year	\$ 121,205,374	\$ 174,699,065	\$ (53,493,691)	-31%

### Table 3. Statement of Activities for Fiscal Years 2014-15 and 2013-14

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2015

#### C. Government-Wide Financial Analysis, Continued

#### **Governmental Activities**

The objective of the Statement of Activities is to report the full cost of providing government services during the fiscal year. The format also permits the reader to ascertain the extent to which each function is either self-financing or draws funds from the general funds of the government.

The Statement of Activities presents information showing how the District's net position changed during the fiscal year 2014-2015. All changes in net position are reported as soon as the underlying event occurs regardless of the timing of the cash flows.

Governmental functions of the District are predominately supported by fees, property taxes, subvention, grants, and penalties and settlements. The penalties and settlements are one-time revenues which are over and above the regular revenues directly related to the programs. The primary governmental activities of the District are: to advance clean air technology, ensure compliance with clean air rules, develop programs to achieve clean air, develop rules to achieve clean air, monitor air quality, permit review and Special Revenue Fund activities.

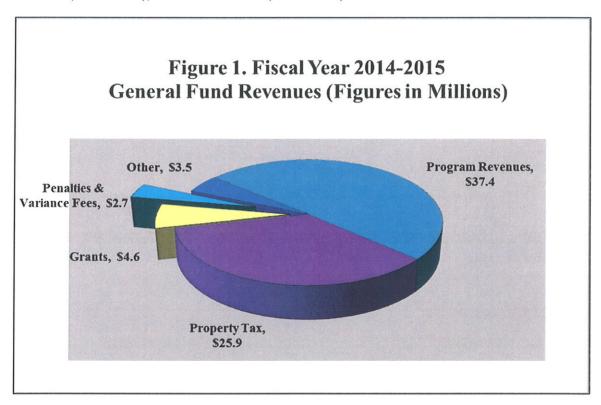
At June 30, 2015, the District's governmental activities reported ending net position of \$121,205,374, a decrease of \$53,493,691 in comparison to the prior year. The primary reason for this decrease is a result of the implementation of GASB 68.

- Overall governmental revenues are \$128,462,526; a decrease of \$11,550,478 from the prior year. The primary reason for the reduction is due to varied grant funding level from year to year for certain grants such as the Goods Movement and Carl Moyer programs. For the Carl Moyer program, the multi-district funding portion is received every other year and for the Goods Movement, funding distribution is subject to the discretion of the State of California.
- Overall governmental expenditures are \$122,055,081; a decrease of \$7,480,271 over the prior year. The primary reason for this decrease is due to less grant program activities in the current year as compared to the prior year.
- The cumulative effect of change in accounting principles of \$59,901,136 in fiscal year 2014-15 is related to GASB 68; comprised of the restated beginning net pension liability of \$63,716,789 offset by deferred outflows related to pension contributions of \$3,815,653. For further information please see pages 34-39.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2015

#### **D.** General Fund Financial Analysis

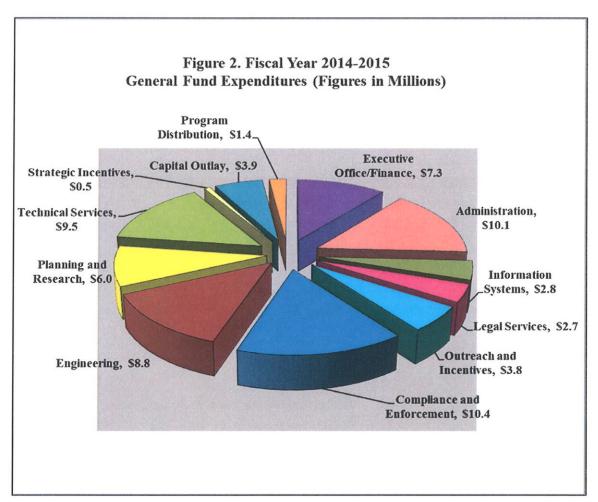
Figure 1 below provides a pie chart of the District's General Fund revenues (net of other financing sources) for fiscal year 2014-2015. The General Fund received total revenue of \$74,052,755 in fiscal year 2014-15, an increase of \$5,536,851 over fiscal year 2013-14. This increase is mainly comprised of increased revenues of \$2.6 million in permit, asbestos, and other related fees resulting in an average rate increase of approximately 6.4% over the prior year, as well as increased economic activities. The remaining \$2.9 million increase is related positive growth in construction and housing activities leading to significant increases in property tax revenue. Program Revenues include: Permit, AB2588, Title V, and Asbestos fees. Program revenues are the largest General Fund revenue source in fiscal 2014-16 (\$37.4 million), followed by Property Tax (\$25.9 million), Grants (\$4.6 million), Penalties (\$2.7 million), and Other revenues (\$3.5 million).



#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2015

#### D. General Fund Financial Analysis, Continued

Figure 2 below provides a graph of General Fund operating expenditures (net of other financing uses) for fiscal year 2014-15. General Fund operating expenditures totaled \$67,271,486 which is an increase of \$4,317,731 over fiscal year 2013-14. This increase resulted from a combined increase of rent payments related to 939 Ellis Street and personnel & benefit cost associated with increased filled positions and retirement incentive program. General Fund expenditures represent the District's general government operating costs categorized into the following operating divisions: Compliance and Enforcement (\$10.4 million), Engineering (\$8.8 million), Administration (\$10.1 million), Information Systems (\$2.9 million), Technical Services (\$9.5 million), Executive Office & Finance (\$7.3 million), Planning & Research (\$6.0 million), Outreach & Incentives (\$3.8 million), Strategic Incentives (\$0.5 million) and Legal Services (\$2.7 million). Program Distribution (\$1.4 million) is not an operating division, but rather a category capturing expenditure used for special projects. General Fund operating revenues exceeded operating expenditures by \$6,781,269 in fiscal year 2014-15.



#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2015

#### D. General Fund Financial Analysis, Continued

The General Fund is the operating fund of the District and at the end of the fiscal year, the total fund balance of the General Fund was \$58.6 million. The assigned fund balance was \$18.7 million, committed \$9.5 million, restricted \$5.1 million, non-spendable \$0.01 million, and the remaining \$25.1 million is unassigned. The unassigned fund balance represents 37.3% of the total General Fund expenditures, while the total fund balance represents 87.1% of the total fund expenditures. The District has available funds for unanticipated emergencies.

The FY 2014-15 adopted budget as compared to the actual expenditures and revenues reflects a decrease in appropriations of \$2.0 million and an increase in revenues of \$9.3 million. The changes to the budget appropriations were the result of Governing Board actions, and carryover of unspent funds from FY 2013-14. The revenue increase resulted in increased economic activities related to property tax receipts and fees.

#### E. Capital Assets

Capital assets include land, buildings, laboratory equipment, air monitoring stations, computers, office furniture and District fleet vehicles. As of June 30, 2015 the District's investment in capital assets was \$23.8 million net of accumulated depreciation. This was an increase of \$2.4 million from the prior year and mainly relates to construction in progress for the District's billing system.

#### F. Capital Projects Fund

In the prior fiscal year, a Capital Projects Fund was established to account for financial resources that are specifically related to the acquisition of the District's new office space noted on page 4. At June 30, 2015, the Capital Projects Fund reported a balance of \$29,488,441 which represents the net proceeds being held in trust from issuing \$30,000,000 through a private placement of taxable Certificates of Participation with the Bay Area Headquarters Authority. The Certificates will be held in an escrow account until acquisition of the new office space expected in 2016. The escrow account will pay interest due during the escrow period using the interest earned from the proceeds. Additional information can be found on pages 32-33 of the notes to the financial statements.

#### G. Economic Factors and Next Year's Budget

The District receives approximately 35% of its General Fund revenue from property taxes levied in nine Bay Area counties and 50% from permit fees charged to local businesses. Consequently, District revenues are impacted by changes in the state and local economy. The District takes a fiscally conservative approach to its budget and it strives to balance its budget within available current revenues. In an effort to recover a greater share of the costs of maintaining air quality, the District increased its permitting fees by approximately 6% in FY 2015-16. The District will continue to focus on long term financial planning to ensure the vitality and effectiveness of its programs.

#### H. Requests for Information

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the District. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Stephanie Osaze, Finance Manager, at 939 Ellis Street, San Francisco, CA 94109.

### STATEMENT OF NET POSITION JUNE 30, 2015

	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 50,571,212
Restricted cash and cash equivalents	123,440,771
Restricted investments	29,481,094
Receivables	10,774,352
Due from other governments	3,806,533
Prepaids, deposits, and other current assets	228,595
Capital assets:	
Non-depreciable	6,448,049
Depreciable, net	17,319,254
Total capital assets	23,767,303
Total assets	242,069,860
DEFERRED OUTFLOWS OF RESOURCES RELATED TO PENSIONS	4,268,315
LIABILITIES	
Accounts payable	3,028,629
Accrued liabilities	2,371,612
Other current liabilities	311,204
Unearned revenue	16,109,757
Long-term liabilities:	
Due within one year:	
Compensated absences, current	3,200,000
Due in more than one year:	
Compensated absences, noncurrent	1,301,562
Certificates of participation	30,000,000
Other postemployment benefits	5,809,299
Net pension liability	48,753,502
Total liabilities	110,885,565
DEFERRED INFLOWS OF RESOURCES RELATED TO PENSIONS	14,247,236
NET POSITION	
Net investment in capital assets	23,255,744
Restricted for air quality grants and projects	108,933,169
Restricted for post-employment benefits	2,953,191
Unrestricted net position	(13,936,730)
Total net position	<u>\$ 121,205,374</u>

See accompanying notes to financial statements.

### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2015

		Program	Net (Expense) Revenue and Change in Net Position	
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Governmental Activities
Governmental activities: Primary government California Goods Movement program Interest TFCA/MSIF, CMP, & other programs:	\$ 62,992,005 7,976,332 74,108	\$ 40,249,726	\$ 6,901,992 7,532,704	\$ (15,840,287) (443,628) (74,108)
TFCA/MSIF & other program distribution Carl Moyer Program Total TFCA/MSIF, CMP, &	42,160,730 8,851,906		38,640,466 8,851,906	(3,520,264)
other programs	51,012,636		47,492,372	(3,520,264)
Total governmental activities	<ul> <li>\$ 122,055,081</li> <li>\$ 40,249,726</li> <li>\$ 61,927,068</li> <li>General revenues:</li> <li>County apportionment</li> <li>Investment income not restricted for a</li> <li>specific program</li> <li>Other</li> </ul>			(19,878,287) 25,859,398 303,750 122,584
	Total general revenues			26,285,732
	Change in net position Net position-beginning of year, as previously reported Cumulative effect of change in accounting principles Net position-beginning of year, as restated			6,407,445 174,699,065 (59,901,136) 114,797,929 \$ 121,205,374
	Net position-end of year			

## GOVERNMENTAL FUNDS BALANCE SHEET JUNE 30, 2015

	General Fund	Special Revenue Fund	Capital Projects Fund	Total Governmental Funds
ASSETS				
Cash and cash equivalents Restricted cash and cash equivalents Restricted investments	\$ 50,571,212 2,953,191	\$ 120,480,233	\$	\$ 50,571,212 123,440,771 29,481,094
Receivables Due from other governments	4,208,152 3,249,622	6,566,200 556,911	27,401,094	10,774,352 3,806,533
Due from other funds Prepaids, deposits, and other assets	4,816,861 228,595	· · · · · · ·		4,816,861 228,595
Total assets	<u>\$ 66,027,633</u>	<u>\$ 127,603,344</u>	\$ 29,488,441	\$ 223,119,418
LIABILITIES				
Accounts payable	\$ 2,421,304	\$ 607,325		\$ 3,028,629
Accrued liabilities	2,371,612			2,371,612
Compensated absences	195,067			195,067
Due to other funds		4,816,861		4,816,861
Other liabilities	311,204	.,		311,204
Unearned revenue	689,912	15,419,845		16,109,757
Total liabilities	5,989,099	20,844,031		26,833,130
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue	1,463,298			1,463,298
FUND BALANCES				
Nonspendable:				
Prepaid items	91,475			91,475
Restricted:				
Air quality grants and projects	2,173,856	106,759,313		108,933,169
Postemployment benefits	2,953,191			2,953,191
Capital projects Committed:			\$ 29,488,441	29,488,441
Future acquisition of 375 Beale Street	8,500,000			8,500,000
Self-funded workers' compensation	1,000,000			1,000,000
Assigned:				
PERS funding	800,000			800,000
Postemployment benefits	1,000,000			1,000,000
Building and facilities	5,668,200			5,668,200
Capital equipment	2,867,100			2,867,100
Air quality grants and projects	8,376,107			8,376,107
Unassigned	25,145,307	·		25,145,307
Total fund balances	58,575,236	106,759,313	29,488,441	194,822,990
Total liabilities, deferred inflows of				
resources, and fund balances	<u>\$ 66,027,633</u>	<u>\$ 127,603,344</u>	\$ 29,488,441	\$ 223,119,418

See accompanying notes to financial statements.

### RECONCILIATION OF THE FUND BALANCES - TOTAL GOVERNMENTAL FUNDS WITH THE STATEMENT OF NET POSITION JUNE 30, 2015

Amounts reported for governmental activities in the Statement of Net Position are different from those reported in the Governmental Funds because of the following:	
Total fund balances - total governmental funds	\$ 194,822,990
Capital assets used in governmental activities are not current assets or financial resources and therefore are not reported in the governmental funds.	23,767,303
Other long-term assets (receivables) are not available to pay for current-period expenditures and therefore, are reported as unavailable revenue in the funds.	1,463,298
The liabilities below are not due and payable in the current period and therefore are not reported in the funds:	
Compensated absences	(4,306,495)
Certificates of participation	(30,000,000)
Other postemployment benefits	(5,809,299)
Net pension liability	(48,753,502)
In governmental funds, deferred outflows and inflows of resources relating	
to pensions are not reported because they are applicable to future periods.	
In the statement of net position, deferred outflows and inflows of resources are reported as follows:	
Deferred outflows of resources related to pensions	4,268,315
Deferred inflows of resources related to pensions	(14,247,236)
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 121,205,374

### GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2015

	General Fund	Special Revenue Fund	Capital Projects Fund	Total Governmental Funds
REVENUES				
TFCA / MSIF DMV fees		\$ 36,914,007		\$ 36,914,007
Permit fees	\$ 34,111,070			34,111,070
County apportionment	25,859,398			25,859,398
California Goods Movement revenue		7,532,704		7,532,704
Carl Moyer Program		8,851,906		8,851,906
Federal grants	4,600,084	1,726,459		6,326,543
Penalties and variance fees	2,744,150			2,744,150
Asbestos fecs	3,247,403			3,247,403
State subvention	1,723,225			1,723,225
State grants Other revenues	578,683 730,670			578,683
Interest and investment gain (loss)	445,124		\$ (141,374)	730,670 303,750
Special environmental projects	12,948		9 (141,574)	12,948
Total revenues	74,052,755	55,025,076	(141,374)	128,936,457
Total revenues	14,032,735		(141,574)	120,930,437
EXPENDITURES				
General government:				
Program distribution	1,403,396			1,403,396
Executive office and finance	7,262,666			7,262,666
Administration	10,088,289			10,088,289
Information systems	2,849,206			2,849,206
Legal services Outreach and incentives	2,654,094			2,654,094
Compliance and enforcement	3,827,348 10,442,462			3,827,348
Engineering	8,786,452			10,442,462 8,786,452
Planning and research	6,026,668			6,026,668
Technical services	9,498,435			9,498,435
Strategic incentives division	484,966			484,966
TFCA/MSIF, Carl Moyer, & other programs:	10 17 00			10 11/00
Program distribution		36,901,209		36,901,209
Intermittent control		968,631		968,631
TFCA administration		910,719		910,719
Vehicle buy-back		7,415,653		7,415,653
Mobile source incentive		457,871		457,871
Regional bikeshare		1,297,089		1,297,089
CarSharing incentive		756,907		756,907
Regional electric vehicle deployment		952,022		952,022
Enhanced mobile source inspection		1,458,671		1,458,671
California Goods Movement Program & other programs:		(00.372		(20) 777
Grant administration Truck Program/LESBP		629,777 7,360,267		629,777
Debt Service:		7,500,207		7,360,267
Interest			74,108	74,108
Capital outlay	3,947,504		79,100	3,947,504
Total expenditures	67,271,486	59,108,816	74,108	126,454,410
	01,271,100	33,100,010	/ 1,100	120,151,110
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER)				
EXPENDITURES	6,781,269	(4,083,740)	(215,482)	2,482,047
OTHER FINANCING SOURCES (USES)				
Transfers in	906,435			906,435
Transfers (out)	500,150	(906,435)		(906,435)
Total other financing source (uses)	906,435	(906,435)		(, , , , , , , , , , , , , , , , , , ,
NET CHANGE IN FUND BALANCES	7,687,704	(4,990,175)	(215,482)	2,482,047
BEGINNING FUND BALANCES	50,887,532	111,749,488	29,703,923	192,340,943
ENDING FUND BALANCES	· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·	
ENDING PUND DALANGES	<u>\$ 58,575,236</u>	<u>\$ 106,759,313</u>	<u>\$ 29,488,441</u>	<u>\$ 194,822,990</u>

See accompanying notes to financial statements.

### **RECONCILIATION OF THE** NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2015

Amounts reported for governmental activities in the Statement of Activities are different because of the following:	
NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS	\$ 2,482,047
Governmental Funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is capitalized and allocated over their estimated useful lives and reported as depreciation expense.	
Capitalized expenditures are added back to fund balance Depreciation expense is deducted from fund balance Net book value of capital asset disposals is deducted from fund balance	3,947,504 (1,552,153) (51,108)
Certain receivables recognized in the government-wide statements in previous years have been deemed uncollectible and must be written off to expense. Receivables written off were for:	
Permit and other miscellaneous fees	(41,989)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds.	(473,931)
The amounts below included in the statement of activities do not require the use of current financial resources and therefore are not reported as revenue or expenditures in governmental funds (net change):	
Change in the liability for compensated absences	251,511
Change in the liability for other postemployment benefits	676,851
In governmental funds, pension costs are recognized when employer contributions are made. In the statement of activities, pension costs are recognized on the accrual basis. The difference between accrual-basis	
pension costs and actual employer contributions was:	 1,168,713
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 6,407,445

#### NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2015

#### 1. REPORTING ENTITY AND SIGNIFIGANT ACCOUNTING POLICIES

#### A. Reporting Entity

The Bay Area Air Quality Management District (District) was created by the California legislature in 1955. The District's structure, operating procedures and authority are established by Division 26 of the California Health and Safety Code.

The District's jurisdiction is limited principally to policing non-vehicular sources of air pollution within the Bay Area, primarily industry pollution and burning. Any company wishing to build or modify a facility in the Bay Area must first obtain a permit from the District to ensure that the facility complies with all applicable rules.

The District also acts as the program administrator for Transportation Fund for Clean Air (TFCA) funds and Mobile Source Incentive funds (MSIF) derived from Assembly Bill 434 and Assembly Bill 923, respectively. TFCA and MSIF funding comes from a \$4 and \$2 surcharge, respectively, on motor vehicles registered within the District's boundaries. TFCA funding may only be used to fund eligible projects that reduce motor vehicle emissions and support the implementation of the transportation and mobile source control measures in the 1994 Clean Air Plan. All projects must fall within the categories listed in State Law (Health and Safety Code Section 44241).

The Health and Safety Code requires the District to pass-through no less than 40% (forty percent) of the TFCA revenues raised within a particular county to that county's eligible, designated Program Manager. The remaining 60% (sixty percent) is for Regional Fund grants and is being allocated to projects on a competitive basis. Projects are evaluated using the District's Board adopted evaluation and scoring criteria. The District may receive reimbursement from TFCA funds, not to exceed 5% (five percent) of total funds, for administration of the program. TFCA activities are accounted for in the District's Special Revenue Fund.

The District includes seven counties: Alameda, Contra Costa, Marin, Napa, San Francisco, San Mateo, and Santa Clara; and portions of two other counties: Southwestern Solano and Southern Sonoma. The District is governed by a 22 (twenty-two) member Board of Directors that includes representatives from all of the above counties.

The basic financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental agencies. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District's significant accounting policies are described below.

#### **B.** Basis of Presentation

**Government-wide Statements** – The Statement of Net Position and the Statement of Activities display information about the primary government (District). Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions.

#### NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2015

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational needs of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

When both restricted and unrestricted resources are available for use, it is the District's policy to first apply the expenditure toward restricted fund balance and then to other, less restrictive classifications – committed, assigned, and then unassigned fund balances.

**Fund Financial Statements** – The fund financial statements provide information about the District's funds. The emphasis of fund financial statements is on major individual governmental funds, each of which is displayed in a separate column.

#### C. Funds Presented

The District's major governmental funds are required to be identified and presented separately in the fund financial statements. The District reports the following major governmental funds:

**General Fund** – The General Fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

**Special Revenue Fund** – This Fund is used by the District to account for the proceeds of specific revenue sources (other than capital projects) that are legally restricted to expenditures for specified purposes.

**Capital Projects Fund** – The Capital Projects Fund was established by the District to account for financial resources that are specifically intended for the acquisition of the District's new office space.

#### D. Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. "Available" means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within 90 (ninety) days after year end, with the exception of revenues related to CMAQ Spare the Air, which are included in revenue if received within seven months after year end. Expenditures are recorded when the related fund liability is incurred, except for compensated absences, which are recognized as expenditures to the extent they have matured. Governmental capital asset acquisitions are reported as expenditures in governmental funds.

#### NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2015

Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place.

Imposed non-exchange transaction revenues result from assessments imposed on nongovernmental entities, including individuals (other than assessments imposed on exchange transactions), and the revenues are recognized in the period when use of the resources is required or first permitted. District-imposed non-exchange transactions are the TFCA/MSIF DMV fees, Permit fees, Title V Permit fees, Asbestos fees, Penalties and Variance fees, and Settlements.

Government-mandated non-exchange transactions result from one level of government providing resources to another level of government and requiring the recipient to use the resources for a specific purpose. Voluntary non-exchange transactions result from agreements entered into voluntarily by the parties thereto. Both types of non-exchange transaction revenues are treated in the same manner. Revenues are recognized when all applicable eligibility requirements are met. District transactions of both types include the Carl Moyer program, Lower Emission School Bus program, State Subvention, EPA federal grants, DHS federal grants, CMAQ Spare the Air grants, other grants, California Goods Movement program, Shore Power program, and various agreements with the nine Counties served by the District.

Those revenues susceptible to accrual are taxes, intergovernmental revenues, interest, charges for services, fines and penalties, and license and permit revenues.

Under the modified accrual basis, revenue from exchange and non-exchange transactions must meet both the "measurable" and "available" criteria to be recognized in the current period. On governmental fund financial statements, receivables that will not be collected within the availability period have been offset with unavailable revenue. Unearned revenue arises when assets are received before the revenue recognition criteria have been satisfied. Grants received before eligibility requirements have been satisfied are recorded as unearned revenue in the governmental fund financial statements (see Note 6).

#### E. Current Year GASB Statement Implementation

For the year ended June 30, 2015, the District implemented GASB Statement No. 68 (GASB 68), *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*, and GASB Statement No. 71 (GASB 71) *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*. The primary objectives of GASB 68 and GASB 71 are to improve accounting and financial reporting by state and local governments for pensions by establishing standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources, and expenses/expenditures. They require employers to report a net pension liability for the difference between the present value of projected pension benefits for past service and restricted resources held in trust for the payment of benefits. GASB 68 identifies the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Note 10 explains the effect of the current year GASB implementation.

#### NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2015

Since GASB 68 requires retroactive application, beginning net position is reduced by the net pension liability offset by the related deferred outflow of resources as of June 30, 2014. As a result, for the year ended June 30, 2015, the beginning net position decreased by \$59,901,136 as the cumulative effect of a change in accounting principles.

#### F. Compensated Absences

The District's policies provide compensation to employees for certain absences, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on any special event beyond the control of the District and its employees is accrued as employees earn those benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in a period in which such services are rendered or in which such events take place.

The District's liability for compensated absences is recorded in the Statement of Net Position. District employees are allowed to accrue no more than four hundred and sixty hours of vacation as of the end of the calendar year. In the event of termination, the employees are reimbursed for all accumulated vacation at the time of separation from the District.

There are no restrictions regarding the accumulation of sick leave. On termination, employees are not paid for accumulated sick leave, but the accumulated sick leave is counted as service credit by the CalPERS pension plan administered by the State of California.

#### G. Pensions

The District participates in the Bay Area Air Quality Management District Miscellaneous Plan (the Plan), an agent multiple-employer defined benefit pension plan maintained by the California Public Employees' Retirement System (CalPERS). For purposes of measuring the net pension liability, pension expense, and deferred outflows/inflows of resources related to pensions, information about the fiduciary net position of the Plan, and additions to/deductions from the Plan's fiduciary net position, have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### H. Use of Management Estimates

The preparation of the basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### I. Receivables

During the course of normal operations, the District carries various receivable balances for taxes, interest, and permitting operations. The District considers receivables to be fully collectible; accordingly no allowance for doubtful accounts has been provided. If amounts become uncollectible, they will be charged to operations when that determination is made. During the year ending June 30, 2015, management deemed \$41,989 of outstanding receivables to be uncollectible.

### J. Capital Assets

The District's assets are capitalized at historical cost or estimated historical cost. District policy has set the capitalization threshold for reporting general capital assets at \$5,000. Donated capital assets are recorded at fair market value when received. Depreciation is recorded on a straight-line basis over the useful lives of the assets as follows:

Buildings, grounds & improvements	15-20 Years
Equipment	5-15 Years

#### K. Deferred Outflows/Deferred Inflows

In addition to assets, the financial statements report separate sections for deferred outflows of resources and deferred inflows of resources. Deferred outflows of resources represent a consumption of resources that applies to a future period(s) and will not be recognized as an outflow of resources (expense) until then. Conversely, deferred inflows of resources represent an acquisition of resources that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time.

Contributions made to the District's pension plan after the measurement date but before the fiscal year-end are recorded as a deferred outflow of resources. Additional factors involved in the calculation of the District's pension expense and net pension liability include the differences between expected and actual experience, changes in assumptions, and differences between projected and actual investment earnings. These factors are recorded as deferred outflows and inflows of resources and amortized over various periods. See Note 10 for further details related to these pension deferred outflows and inflows. In the fund financial statements, the District reports unavailable revenues as a deferred inflow of resources.

### L. Net Position / Fund Balance

The government-wide financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted, and unrestricted.

<u>Net Investment in Capital Assets</u> – This category groups all capital assets into one component of net position. Accumulated depreciation and the outstanding balances of debt, if any, that are attributable to the acquisition, construction, or improvement of these assets reduce the balance in this category.

## NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2015

<u>Restricted Net Position</u> – This category presents external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

<u>Unrestricted Net Position</u> – This category represents net position of the District not restricted for any project or other purpose.

The governmental fund statements utilize a fund balance presentation. Fund balances are categorized as nonspendable, restricted, committed, assigned, and unassigned.

<u>Nonspendable Fund Balance</u> – This category presents the portion of fund balance that cannot be spent because it is either not in a spendable form or it is legally or contractually required to be maintained intact.

<u>Restricted Fund Balance</u> – This category presents the portion of the fund balance that is for specific purposes stipulated by constitution, external resource providers, or enabling legislation.

<u>Committed Fund Balance</u> – This category presents the portion of the fund balance that can be used only for the specific purposes determined by a formal action (Resolution) of the District's highest level of decision making authority. For the District, this level of authority lies with the Board of Directors.

<u>Assigned Fund Balance</u> – This category presents the portion of the fund balance that is intended to be used by the District for specific purposes but does not meet the criteria to be classified as restricted or committed. For the District, balances can be assigned by management or through the budget process.

<u>Unassigned Fund Balance</u> – This category presents the portion of the fund balance that does not fall into restricted, committed, or assigned and are spendable.

#### **M.** Future GASB Statement Implementation

In June of 2015, the GASB issued GASB Statement 75 (GASB 75), Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, with required implementation for the District during the year ended June 30, 2018. The primary objective of GASB 75 is to improve accounting and financial reporting by state and local governments for other postemployment benefits (OPEB) by establishing standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources, and expenses/expenditures. It will require employers to report a net OPEB liability for the difference between the present value of projected pension benefits for past service and restricted resources held in trust for the payment of benefits. The Statement identifies the methods and assumptions that should be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. GASB 75 is required to be implemented retroactively and will require a restatement of beginning net position.

## NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2015

### 2. CASH, CASH EQUIVALENTS, AND INVESTMENTS

### Cash and Investments

The District pools cash from multiple sources and funds so that it can be invested at the maximum yield, consistent with safety and liquidity, while individual funds can make expenditures at any time.

Cash, cash equivalents, and investments as of June 30, 2015, are classified in the accompanying financial statements as follows:

Cash and cash equivalents	\$ 50,571,212
Restricted cash and cash equivalents	123,440,771
Restricted investments	29,481,094
Total cash, cash equivalents, and investments	<u>\$ 203,493,077</u>

Cash, cash equivalents, and investments as of June 30, 2015, consist of the following:

Cash and investments in San Mateo	
Pooled Fund Investment Program	\$ 171,051,445
Cash, cash equivalents, and investments with fiscal agent	32,441,632
Total cash and cash equivalents	\$ 203,493,077

### Cash in County Treasury

The District is a voluntary participant in the San Mateo County Investment Fund (County Pool) that is regulated by California Government Code under the oversight of the Treasury of the County of San Mateo (the Treasury). The Treasury is authorized to deposit cash and invest excess funds by California Government Code Section 53648 et seq. The Treasury is restricted by Government Code Section 53601, to invest in time deposits; U.S. government securities; state registered warrants, notes, or bonds; the State Treasurer's investment pool; bankers' acceptances; commercial paper; negotiable certificates of deposit; and repurchase or reverse repurchase agreements.

The District earns interest on a proportionate basis with all other investors. Interest is credited directly to the District's account on a quarterly basis. The pooled fund is collateralized at 102% by San Mateo County, but not specifically identified to any one depositor or in the District's name.

The District reports its investment in the County Pool at the fair value amount provided by the County. Participants' equity in the investment pool is determined by the dollar amount of the participant deposits, adjusted for withdrawals and distributed income. This method differs from the fair value method used to value investments in these financial statements in that unrealized gains or losses are not distributed to pool participants.

#### Investments Authorized by the District's Investment Policy

The table below identifies the investment types authorized for the District by the California Government Code Section 53601 or the Treasury investment policy, which was adopted by the District, whichever is more restrictive. This table also identifies certain provisions of the California Government Code that address interest rate risk, credit risk, and concentration of credit risk.

Authorized Investment Type	Maximum Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer	
U.S. Government Agency / Sponsored				
Enterprise Securities	7 years	100%	40%	
U.S. Treasury Obligations	7 years	100%	100%	
Asset-Backed Securities	5 years	20%	100%	
Banker's Acceptances	180 days	15%	5%	
Commercial Paper	270 days	40%	5%	
Negotiable Certificates of Deposit	5 years	30%	5%	
Collateralized Certificates of Deposit	l year	15%	5%	
Repurchase Agreements	92 days	100%	100%	
Mutual Funds	N/A	10%	5%	
Corporate Bonds, Medium-Term Notes, &				
Covered Bonds	5 years	30%	5%	
Local Agency Investment Funds (LAIF)	N/A	Up to state limit	None	

#### Investments Authorized by Debt Agreements

The District's cash, cash equivalents, and investments with fiscal agent in the Capital Projects Fund in the amount of \$29,488,441 represent unspent proceeds of the 2013 Certificates of Participation at June 30, 2015, which are restricted for specific purposes under terms of the trust agreement.

Investments of debt proceeds held by the trustee are governed by provisions of the trust agreement, rather than the general provisions of the California Government Code or the District's investment policy.

### **Derivative Investments**

The District did not directly enter into any derivative investments, and the County Pool was not holding derivative investments at June 30, 2015.

### NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2015

### Disclosures Related to Interest Rate Risk and Credit Risk

Generally, credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. State law and the District's investment policy limit the District's investments in banker's acceptances, commercial paper, negotiable certificates of deposit, collateralized certificates of deposit, and repurchase agreements to the rating of A1/P-1/F-1 or better by two of the three nationally recognized rating services (Standard & Poor's, Moody's Investors Service, or Fitch Ratings). Corporate securities are required to have a rating of AA or better at the time of purchase, aside from 25% of total corporate securities, which can have a rating of A. U.S. government securities are required to have a rating of AA, long-term, or A-1, short-term, or better by two of the three rating services. Asset-backed securities are required to have a rating of AAA or higher by two of the three rating services.

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair values to changes in market interest rates.

	Ra	tings		
	Moody's	S&P	Maturities	Fair Value
Money market	Not Rated	Not Rated	Current	\$ 7,347
AIG fixed annuity	Not Rated	Not Rated	Current	2,953,191
U.S. Treasury Notes	Aaa	Not Rated	0.58 years	29,481,094
Investments in San Mateo				
Pooled Fund Investment Program	Aa1/P-1	AA/A-1	1.63 years	171,051,445
Total cash, cash equivalents, and				
investments				\$ 203,493,077

The District's cash, cash equivalents, and investments were categorized as follows at June 30, 2015:

Restricted Cash, Cash Equivalents, and Investments

The District's restricted cash, cash equivalents, and investments are \$152,921,865 at June 30, 2015. Included in this restricted balance is \$29,488,441 for the 2013 Certificates of Participation unspent proceeds, \$120,480,233 restricted for air quality grants and projects, and \$2,953,191 restricted for postemployment benefits.

### 3. RECEIVABLES

At June 30, 2015, the District had the following accounts receivable:

General Fund:			
Permit and other fees	\$ .	3,229,230	
County apportionments		703,733	
Interest		86,613	
Other		188,576	
Total General Fund			\$ 4,208,152
Special Revenue Fund:			
TFCA DMV fees		4,245,807	
MSIF DMV fees	:	2,105,490	
Interest		214,903	
Total Special Revenue Fund			 6,566,200
<b>Total Accounts Receivable</b>			\$ 10,774,352

### 4. INTERFUND TRANSACTIONS

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Current interfund balances arise in the normal course of business and represent short-term borrowings occurring as a result of expenditures which are paid prior to the receipt of revenues. These balances are expected to be repaid shortly after the end of the fiscal year when revenues are received. At June 30, 2015, the General Fund was owed \$4,816,861 by the Special Revenue Fund.

With Board approval, resources are transferred from one fund to another. The purpose of the majority of transfers is to move approved administrative revenue charged to restricted programs in the Special Revenue Fund to the General Fund. Interfund transfers for the year ended June 30, 2015 were as follows:

Fund Receiving Transfer	Fund Making Transfer	Amount Transferred
General Fund	Special Revenue Fund	\$ 906,435

## 5. CAPITAL ASSETS

The District's capital assets were comprised of the following at June 30, 2015:

	Balance at 7/1/2014	Ā	Additions	E	Deletions	Transfers	Balance at 6/30/2015
Non-depreciable assets:	- <u>++++++++++++++++++++++++++++++++++++</u>						
Construction in progress	\$12,556,288	<u>\$</u>	2,080,543	<u>\$</u>	(31,997)	<u>\$ (8,156,785</u> )	\$ 6,448,049
Total non-depreciable assets	12,556,288		2,080,543		(31,997)	(8,156,785)	6,448,049
Depreciable assets:							
Building and grounds	207,868						207,868
Leasehold improvements	2,847,646		54,062				2,901,708
Computers and network							
equipment	8,721,746					(1,630,708)	7,091,038
Production system			634,821			9,787,493	10,422,314
Motorized equipment	926,212				(176,045)		750,167
Lab and monitoring							
equipment	7,962,424		809,615		(192,971)		8,579,068
Furniture and other equipment	3,314,561		368,463		(13,222)		3,669,802
Total depreciable assets	23,980,457		1,866,961		(382,238)	8,156,785	33,621,965
Accumulated depreciation:							
Building and grounds	108,724		20,512				129,236
Leasehold improvements	2,690,126		4,965				2,695,091
Computers and network							
equipment	3,440,732		472,359			(224,255)	3,688,836
Production system			96,108			224,253	320,361
Motorized equipment	864,499		5,674		(167,244)	(20,646)	682,283
Lab and monitoring equipment	6,191,180		533,338		(183,322)	14,435	6,555,631
Furniture and other equipment	1,818,424		419,197	·····	(12,561)	6,213	2,231,273
Total accumulated depreciation	15,113,685		1,552,153		(363,127)		16,302,711
Total depreciable assets, net	8,866,772		314,808	<b></b> ,,.	(19,111)	8,156,785	17,319,254
Total capital assets, net	\$ 21,423,060	\$	2,395,351	<u>\$</u>	(51,108)	\$	\$ 23,767,303

Depreciation expense by function for capital assets for the year ended June 30, 2015, is as follows:

Primary Government:	
Executive office	\$ 72,549
Administrative services	61,195
Legal services	33,272
Public information and outreach	18,661
Compliance enforcement	128,399
Engineering	113,539
Planning	92,921
Technical services	609,281
Information services	325,212
Strategic incentives	 97,124
Total depreciation expense	\$ 1,552,153

### 6. UNEARNED / UNAVAILABLE REVENUE

Under both the accrual and modified accrual basis of accounting, revenues are recognized only when earned. Thus, the government-wide statement of net position and governmental funds offset cash received before the earning process is complete with a corresponding liability as unearned revenue.

Under the modified accrual basis of accounting, revenues are recognized when earned and susceptible to accrual. Revenues are considered susceptible to accrual if they are measurable and available to finance expenditures of the current period. Receivables not collected within the District's period of availability and therefore not considered available to liquidate liabilities of the current period are offset by a corresponding deferred inflow of resources as unavailable revenue in the governmental fund financial statements.

At June 30, 2015, components of unearned and unavailable revenues reported were as follows:

	Unearned Revenue	Unavailable <u>Revenue</u>	Total
General Fund:			
Permits and licenses		\$ 1,463,298	\$ 1,463,298
Carl Moyer Program Administration	\$ 689,912		640,947
Subtotal General Fund	689,912	1,463,298	2,104,245
Special Revenue Fund:			
GMB – Administration	520,064		520,064
GMB – On-Road Projects	5,584,499		5,584,499
Shore Power Projects	3,781,357		3,781,357
Carl Moyer Program	5,533,925		5,533,925
Subtotal Special Revenue Fund	15,419,845		15,419,845
Total unearned and unavailable revenue	<u>\$ 16,109,757</u>	<u>\$ 1,463,298</u>	<u>\$ 17,524,090</u>

### NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2015

### 7. LONG-TERM LIABILITIES

On November 7, 2013, the District issued \$30,000,000 through a private placement of taxable Certificates of Participation (Certificates) with Bay Area Headquarters Authority (BAHA) to finance its ownership interest of approximately 75,000 square feet of office space at 375 Beale Street. The Certificates will be held by the Bank of New York Mellon Trust Company, N.A., as Trustee, in an escrow account until acquisition of the premises by the District, expected sometime in 2016. The escrow account will pay interest due during the escrow period, at an annual rate of 0.247%, using proceeds of the Certificates. Upon acquisition date, the escrow period ends and the District will begin to make base rental payments under the terms of the sublease described below. The District may prepay the Certificates, all or in part, without penalty. The District agreed to contribute at least \$8,500,000 from the sale of its 939 Ellis Street office building, payable at acquisition date at 375 Beale Street, which will go towards its debt obligation.

The District and BAHA have also entered into a financing lease/sublease arrangement whereby at the date of acquisition the District will lease its office space to BAHA and BAHA will then sublease office space back to the District to secure payment on the Certificates. Under the terms of the agreement, total monthly payments have been predetermined over a 30-year amortization period, and the amount of such payments that relates to interest will be calculated based on the index rate period of a five year duration with an applicable spread of 120 basis points or 1.20% per annum. Total payments of principal and interest are structured as follows:

<u>Rental Term Years</u>	Ī	Total Annual Payments	Total <u>Payments</u>		
1 - 10 11 - 30	\$	1,200,000 1,370,000	\$ 12,000,000 24,660,000		
			\$ 36,660,000		

Upon payment of all rental payments under the term of the sublease agreement, the title of the office space will transfer to the District.

A schedule of changes in general long-term debt for the year ended June 30, 2015, is shown below:

	J	Balance uly 1, 2014, Restated	 Additions	_	Deletions	Ju	Balance ine 30, 2015	 ue Within )ne Year
Governmental Activities								
Certificates of participation	\$	30,000,000				\$	30,000,000	
Compensated absences		4,558,006	\$ 3,118,466	\$	(3,174,910)		4,501,562	\$ 3,200,000
Net pension liability		63,716,789	3,099,602		(18,062,889)		48,753,502	
OPEB liability		6,486,150	 4,212,000		(4,888,851)		5,809,299	 
Total	\$	104,760,945	\$ 10,430,068	\$	(26,126,650)	\$	89,064,363	\$ 3,200,000

The long-term portion of compensated absences is liquidated by the General Fund and the long-term portion of the OPEB and net pension liabilities are liquidated by both the General Fund and the Special Revenue Fund. Certificates of participation will be partially liquidated with proceeds from the sale of 939 Ellis Street, held in the General Fund, and will be otherwise liquidated by the Capital Projects Fund.

## 8. LEASES

Commitments under non-cancelable operating lease agreements for air-monitoring stations, vehicles, and office equipment provide for minimum annual rental payments as follows:

<u>Year ended June 30,</u>		
2016	\$	973,091
2017		879,524
2018		654,554
2019		326,956
2020		218,990
2021-2025		64,362
	<u>.s</u>	3,117,477

Air-monitoring station leases are renewable with minor escalations.

Rental expense for lease agreements during the year ended June 30, 2015, was \$1,256,236.

Additionally, the District sold its land and building at 939 Ellis Street on April 30, 2014. On the same date, the District entered a lease agreement with the new owners to lease the premises for a monthly rent of \$91,925 through June 30, 2015. The lease allows for four 90-day extension periods through June 30, 2016, with monthly rent increasing to \$114,906 on October 1, 2015. The District intends to participate in this lease agreement until moving to the new premises on the acquisition date under the sublease with BAHA discussed in Note 7. Rental expense for the building for the year ended June 30, 2015, was \$1,103,102.

## 9. COUNTY APPORTIONMENT REVENUE

As a result of the passage of Proposition 13 in fiscal year 1979, the District no longer has the power to calculate property tax revenues due for each county. Instead, the District now receives remittances from the counties, which are calculated in accordance with Assembly Bill Number 8. Secured and unsecured property taxes are levied on January 1 of the preceding fiscal year. Property tax revenues are recognized by the District in the fiscal year they are assessed, provided that they become available as defined above.

Secured property tax is due in two installments, on November 1 and March 1, and becomes a lien on those dates. It becomes delinquent after December 10 and April 10, respectively. Unsecured property tax is due on July 1, and becomes delinquent on August 31. The term "unsecured" refers to taxes on personal property other than real estate, land, and buildings. These taxes are secured by liens on the property being taxed.

Property taxes levied are recorded as revenue and receivables in the fiscal year of levy, provided that they are collected within the fiscal year or within ninety days after year end.

County apportionment revenue recognized as of June 30, 2015, is as follows:

Alameda	\$ 4,590,000
Contra Costa	3,019,343
Marin	1,251,191
Napa	872,824
Santa Clara	6,971,062
San Francisco	3,680,507
San Mateo	3,560,296
Solano	678,972
Sonoma	 1,235,203
Total county apportionment revenue	\$ 25,859,398

#### **10. PENSION PLAN**

**Plan Description** – All District employees are eligible to participate in the Bay Area Air Quality Management District Miscellaneous Plan (the Plan), an agent multiple-employer defined-benefit pension plan administered by the California Public Employees Retirement System (CalPERS), which acts as a common investment and administrative agent for its participating member employers. CalPERS issues a publicly available report that includes a full description of the pension plan regarding benefit provisions, assumptions and membership information that can be found online at www.calpers.ca.gov.

Benefits Provided – Benefit provisions under the Plan are established by State statute and District resolution. The benefits are based on members' years of service, age, final compensation, and benefit formula. The California Public Employees' Pension Reform Act of 2013 (PEPRA) made significant changes to the benefit structure that primarily affect members first hired to perform CalPERS creditable activities on or after January 1, 2013. As a result of PEPRA, the Plan has two benefit structures: 1) CalPERS Miscellaneous Employee "2% at 55" for members first hired prior to January 1, 2013, to perform CalPERS creditable activities (Classic members), and 2) CalPERS Miscellaneous Employee "2% at 62" for members first hired on or after January 1, 2013, to perform CalPERS creditable activities (PEPRA members). The Plan provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Classic members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits, while PEPRA members with five years of total service are eligible to retire at age 52 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after five years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

The Plans' provisions and benefits in effect at June 30, 2015, are summarized as follows:

	Classic	PEPRA
	Prior to	On or after
Hire date	January 1, 2013	January 1, 2013
Benefit formula	2.0% @ 55	2.0% @ 62
Benefit vesting schedule	5 years of service	5 years of service
Benefit payments	monthly for life	monthly for life
Retirement age	50 - 63	52 - 67
Monthly benefits, as a % of eligible compensation	1.426% - 2.418%	1.000% - 2.500%
Required employee contribution rates	7.0%	6.25%
Required employer contribution rates	13.120%	13.120%

**Employees Covered** – At June 30, 2015, the following employees were covered by the benefit terms for each Plan:

Inactive employees or beneficiaries currently receiving benefits	317
Inactive employees entitled to but not yet receiving benefits	91
Active employees	216
Total	624

**Contributions** – Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for the Plan are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

**Net Pension Liability** – The District's net pension liability for the Plan is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of the Plan is measured as of June 30, 2014, using an annual actuarial valuation as of June 30, 2013, rolled forward to June 30, 2014, using standard update procedures. A summary of the principal assumptions and methods used to determine the net pension liability is shown below.

Actuarial Assumptions – The total pension liability in the June 30, 2013, actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	June 30, 2013
Measurement Date	June 30, 2014
	Entry-Age Normal Cost
Actuarial Cost Method	Method
Actuarial Assumptions:	
Discount Rate	7.50%
Inflation	2.75%
Payroll Growth	3.0%
Projected Salary Increase	3.3% - 14.2% <sup>(1)</sup>
Investment Rate of Return	$7.50\%^{(2)}$
	Derived using CalPERS'
Mortality	Membership Data

<sup>(1)</sup> Depending on age, service and type of employment

<sup>(2)</sup> Net of pension plan investment and administrative expenses, including inflation

The mortality table used was developed based on CalPERS specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB. For more details on this table, see the 2014 Experience Study on the CalPERS website.

**Discount Rate** – The discount rate used to measure the total pension liability was 7.50%. To determine whether the municipal bond rate should be used in the calculation of a discount rate for the Plan, CalPERS stress tested employer rate plans within the Plan that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.50% discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The stress test results are presented in a detailed report, GASB Statements 67 and 68 Crossover Testing Report for Measurement Date June 30, 2014 based on June 30, 2013 Valuations, that can be obtained from the CalPERS website.

According to Paragraph 30 of GASB 68, the long-term discount rate should be determined without reduction for pension plan administrative expense. For the CalPERS Plan, the 7.50% investment return assumption used in this accounting valuation is net of administrative expenses. Administrative expenses are assumed to be 15 basis points. An investment return excluding administrative expenses would have been 7.65%. Using this lower discount rate has resulted in a slightly higher total pension liability and net pension liability. The difference was deemed immaterial to the agent multiple-employer plan.

CalPERS is scheduled to review all actuarial assumptions as part of its regular asset liability management review cycle that is scheduled to be completed in February 2018. Any changes to the discount rate will require Board action and proper stakeholder outreach. For these reasons, CalPERS expects to continue using a discount rate net of administrative expenses for GASB 67 and 68 calculations through at least the year ended June 30, 2018. CalPERS will continue to check the materiality of the difference in calculation until such time as CalPERS has changed their methodology.

### NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2015

The long-term expected rate of return on pension plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Such cash flows were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. Using historical returns of all the Plan's asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for the Plan. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

Asset Class	New Strategic Allocation	Real Return Years 1 – 10 <sup>(a)</sup>	Real Return Years 11+ <sup>(b)</sup>
Global Equity	47.0%	5.25%	5.71%
Global Fixed Income	19.0%	0.99%	2.43%
Inflation Sensitive	6.0%	0.45%	3.36%
Private Equity	12.0%	6.83%	6.95%
Real Estate	11.0%	4.50%	5.13%
Infrastructure and Forestland	3.0%	4.50%	5.09%
Liquidity	2.0%	(0.55)%	(1.05)%
Total	100%		

<sup>(a)</sup> An expected inflation of 2.5% used for this period.

<sup>(b)</sup> An expected inflation of 3.0% used for this period.

**Changes in the Net Pension Liability** – The changes in the net pension liability for the Plan are as follows:

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability (Asset)
Balance at June 30, 2014	\$ 244,402,997	\$ 180,686,208	\$ 63,716,789
Changes recognized for the measurement period: Service cost Interest on the total pension liability Contributions - employer Contributions - employee Net investment income <sup>(1)</sup>	4,509,169 18,144,590	3,815,653 2,622,951 31,178,442	4,509,169 18,144,590 (3,815,653) (2,622,951) (31,178,442)
Benefit payments, including refunds of employee contributions Net changes Balance at June 30, 2015	(9,459,410) 13,194,349 \$ 257,597,346	(9,459,410) 28,157,636 \$ 208,843,844	(14,963,287) \$ 48,753,502

<sup>(1)</sup> Net of administrative expenses.

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate** – The following presents the net pension liability of the District for the Plan, calculated using the discount rate for the Plan, as well as what the District's net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower or 1 percentage-point higher than the current rate:

	Current					
	Disco	ount Rate –1% _(6.50%)	-1% Discount Ra (7.50%)		Discount Rate +1% (8.50%)	
District's net pension liability	\$	80,888,520	\$	48,753,502	\$	21,760,298

**Pension Plan Fiduciary Net Position** – Detailed information about the Plan's fiduciary net position is available in the separately issued CalPERS financial reports.

**Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions** – For the year ended June 30, 2015, the District recognized pension expense of \$3,099,602. At June 30, 215, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	0	Deferred autflows of Resources		Deferred Inflows of Resources
Pension contributions subsequent to measurement date Net differences between projected and actual earnings on plan investments	\$	4,268,315	¢	(14,247,236)
			φ	
Total	\$	4,268,315	\$	(14,247,236)

\$4,268,315 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2016. Other amounts reported as deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended June 30	
2016	\$ (3,561,809)
2017	(3,561,809)
2018	(3,561,809)
2019	(3,561,809)
Total	\$ (14,247,236)

### **11. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS**

<u>Plan Description</u> – The District sponsors a single-employer defined benefit healthcare plan administered by CalPERS. The District provides medical, dental, vision, and life insurance benefits to eligible retirees. Benefit provisions are established in accordance with the Employee Association Memorandum of Understanding (MOU) for represented employees and as adopted by Board Resolution for all other employees who retire from the District on or after attaining age 50 with at least 5 (five) years of service.

The District established an irrevocable trust to prefund the other postemployment benefit annual required contribution by participating in the California Employers' Retiree Benefit Trust (CERBT) program during the fiscal year ended June 30, 2009. The funds in the CERBT are held in trust and administered by the California Public Employees' Retirement System (CalPERS) as an agent multiple-employer plan. The District's Other Postemployment Benefits (OPEB) financial statements will be included in the CalPERS Comprehensive Annual Financial Report (CAFR). Copies of the CalPERS' CAFR may be obtained from the CalPERS Executive Office, 400 P Street, Sacramento, CA 95814.

## NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2015

<u>Funding Policy</u> – The District funds on a pay-as-you-go basis with additional discretionary funding payments as approved by the Board. The District paid health care and life insurance benefit contributions based on when insurance premium payments were made, which were \$1,888,851 for the year ended June 30, 2015. The additional discretionary funding payment approved by the Board for the year ended June 30, 2015, was \$3,000,000. During the year ended June 30, 2015, one hundred eighty-nine (189) retirees participated in the health insurance plan, one hundred sixty-four (164) retirees participated in the dental plan, one hundred sixty-four (164) retirees participated in the vision plan, and one hundred thirty-eight (138) retirees participated in the life insurance plan.

The District's annual OPEB cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty (30) years.

The CERBT fund, which is an IRC Section 115 Trust, is set up for the purpose of (i) receiving employer contributions to prefund health and other postemployment benefits for retirees and their beneficiaries, (ii) investing contributed amounts and income therein, and (iii) disbursing contributed amounts and income therein, if any, to pay for costs of administration of the fund and to pay for health care costs or other postemployment benefits in accordance with the terms of the District's OPEB plan.

<u>Annual OPEB Cost and Net OPEB Obligation</u> – The ARC was determined as part of the June 30, 2013 actuarial valuation. The ARC rate was 13.4% of annual covered payroll. For the year ended June 30, 2015, the District's annual other postemployment benefit cost (expense) is \$4,212,000. The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed to the plan, and the changes in the District's net OPEB obligation to the plan:

Annual required contribution	\$ 4,438,000
Interest on net OPEB obligation	524,000
Amortization of net OPEB obligation	(750,000)
Annual OPEB cost (expense)	4,212,000
Contributions made	(4,888,851)
Decrease in net OPEB obligation	 (676,851)
Net OPEB obligation-beginning of year	 6,486,150
Net OPEB obligation-end of year	\$ 5,809,299

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the year ended June 30, 2015, and the two preceding years was as follows:

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
6/30/13	\$ 5,080,000	102.2%	\$ 5,960,640
6/30/14	\$ 5,283,000	90.1%	\$ 6,486,150
6/30/15	\$ 4,212,000	116.1%	\$ 5,809,299

### NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2015

<u>Funded Status and Funding Progress</u> – The funded status of the plan as of the most recent actuary valuation date, June 30, 2013, was as follows:

Actuarial accrued liability (AAL) Actuarial value of plan assets	\$ 49,660,000 19,636,000
Unfunded actuarial accrued liability (UAAL)	\$ 30,024,000
Funded ratio (actuarial value of plan assets/AAL) Covered payroll (active plan members) UAAL as a percentage of payroll	\$ 39.5% 32,085,000 93.6%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare costs trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

<u>Actuarial Methods and Assumptions</u> – Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. The schedule of funding progress included in the required supplementary information presents multiyear information regarding whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

In the June 30, 2013, actuarial valuation, the Entry Age Normal (EAN) cost method was used. The actuarial assumptions included a 7.25% investment rate of return (net of administrative expenses), an annual medical cost trend rate of 5.0% - 8.3%, dental and vision trend rate of 3%, Medicare Part B trend rate of \$104.90, and an inflation assumption of 3%. The EAN cost method spreads plan costs for each participant from the entry date to the expected retirement date. Under the EAN cost method the plan's normal cost is developed as a level amount over the participant's working lifetime. The actuarial value of plan assets was \$19,636,000. The plan's unfunded actuarial accrued liability is being amortized using the level percentage of pay method over 20 (twenty) years with 13 (thirteen) years remaining as of June 30, 2015.

### 12. VOLUNTARY SEPARATION BY RETIREMENT INCENTIVE PROGRAM

On March 18, 2015, the District's Board adopted a voluntary separation by retirement incentive program, which provided termination benefits for participating employees with ten years of cumulative District service who voluntarily retired on or before June 30, 2015. Twenty District employees elected to participate. For each participant, the District deposited \$30,000 into a 401(a) money purchase pension plan account in accordance with the incentive program. Deposits were made in July 2015. The \$600,000 liability was included in accrued liabilities in the general fund's balance sheet.

### NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2015

#### **13. RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; injuries to employees; and natural disasters. The District manages and finances these risks by purchasing commercial insurance and has a \$1,000 to \$10,000 deductible for general and special property liability with limits of \$10 million and \$350 million, respectively. The District has a \$500,000 deductible for workers' compensation with a \$1 million limit. There have been no significant reductions in insurance coverage from the previous year, nor have settled claims exceeded the District's commercial insurance coverages in any of the past three years.

As of June 30, 2015, the District had no material claims outstanding for general liability or for workers' compensation cases.

#### 14. COMMITMENTS AND CONTINGENCIES

The District is subject to litigation arising in the normal course of business. In the opinion of the District's Attorney, there is no pending litigation which is likely to have a material adverse effect on the financial position of the District.

The District receives Federal and State grant funds. The amounts, if any, of the District's grant expenditures which may be disallowed upon audit by the granting agencies cannot be determined at this time, although the District expects any such amounts to be immaterial.

#### **15. SUBSEQUENT EVENT**

In November 2015, the District purchased real property at 435 Bryant Street for a purchase price of \$2,500,000. This property will be used for employee and visitor parking for the future office site at 375 Beale Street.

# **REQUIRED SUPPLEMENTARY INFORMATION**

## SCHEDULE OF FUNDING PROGRESS FOR THE YEAR ENDED JUNE 30, 2015

### **OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

Actuarial Valuation Date	Actuarial Asset Value (a)	Entry Age Actuarial Accrued Liability (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
1/1/2010	\$ 7,354,000	\$ 46,760,000	\$ 39,406,000	15.7%	\$ 31,826,000	123.8%
6/30/2011	\$ 12,450,000	\$ 53,436,000	\$ 40,986,000	23.3%	\$ 31,896,000	128.5%
6/30/2013	\$ 19,636,000	\$ 49,660,000	\$ 30,024,000	39.5%	\$ 32,085,000	93.6%

## SCHEDULE OF CHANGES IN THE DISTRICT'S NET PENSION LIABILITY AND RELATED RATIOS AS OF JUNE 30, 2015 LAST 10 YEARS\*

		2015
<b>Total pension liability</b> Service cost Interest Benefit payments, including refunds of employee contributions Net change in total pension liability <b>Total pension liability – beginning</b>	\$	4,509,169 18,144,590 (9,459,410) 13,194,349 244,402,997
Total pension liability – ending (a)	\$	257,597,346
<b>Plan fiduciary net position</b> Contributions – employer Contributions – employee Net investment income <sup>(1)</sup> Benefit payments, including refunds of employee contributions Net change in fiduciary net position <b>Plan fiduciary net position – beginning</b>	\$	3,815,653 2,622,951 31,178,442 (9,459,410) 28,157,636 180,686,208
Plan fiduciary net position – ending (b)	\$	208,843,844
District's net pension liability – ending (a) - ending (b)	<u>\$</u>	48,753,502
Plan fiduciary net position as a percentage of the total pension liability		81.07%
District's covered-employee payroll	\$	32,010,647
District's net pension liability as a percentage of covered-employee payroll		152.30%
<sup>(1)</sup> Net of administrative expenses.		

## Bay Area Air Quality Management District Miscellaneous Plan

Notes to Schedule:

**Change of benefit terms** – In 2015, there were no changes to the benefit terms. **Changes in assumptions** – In 2015, there were no changes in assumptions.

\* - Fiscal year 2015 was the 1st year of implementation, therefore only one year is shown.

## SCHEDULE OF THE DISTRICT'S CONTRIBUTIONS AS OF JUNE 30, 2015 LAST 10 YEARS\*

## Bay Area Air Quality Management District Miscellaneous Plan

	2015			
Actuarially determined contribution Contributions in relation to the actuarially determined contributions	\$	4,268,315 (4,268,315)		
Contribution deficiency (excess)	<u>\$</u>	0		
District's covered-employee payroll	\$	33,133,499		
Contributions as a percentage of covered-employee payroll		12.88%		

### Notes to Schedule:

Actuarially determined contribution rates are calculated as of June 30, 2012.

Methods and assumptions used to determine contribution rates:

Actuarial cost method Amortization method	Entry-Age Normal Cost Method Level percentage of payroll
Remaining amortization period	19 years
Asset valuation method	15 year smoothed market
Actuarial assumptions:	
Discount rate	7.50%
Inflation	2.75%
Payroll growth	3.0%
Projected salary increase	3.3% - 14.2% <sup>(1)</sup>
Investment rate of return	$7.50\%^{(2)}$
Mortality	Derived using CalPERS' Membership Data

<sup>(1)</sup> Depending on age, service and type of employment

<sup>(2)</sup> Net of pension plan investment and administrative expenses, including inflation

\* Fiscal year 2015 was the 1st year of implementation, therefore only one year is shown.

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2015

	Budgeter	l Amounts	Actual	Variance with Final Budget
	Original	Final	(Budgetary Basis)	Positive (Negative)
REVENUES	8			(108)
Permit fees	\$ 27,119,936	\$ 27,119,936	\$ 29,211,409	\$ 2,091,473
Title V permit fees	3,867,100	3,867,100	4,490,995	623,895
AB 2588 income	554,359	554,359	408,666	(145,693)
County apportionment	22,523,540	22,523,540	25,859,398	3,335,858
Federal grant - EPA	2,101,252	2,211,581	2,559,252	347,671
Federal grant - DHS	1,345,986	1,345,986	1,152,134	(193,852)
CMAQ Spare the Air	885,000	885,000	888,698	3,698
Penalties and variance fees	1,700,000	1,700,000	2,712,385	1,012,385
Hearing board fees	20,000	20,000	31,765	11,765
Asbestos fees	2,300,000	2,300,000	3,247,403	947,403
State subvention	1,719,000	1,719,000	1,723,225	4,225
State grants	387,164	610,164	578,683	(31,481)
Portable equipment registration program (PERP)	400,000	400,000	580,118	180,118
Special environmental projects	25,000	2,810,527	605,695	(2,204,832)
Interest	190,000	190,000	445,124	255,124
Miscellaneous	114,717	114,717	150,552	35,835
Total revenues	65,253,054	68,371,910	74,645,502	6,273,592
EXPENDITURES				
Executive office and finance	6,231,104	7,128,317	7,262,666	(134,349)
Administration	8,786,726	11,107,887	10,088,289	1,019,598
Information systems	3,623,665	3,675,482	2,849,206	826,276
Legal services	2,708,383	2,713,074	2,654,094	58,980
Outreach and incentives	3,671,274	4,583,322	3,827,348	755,974
Compliance and enforcement	10,893,953	11,005,508	10,442,462	563,046
Engineering	9,372,637	9,526,050	8,786,452	739,598
Planning and research	6,448,664	7,515,122	6,026,668	1,488,454
Technical services	9,667,139	10,630,754	9,498,435	1,132,319
Strategic incentives division	676,158	706,158	484,966	221,192
Program distribution	070,100	3,051,202	1,403,396	1,647,806
1% vacancy savings	(582,438)	(582,438)	1,105,550	(582,438)
Total current expenditures	61,497,265	71,060,438	63,323,982	7,736,456
Capital outlay	3,762,348	7,907,979	3,947,504	3,960,475
Total expenditures	65,259,613	78,968,417	67,271,486	11,696,931
EXCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES	(6,559)	(10,596,507)	7,374,016	17,970,523
	(0,557)	(10,570,501)		
OTHER FINANCING SOURCES (USES)	6.550	1.550	004 425	000.07/
Transfers in	6,559	6,559	906,435	899,876
NET CHANGE IN FUND BALANCE	\$	<u>\$ (10,589,948</u> )	8,280,451	\$ 18,870,399
BEGINNING BUDGETARY FUND BALANCE			48,120,929	
ENDING BUDGETARY FUND BALANCE			\$ 56,401,380	

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - SPECIAL REVENUE FUND FOR THE YEAR ENDED JUNE 30, 2015

	Budgeted Amounts		Actual (Budgetary	Variance with Final Budget Positive
	Original	Final	(Budgetary Basis)	(Negative)
REVENUES				(1051110)
TFCA/MSIF DMV fee	\$ 39,601,712	\$ 70,052,320	\$ 40,572,748	\$ (29,479,572)
CA Goods Movement revenue & other				
programs	14,744,574	7,838,186	9,259,163	1,420,977
Carl Moyer Program	7,112,233	9,059,699	8,851,906	(207,793)
AB 434/923 others	439,796	439,796	1,331,434	891,638
Total revenues	61,898,315	87,390,001	60,015,251	(27,374,750)
EXPENDITURES				
TFCA/MSIF, Carl Moyer, & other progra	ams:			
Program distribution	22,962,239	54,801,446	36,901,209	17,900,237
Intermittent control	1,142,609	1,246,536	968,631	277,905
TFCA administration	1,353,966	1,353,967	910,719	443,248
Vehicle buy-back	7,242,839	7,242,839	7,415,653	(172,814)
Mobile source incentive	634,905	634,906	457,871	177,035
Regional BikeShare	6,958,149	6,958,148	1,297,089	5,661,059
CarSharing incentive program		454,937	756,907	(301,970)
Regional electric vehicle deployment	5,191,125	5,191,125	952,022	4,239,103
Enhanced mobile source inspection	1,228,113	1,228,115	1,458,671	(230,556)
California Goods Movement Program &				
other programs:				
Grant administration	978,156	978,156	629,777	348,379
Truck Program/LESBP	14,199,655	7,293,267	7,360,267	(67,000)
Total expenditures	61,891,756	87,383,442	59,108,816	28,274,626
EXCESS OF REVENUES OVER				
EXPENDITURES	6,559	6,559	906,435	899,876
OTHER FINANCING USES				
Transfers out	(6,559)	(6,559)	(906,435)	(899,876)
NET CHANGE IN FUND BALANCE	\$	\$		<u>\$</u>
BEGINNING BUDGETARY FUND BAL	ANCE			
ENDING BUDGETARY FUND BALAN	CE		\$ 	

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2015

#### **Budgetary Principles**

Through the budget process, the Board of Directors sets the direction of the District. The annual budget assures the most efficient and effective use of the District's economic resources, and establishes the priority of objectives that are to be accomplished during the fiscal year.

The annual budget covers the period from July 1 to June 30, and is a vehicle that accurately and openly communicates these priorities to the community, businesses, vendors, employees, and other public agencies. In addition, it establishes the foundation of effective financial planning by providing resource allocation, performance measures and controls that permit the evaluation and adjustment of the District's performance.

The District follows these procedures in establishing the budgetary data reflected in the basic financial statements:

- a) The Board of Directors adopts an annual budget by resolution prior to July 1 of each fiscal year. The annual budget indicates appropriations by fund and by program. The Board of Directors may also adopt supplemental appropriations during the year. At the fund level, expenditures may not legally exceed appropriations. The Air Pollution Control Officer (APCO) is authorized to transfer budgeted amounts between divisions and programs within any fund.
- b) Budgets are adopted on a basis that is consistent with Generally Accepted Accounting Principles (GAAP) with the exception of recognition of certain revenues, as discussed below. Annual appropriated budgets are adopted for the General and Special Revenue funds.
- c) Supplementary budgetary revenue and expenditure appropriations were adopted by the Board of Directors during the fiscal year. These supplemental appropriations have been included in the Budgeted Amounts - Final column of the Budgetary Comparison Schedules.

#### Reconciliation to the Statement of Revenues, Expenditures, and Changes in Fund Balances

The District's budgetary basis is consistent with Generally Accepted Accounting Principles (GAAP), with the exception of certain revenues that are recognized when earned in the GAAP-basis financial statements, but deferred until expended on the budgetary basis. Revenues in the Budget and Actual schedules have been presented on the budgetary basis to provide a more meaningful comparison of actual results with the budget. The following is a reconciliation between revenues on the budgetary basis and the GAAP basis reflected in the statement of revenues, expenditures, and changes in fund balance.

	Ge	eneral Fund	Re	Special venue Fund
Revenues – Budgetary Basis Revenue recognition adjustments	\$	74,645,502 (592,747)	\$	60,015,251 (4,990,175)
Revenues – GAAP Basis	\$	74,052,755	\$	55,025,076

SUPPLEMENTARY INFORMATION

## TRANSPORTATION FUND FOR CLEAN AIR (TFCA) PROGRAM, MOBILE SOURCE INCENTIVE PROGRAM, CARL MOYER PROGRAM, & OTHER PROGRAMS SCHEDULE OF EXPENDITURES FOR THE YEAR ENDED JUNE 30, 2015

Programs	S:	alaries and Benefits	 ervices and Supplies	_ <u>_</u> Ľ	Program Distribution	 Total
Program distribution				\$	36,901,209	\$ 36,901,209
Intermittent control	\$	427,244	\$ 541,387			968,631
TFCA administration		734,342	176,377			910,719
Vehicle buy-back		56,122	7,359,531			7,415,653
Mobile source incentive		426,159	31,712			457,871
Regional BikeShare		117,443	1,179,646			1,297,089
CarSharing incentive program		28,331	728,576			756,907
Regional electric vehicle						
deployment		60,261	891,761			952,022
Enhanced inspection program		1,447,567	 11,104			 1,458,671
Total expenditures	\$	3,297,469	\$ 10,920,094	\$	36,901,209	\$ 51,118,772

OMB CIRCULAR A-133 AND TRANSPORTATION FUND FOR CLEAN AIR COMPLIANCE REPORTS

FOR THE YEAR ENDED JUNE 30, 2015

## FOR THE YEAR ENDED JUNE 30, 2015

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## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2015

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Pass-Through / Grant Identifying Number	Federal CFDA Number	Federal Expenditures
U.S. Environmental Protection Agency:			
Surveys, Studies, Research, Investigations,			
Demonstrations, and Special Purpose Activities			
Relating to the Clean Air Act	PM99T08001-2	66.034	\$ 57,931
Surveys, Studies, Research, Investigations,			
Demonstrations, and Special Purpose Activities			
Relating to the Clean Air Act	PM99T08001	66.034	198,249
National Air Toxics Trend Study	XA00T63001-4	66.034	125,177
Lead NAAQS Airport Study	XA00T76401	66.034	73,511
Subtotal CFDA 66.034			454,868
National Clean Diesel Program-Truck Replacement	DE00T96101	66.039	32,340
Air Pollution Control Program Support	A00905614	66.001	106,183
Air Pollution Control Program Support	A00905614	66.001	2,051,419
Subtotal CFDA 66.001			2,157,602
Total U.S. Environmental Protection Agency			2,644,810
U.S. Department of Homeland Security:			
Homeland Security Biowatch Program	2006-ST-91-2	97.091	1,152,134
U.S. Department of Energy:			
California Fleets & Workplace Alternative			
Fuels Project	DE-EE0006007	81.086	728,575
U.S. Department of Transportation:			
Passed through California Department of			
Transportation:			
Highway Planning and Construction	CML-6297(003)	20.205	888,698
Highway Planning and Construction	CML-6297(006)	20.205	965,544
Highway Planning and Construction/Total			
U.S. Department of Transportation			1,854,242
Total Expenditures of Federal Awards			\$ 6,379,761

## NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2015

### 1. REPORTING ENTITY

The accompanying Schedule of Expenditures of Federal Awards (SEFA) presents the activity of all federal award programs of the Bay Area Air Quality Management District (the District). The District's reporting entity is defined in Note 1 of the District's basic financial statements. Expenditures of federal awards received directly from federal agencies, as well as expenditures of federal awards passed through other governmental agencies, are included in the SEFA.

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

**Basis of Accounting** – Funds received under the various grant programs have been recorded within the general fund and the special revenue fund of the District. The accompanying SEFA is presented using the modified accrual basis of accounting for expenditures that are accounted for in the general fund and the special revenue fund, which are both governmental funds, as described in Note 1 of the District's basic financial statements.

**Relationship to Financial Statements** – Federal award expenditures reported in the accompanying SEFA agree, or can be reconciled, in all material respects, to amounts reported in the District's basic financial statements.

**Catalog of Federal Domestic Assistance (CFDA)** – The CFDA numbers included in the accompanying SEFA were determined based on the program name, review of grant or contract information, and the Office of Management and Budget's Catalog of Federal Domestic Assistance.

## 3. PASS-THROUGH ENTITIES' IDENTIFYING NUMBERS

When federal awards are received from a pass-through entity, the SEFA indicates, if assigned, the identifying grant or contract number that has been assigned by the pass-through entity.

### 4. PASS-THROUGH AWARDS

Federal assistance provided to subrecipients is treated as expenditures when it is paid to the subrecipient and is summarized as follows:

<u>Program</u>	Federal <u>CFDA Number</u>	Amount Provided to <u>Subrecipients</u>		
Air Pollution Control Program Support	66.001	\$ 605,656		
National Clean Diesel Program-Truck Replacement	66.039	25,000		



Gilbert Associates, Inc. CPAs and Advisors Relax. We got this.

## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS* AND THE TRANSPORTATION FUND FOR CLEAN AIR (TFCA) PROGRAM

## Independent Auditor's Report

To the Board of Directors Bay Area Air Quality Management District San Francisco, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Bay Area Air Quality Management District (the District) as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 18, 2015.

## Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses, or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Board of Directors Bay Area Air Quality Management District Page 2

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. Our audit was further made to determine that Transportation Fund for Clean Air (TFCA) funds allocated to and received by the District were expended in conformance with applicable statutes, rules, and regulations of the Health and Safety Code Sections 44220 through 44225 and 44229 through 44242. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Silbert associators, Lune

GILBERT ASSOCIATES, INC. Sacramento, California

December 18, 2015



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## REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY OMB CIRCULAR A-133

## **Independent Auditor's Report**

To the Board of Directors Bay Area Air Quality Management District San Francisco, California

### Report on Compliance for Each Major Federal Program

We have audited the Bay Area Air Quality Management District's (the District) compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2015. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination on the District's compliance.

## **Opinion on Each Major Federal Program**

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015.

## **Report on Internal Control Over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency or a combination of deficiency or a combination of deficiencies, in internal control over compliance with a type of compliance that a material weakness in internal control over compliance is a deficiency or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

## Report on Schedule of Expenditures of Federal Awards Required by OMB Circular A-133

We have audited the financial statements of the governmental activities and each major fund of the District as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements. We issued our report thereon dated December 18, 2015, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial

## To the Board of Directors Bay Area Air Quality Management District Page 3

statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Tilbert associato, du.

GILBERT ASSOCIATES, INC. Sacramento, California

December 18, 2015

## SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2015

## SECTION I - SUMMARY OF AUDITOR'S RESULTS

## **Financial Statements**

Type of auditor's report issued:	Unmodified				
Internal control over financial reporting:					
Material weakness(es) identified?	YesNo				
Significant deficiencies identified?	YesNone Reported				
Noncompliance material to financial statements noted?	YesNo				
<u>Federal Awards</u>					
Internal control over major programs:					
Material weakness(es) identified?	YesNo				
Significant deficiencies identified?	YesNone Reported				
Type of auditor's report issued on compliance for major programs:	Unmodified				
Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-133, Section 510(a)?	YesNo				
Identification of major programs					
CFDA Number(s)	Name of Federal Program or Cluster				
66.034	Surveys, Studies, Research, Investigations, Demonstrations, and Special Purpose Activities Relating to the Clean Air Act, National Air Toxic				
20.205 81.086	Trend Study, and Lead NAAQS Airport Study Highway Planning and Construction California Fleets & Workplace Alternative Fuels Project				
Dollar threshold used to distinguish between Type A and Type B programs	\$ 300,000				
Auditee qualified as low-risk auditee?	✓ YesNo				

## SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2015

## SECTION II - FINANCIAL STATEMENT FINDINGS

There were no financial statement findings reported.

### SECTION III - FEDERAL COMPLIANCE

There were no federal compliance findings reported.

## STATUS OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2015

There were no findings in the prior year.

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT Memorandum

- To: Chairperson David Hudson and Members of the Budget and Finance Committee
- From: Jack P. Broadbent Executive Officer/APCO
- Date: January 11, 2016

Re: <u>Second Financial Report – Fiscal Year Ending 2016</u>

## **RECOMMENDED ACTION**

None; receive and file.

## DISCUSSION

Finance Staff will present an update on the Air District's financial results for the second quarter of the 2015-16 fiscal year. The following information summarizes those results.

# GENERAL FUND BUDGET: STATEMENT OF REVENUES

Comparison of Budget to Actual Revenues

County Receipts	\$ 10,675,534	(44%) of budgeted revenue.
Permit Fees	\$ 24,272,445	(84%) of budgeted revenue.
Title V Permit Fees	\$ 3,661,749	(85%) of budgeted revenue.
Asbestos Fees	\$ 1,905,610	(79%) of budgeted revenue.
Toxic Inventory Fees	\$ 223,017	(40%) of budgeted revenue.
Penalties and Settlements	\$ 5,082,455	(254%) of budgeted revenue.
Interest Revenues	\$ 85,226	(45%) of budgeted revenue.
Miscellaneous Revenues	\$ 34,433	(30%) of budgeted revenue.

## <u>GENERAL FUND BUDGET: STATEMENT OF EXPENDITURES</u> <u>Comparison of Budget to Actual Expenditures</u>

Personnel - Salaries*	\$16,186,516	(44%) of budgeted expenditures.
Personnel - Fringe Benefits*	\$ 6,896,254	(38%) of budgeted expenditures.
Operational Services and Supplies	\$ 8,874,942	(49%) of budgeted expenditures.
Capital Outlay	\$ 4,339,071	(108%) of budgeted expenditures.
Office Acquisition	\$ -	(0%) of budgeted expenditures.
*Consolidated (includes Special Fund		

CASH AND INVESTMENTS IN COUNTY TREASURY				
(Based on the December 2015 A				
General Fund	\$53,426,060			
TFCA	\$72,924,265			
MSIF	\$30,643,303			
Carl Moyer	\$8,669,025			
CA Goods Movement	\$8,540,921			
BikeShare	\$2,230,961			
Total	<u>\$176,434,534</u>			

6/30/2014		6/30/2015		6/30/2016	
	Audited		Audited		Adopted
\$	500,000	\$	-	\$	_
\$	1,000,000	\$	1,000,000	\$	1,360,000
\$	10,114,309	\$	10,114,309	\$	14,501,024
\$	_	\$	-	\$	1,000,000
\$	500,000	\$	500,000	\$	500,000
\$	500,000	\$	500,000	\$	500,000
\$	1,000,000	\$	_	\$	_
\$	1,800,000	\$	1,800,000	\$	1,600,000
\$	360,900	\$	_	\$	_
\$	417,100	\$	417,100	\$	417,100
\$	450,000	\$	450,000	\$	450,000
\$	-	\$	_	\$	500,000
\$	-	\$	_	\$	1,000,000
\$	1,000,000	\$	1,000,000	\$	1,000,000
\$	17,642,309	\$	15,781,409	\$	22,828,124
				\$	(1,316,825)
\$	7,404,751	\$	15,122,475	\$	8,075,760
\$	25,047,060	\$	30,903,884	\$	29,587,059
\$	14,668,200	\$	14,168,200	\$	5,168,200
\$	14,668,200	\$	14,168,200	\$	5,168,200
\$	39,715,260	\$	45,072,084	\$	34,755,259
	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	Audited         \$ 500,000         \$ 1,000,000         \$ 10,114,309         \$ -         \$ 500,000         \$ 10,114,309         \$ -         \$ 500,000         \$ 10,114,309         \$ -         \$ 500,000         \$ 1,000,000         \$ 1,000,000         \$ 1,800,000         \$ 360,900         \$ 417,100         \$ 450,000         \$ -         \$ 1,000,000         \$ -         \$ 1,000,000         \$ 17,642,309         \$ 7,404,751         \$ 25,047,060         \$ 14,668,200         \$ 14,668,200	Audited         \$ 500,000       \$         \$ 1,000,000       \$         \$ 10,114,309       \$         \$ 500,000       \$         \$ 10,114,309       \$         \$ 500,000       \$         \$ 500,000       \$         \$ 500,000       \$         \$ 10,00,000       \$         \$ 1,000,000       \$         \$ 1,800,000       \$         \$ 1,800,000       \$         \$ 1,800,000       \$         \$ 450,000       \$         \$ 450,000       \$         \$ 1,000,000       \$         \$ 1,000,000       \$         \$ 1,000,000       \$         \$ 1,000,000       \$         \$ 1,000,000       \$         \$ 1,000,000       \$         \$ 1,000,000       \$         \$ 1,000,000       \$         \$ 1,000,000       \$         \$ 1,000,000       \$         \$ 1,000,000       \$         \$ 1,000,000       \$         \$ 1,000,000       \$         \$ 1,000,000       \$         \$ 1,000,000       \$         \$ 1,000,000       \$         \$ 1,000,000       \$ <td>Audited         Audited           \$ 500,000         \$           \$ 1,000,000         \$ 1,000,000           \$ 10,114,309         \$ 10,114,309           \$ 10,114,309         \$ 10,114,309           \$ 10,114,309         \$ 10,114,309           \$ 10,114,309         \$ 10,114,309           \$ 10,114,309         \$ 10,114,309           \$ 500,000         \$ 500,000           \$ 500,000         \$ 500,000           \$ 500,000         \$ 500,000           \$ 1,000,000         \$           \$ 1,800,000         \$ 1,800,000           \$ 360,900         \$           \$ 417,100         \$ 417,100           \$ 4417,100         \$ 417,100           \$ 450,000         \$ 450,000           \$         \$           \$ 1,000,000         \$ 1,000,000           \$ 17,642,309         \$ 15,781,409           \$ 17,642,309         \$ 15,781,409           \$ 17,642,309         \$ 15,781,409           \$ 17,642,309         \$ 15,781,409           \$ 14,668,200         \$ 14,168,200           \$ 14,668,200         \$ 14,168,200           \$ 14,668,200         \$ 14,168,200</td> <td>Audited         Audited           \$ 500,000         \$ -         \$           \$ 1,000,000         \$ 1,000,000         \$           \$ 10,114,309         \$ 10,114,309         \$           \$ 10,114,309         \$ 10,114,309         \$           \$ 500,000         \$ 500,000         \$           \$ 500,000         \$ 500,000         \$           \$ 500,000         \$ 500,000         \$           \$ 500,000         \$ 500,000         \$           \$ 1,000,000         \$ 500,000         \$           \$ 1,000,000         \$ 1,800,000         \$           \$ 1,800,000         \$ 1,800,000         \$           \$ 1,800,000         \$ 1,800,000         \$           \$ 417,100         \$ 417,100         \$           \$ 450,000         \$ 450,000         \$           \$ 450,000         \$ 1,000,000         \$           \$ 1,000,000         \$ 1,000,000         \$           \$ 1,000,000         \$ 1,000,000         \$           \$ 17,642,309         \$ 15,781,409         \$           \$ 7,404,751         \$ 15,122,475         \$           \$ 14,668,200         \$ 14,168,200         \$           \$ 14,668,200         \$ 14,168,200         \$<!--</td--></td>	Audited         Audited           \$ 500,000         \$           \$ 1,000,000         \$ 1,000,000           \$ 10,114,309         \$ 10,114,309           \$ 10,114,309         \$ 10,114,309           \$ 10,114,309         \$ 10,114,309           \$ 10,114,309         \$ 10,114,309           \$ 10,114,309         \$ 10,114,309           \$ 500,000         \$ 500,000           \$ 500,000         \$ 500,000           \$ 500,000         \$ 500,000           \$ 1,000,000         \$           \$ 1,800,000         \$ 1,800,000           \$ 360,900         \$           \$ 417,100         \$ 417,100           \$ 4417,100         \$ 417,100           \$ 450,000         \$ 450,000           \$         \$           \$ 1,000,000         \$ 1,000,000           \$ 17,642,309         \$ 15,781,409           \$ 17,642,309         \$ 15,781,409           \$ 17,642,309         \$ 15,781,409           \$ 17,642,309         \$ 15,781,409           \$ 14,668,200         \$ 14,168,200           \$ 14,668,200         \$ 14,168,200           \$ 14,668,200         \$ 14,168,200	Audited         Audited           \$ 500,000         \$ - 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## VENDOR PAYMENTS

In accordance with provisions of the Administrative Code, Division II Fiscal Policies and Procedures - Section 4 Purchasing Procedures: 4.3 Contract Limitations, staff is required to present recurring payments for routine business needs such as utilities, licenses, office supplies and the like, more than, or accumulating to more than \$70,000 for the fiscal year. In addition, this report includes all of the vendors receiving payments in excess of \$70,000 under contracts that have not been previously reviewed by the Board. In addition, staff will report on vendors that undertook work for the Air District on several projects that individually were less than \$70,000, but cumulatively exceed \$70,000.

Below is a list of vendors with cumulative payments made through the second quarter of 2015-2016 fiscal year that exceeded \$70,000 and meets the reporting criteria noted above. All expenditures have been appropriately budgeted as a part of the overall Air District budget for Fiscal Year 2015-16.

	VENDOR NAME	AMOUNT PAID (July 2015 - December 2015)	Explanation
1	ALLIANT INSURANCE SERVICES	423,419	Various Business Insurance Policies
2	BENEFITS COORDINATORS CORP.	340,725	Life Insurance Plan & LTD Insurance
3	CA PUBLIC EMPLOYEE RETIREMENT SYSTEM	3,907,742	Health Insurance Plan
4	CA PUBLIC EMPLOYEE RETIREMENT SYSTEM	4,438,225	Retirement Benefits & 457 Supplemental Plan
5	САРСОА	699,063	Pass through EPA grants
6	COMCAST	77,244	Internet Connections
7	CSAC EXCESS INSURANCE AUTHORITY	129,609	Life Insurance Plan & LTD Insurance
8	CUBIC TRANSPORTATIONS SYSTEMS	205,582	Clipper Transit Subsidy
9	EMPLOYEE BENEFIT SPECIALISTS	177,831	Medical & Dependent Care Flexible Spending Plan
10	ENTERPRISE FLEET SERVICES	249,036	Fleet Leasing and Maintenance services
11	HARTFORD LIFE INS. CO.	296,698	457 Supplemental Insurance
12	PACIFIC GAS & ELECTRIC COMPANY	286,892	Utilities
13	PREFERRED BENEFIT INSURANCE AD	394,950	Dental Insurance Plan
14	VERIZON WIRELESS	102,831	Cell phone services

## BUDGET CONSIDERATION/FINANCIAL IMPACT

None; receive and file.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

Prepared by:Stephanie OsazeReviewed by:Jeff McKay

## BAY AREA AIR QUALITY MANAGEMENT DISTRICT Memorandum

- To: Chairperson David Hudson and Members of the Budget and Finance Committee
- From: Jack P. Broadbent Executive Officer/APCO
- Date: January 4, 2016

Re: Overview of Current Fiscal Year Ending 2016

## **RECOMMENDED ACTION**

None; receive and file.

## DISCUSSION

Staff will provide an overview of the current fiscal year. The overview will include a discussion of the strategies employed during the FYE 2016 budget cycle and implications for the coming FYE 2017 budget process.

## BUDGET CONSIDERATION/FINANCIAL IMPACT

None; receive and file.

Respectfully submitted,

Jack P. Broadbent Executive Officer/APCO

Prepared by: Jeff McKay