

AGENDA: 4

Bay Area Air Quality Management District Mobile Source Committee

December 2, 2015

Projects with Proposed Awards over \$100,000

Damian Breen Deputy Air Pollution Control Officer



Overview

- Background
- Proposed projects with awards over \$100,000
- Recommendations



CMP, MSIF, & TFCA

• Carl Moyer Program (CMP)

- Created in 1998 to reduce emissions from heavy-duty engines
- Voluntary program that funds surplus emission reductions

• Mobile Source Incentive Fund (MSIF)

- AB 923 allowed for additional \$2 motor vehicle registration fee surcharge (12/04)
- CMP and LESBP projects eligible for MSIF funding

• Transportation Fund for Clean Air (TFCA)

- Funding provided by a \$4 surcharge on motor vehicles
- Statutory authority for the TFCA and requirements of the program are set forth in California Health and Safety Code Sections 44241 and 44242



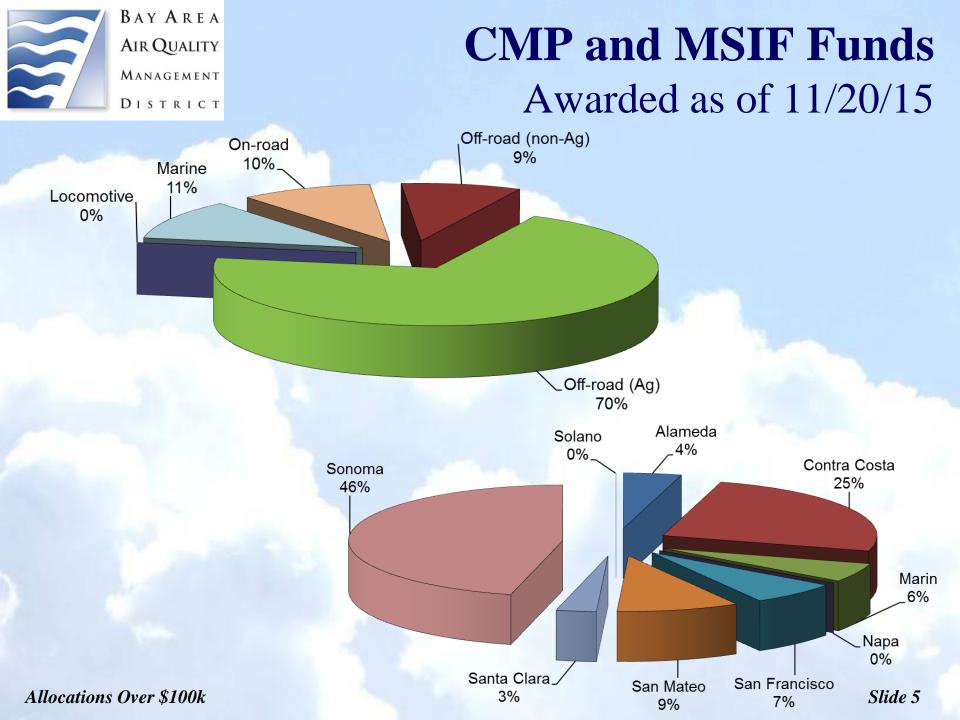
CMP Year 17

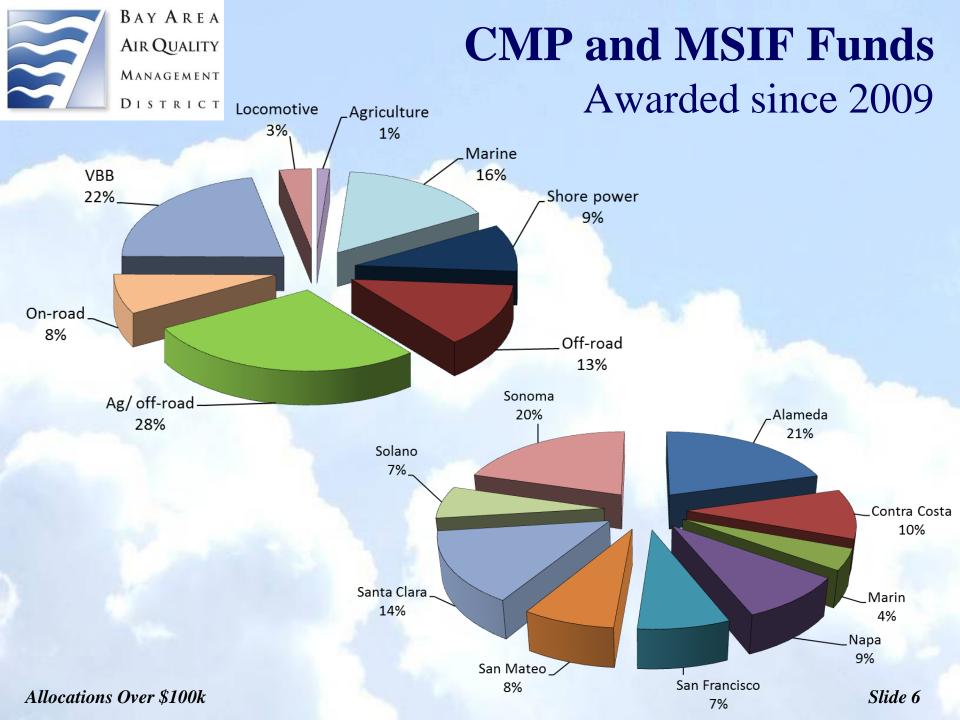
• On 2/18/15 District Board of Directors:

- Approved participation in CMP Year 17
- Authorized Executive Officer/APCO to execute contracts and amendments with grant awards up to \$100,000

• CMP Project Recommendations over \$100k:

- 7 Projects to reduce emissions from 13 pieces of off-road equipment, and 2 marine engines
- ▶ \$1,987,152 in total awards
- Emission reductions: Over 10.3 TPY of criteria pollutants







TFCA

Approvals by District Board of Directors:

- Allocated \$24.47 million in TFCA funding for eligible Air District-led and Regional Fund project categories, 5/6/15
- Authorized Executive Officer/APCO to execute contracts and amendments with grant awards up to \$100,000, 5/6/15
- Adopted policies and evaluation criteria for the FYE 2016 TFCA funded projects on 5/6/15 and 7/29/15

TFCA Project Recommendations over \$100k:

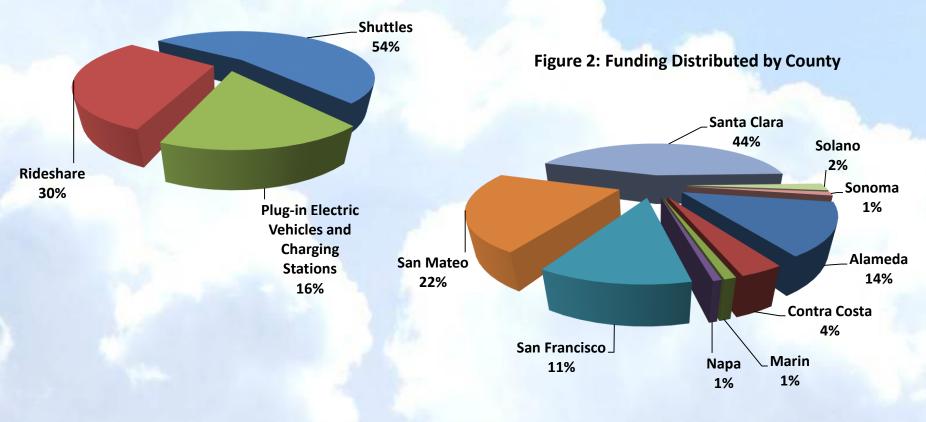
- > One project to install 98 dual-port electric vehicle charging stations at a new parking garage with 3,000+ parking spaces that will serve multiple business complexes & the public
- Proposed award of \$338,546
- Emission reductions: Over 0.21 TPY of criteria pollutants

Allocations Over \$100k



TFCA Funds by Project Category and by County (Eligible projects evaluated between 7/1/15 and 11/20/15)

Figure 1: Funding Distributed by Project Category





Recommendations

Recommend the Board of Directors:

- 1. Approve CMP and TFCA projects with proposed grant awards over \$100,000 as shown in Attachment 1; and
- 2. Authorize the Executive Officer/APCO to enter into agreements for the recommended projects.



AGENDA: 5

Bay Area Air Quality Management District Mobile Source Committee

December 2, 2015

Air Resources Board and Department of Finance Audit

Damian Breen Deputy Air Pollution Control Officer



Overview

- Background
- Program review scope
- Summary of results



Background

- Air District administers several state-funded programs
- California Health and Safety Code provides Air Resources Board (ARB) program oversight responsibilities
- ARB conducts regular program reviews of district programs
- ARB looks for compliance with:
 - California Health and Safety Code
 - > ARB Program guidelines and advisories
 - Program grant award and authorizations
 - > Local air district requirements
- Department of Finance conducts fiscal compliance audit



Program review scope

Carl Moyer Program (CMP)

- Created in 1998 to reduce emissions from heavyduty engines
- Voluntary program that funds surplus emission reductions

Mobile Source Incentive Fund (MSIF)

- ► AB 923 allows for additional \$2 motor vehicle registration fee surcharge (12/04)
- > MSIF funds used for CMP match were reviewed

Scope

- ➢ Fiscal years: 2009/10 − 2012/13
- ▶ \$43,576,225 in expenditures
- Reduced emissions from 585 diesel engines
- Retired 6,468 light-duty vehicles

ARB/DOF Program review







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Program review scope

Lower Emission School Bus Program (LESBP)

- Replacement and retrofit of diesel school buses and replacement of CNG tanks
- The program review focused on funding provided by bonds authorized by Proposition 1B, a grant of federal Diesel Emission Reduction Act funds, and MSIF funds.

• Scope

- ➢ Fiscal years: 2008/09 − 2012/13
- \$8,905,208 in state expenditures leveraged with \$27,796,911 in MSIF funds
- Retrofitted 502 diesel buses, replaced 168 buses, and replaced 80 CNG tanks











Program review scope

Proposition 1B Goods Movement Program (GMP)

- November 2006, voters authorized the Legislature to appropriate \$1 billion in bond funding to quickly reduce air pollution emissions and health risk from freight movement along California's priority trade corridors
- Air District has administered the program in the Bay Area since 2008

• Scope

- ➢ Fiscal years: 2007/08 − 2013/14
- ▶ \$90,446,625 in expenditures
- Retrofitted 930 trucks, and replaced 1,224 trucks
- ➢ Installed shore power at 12 berths at the Port of Oakland







ARB/DOF Program review



Program review scope

- Air Quality Improvement Program (AQIP)
 - Created in 2007 by AB 118 to fund clean vehicle and equipment projects that reduce criteria and toxic air pollutants
 - District projects have included technology demonstrations and a lawn mower replacement program

• Scope

- ➢ Fiscal year: 2010/11
- \blacktriangleright \$2,890,608 in expenditures
- Conducted three technology demonstrations
- Replaced 411 lawn mowers with electric mowers







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Program review timeline

Dates	Milestone/activity			
July 10, 2014	ARB notification letter			
Week of October 20, 2014	Entrance meeting & ARB field work			
Week of January 20, 2015	DOF Field work			
Week of March 9, 2015	DOF Field work			
Week of April 6, 2015	DOF Field work			
Week of April 20, 2015	ARB Project inspections			
June 8, 2015	DOF Exit interview			
August 6, 2015	ARB Exit interview			
August 31, 2015	ARB Final report issued			
Pending	DOF Final report			



ARB results

Findings

• None

Recommendations

- **CMP:** Develop additional procedures to ensure project files are complete.
- **CMP:** Use a more detailed breakdown of project costs in staff project evaluations to reduce the risk of including ineligible costs.



ARB results

Exceptional practices

- Successful development of electronic filing systems for the Carl Moyer and Goods Movement programs.
- Completeness of LESBP project files and recognition of effective and efficient program administration.
- Quick implementation and funding of the replacement of over 350 drayage trucks with much cleaner trucks (May December 2012).



Questions

ARB/DOF Program review

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BAY AREA AIR QUALITY Management District

AGENDA: 6

Bay Area Air Quality Management District Mobile Source Committee

December 2, 2015

FYE 2014 TFCA Audit Report Results and FYE 2015 Report on TFCA Regional Fund Expenditures and Effectiveness

> Damian Breen Deputy Air Pollution Control Officer



TFCA Background

- Audit #16:
 - > Process
 - Findings and Air District Responses
 - > Trends
- FYE 2015 Expenditures and Cost-Effectiveness:
 - > Expenditures
 - Emissions Reductions
 - Cost-Effectiveness

Overview



Background Transportation Fund for Clean Air (TFCA)

- Funded by \$4 motor vehicle registration fee surcharge
 - > 60% to Regional Fund & Air District-sponsored projects
 - > 40% to County Program Manager Fund
- Statutory authority and requirements of the program are set forth in California Health and Safety Code Sections 44241 and 44242
 - Section 44242: requires a fiscal audit of all projects and programs funded with TFCA monies (at least every two years)
 - Section 44241: requires annual public hearing to review TFCA expenditures to determine effectiveness in improving air quality



Audit #16 Process

- February 18, 2015, Board approved award of contract to Gilbert Associates, Inc. (Gilbert) for independent audit services
- Audit # 16 Scope:
 - Reviewed financial and compliance objectives for Regional Fund and Air District-sponsored projects that were closed out by 6/30/2014
 - Covered 28 TFCA projects (20 project sponsors) and over \$10M in TFCA funds expended
 - Conducted audit field work and follow-up May Nov. 2015



Audit #16 Process (cont'd)

- Financial audits performed in accordance with generally accepted auditing standards in the U.S. and applicable standards contained in *Government Auditing Standards*
- Compliance audits performed in accordance with the requirements outlined in the Health and Safety code, funding agreements, and *Government Auditing Standards*
 - Focus to ensure TFCA expenditures were paid in accordance with program's objectives
 - Not designed to provide assurance on overall project compliance



Audit #16 Findings and Responses: *Project Sponsors*

Project Sponsor Findings:

- 2014-1: Five projects had one or more late report
- 2014-2: One Project Sponsor had failed to submit an annual monitoring report

Air District Responses:

- Continue to strengthen District's Administrative Procedures:
 - Streamline reporting process
 - Increase outreach to project sponsors (calls and reminder notices)
 - Prohibit project sponsors with uncorrected audit findings from future funding
- Continue to evaluate other agencies' best practices

TFCA Audit #16 and FYE 2015 Report on Expenditures & Cost-Effectiveness



Audit #16 Findings and Responses: Air District Projects and Administration

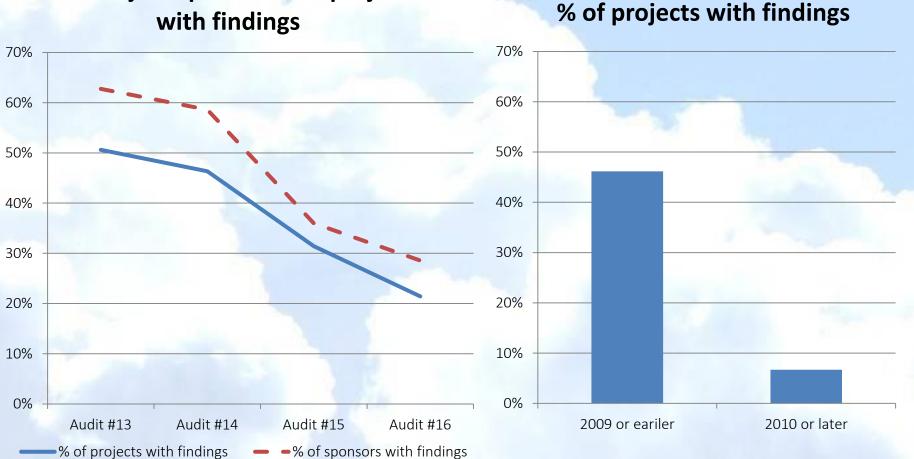
Air District Findings:

• None

TFCA Audit #16 and FYE 2015 Report on Expenditures & Cost-Effectiveness



Performance Trend for TFCA Audits # 13 - # 16



% of Project Sponsors and projects

TFCA Audit #16 and FYE 2015 Report on Expenditures & Cost-Effectiveness

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TFCA Background

- Audit #16:
 - > Process
 - Findings and Air District Responses
 - > Trends
- FYE 2015 Expenditures and Cost-Effectiveness:
 - > Expenditures
 - Emissions Reductions
 - Cost-Effectiveness

Overview



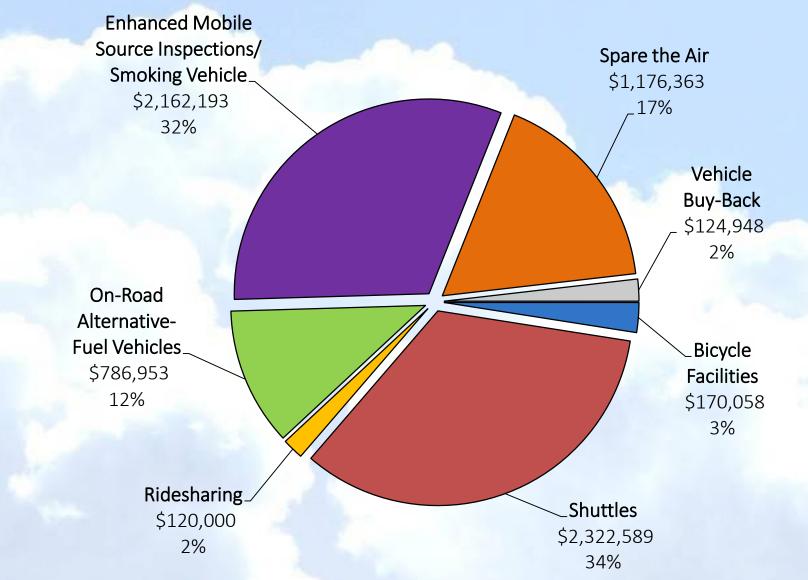
Summary of FYE 2015 Expenditures and C-E Report Results

- Reviewed expenditures and effectiveness of 29 TFCA Regional Fund and Air District-sponsored programs that concluded in FYE 2015 (fully paid and closed-out)
- Expenditures: \$7.63 million
 - \$3.46 million for Air District programs
 - \$3.40 million for Regional Fund grants
 - \$765,101 in administrative and audit costs
- Lifetime criteria pollutant emissions reduced: 124.8 tons
 - > 27.70 tons of reactive organic gases
 - 62.72 tons of nitrogen oxides
 - > 34.35 tons of particulate matter
- Lifetime greenhouse gas emissions reduced: 62,717 tons

TFCA Audit #16 and FYE 2015 Report on Expenditures & Cost-Effectiveness



FYE 2015 Expenditures and C-E Report *Expenditures by Project Category*



TFCA Audit #16 and FYE 2015 Report on Expenditures & Cost-Effectiveness

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Summary of FYE 2015 Expenditures and C-E Report Results

Category	# of Projects	TFCA \$ Expended	% of TFCA \$ Expended	Emissions Reduced (tons)	% of Emissions Reduced	C/E - Weighted (\$/ton)
Bicycle Facilities	17	\$170,058	2.48%	1.84	1%	\$90,000
Shuttles	6	\$2,322,589	33.84%	20.57	16%	\$95,398
Ridesharing	1	\$120,000	1.75%	4.33	3%	\$18,794
On-Road Alternative-Fuel Vehicles	2	\$786,953	11.47%	23.55	19%	\$86,354
Enhanced Mobile Source Inspections/ Smoking Vehicle Program	1	\$2,162,193	31.50%	4.55	4%	\$307,739
Spare the Air Program	1	\$1,176,363	17.14%	69.93	56%	\$17,612
Vehicle Buy-Back Program	1	\$124,948	1.82%	-	-	-
Total for Projects and Programs	29	\$6,863,104	100%	124.77	100%	\$49,545
Administration		\$765,101				

TFCA Audit #16 and FYE 2015 Report on Expenditures & Cost-Effectiveness



FYE 2015 Expenditures and C-E Report Key Findings

- TFCA funds were allocated to eligible projects and programs, consistent with the authorizing legislation
- Overall cost-effectiveness: \$49,545/ton criteria pollutant emissions reduced:
 - Five of the 29 projects and programs achieved less-than-originally-estimated emissions reductions
 - > Two of the six shuttle projects met the established cost-effectiveness cap for the program and four projects did not
- Other public health benefits:
 - Conserve energy and help to reduce greenhouse gases
 - Reduce traffic congestion
 - Expanding public's access to services that provide first and last-mile connections to rail, ferry, and mass transit
 - Improve physical fitness and public safety by facilitating pedestrian and other carfree modes of travel

TFCA Audit #16 and FYE 2015 Report on Expenditures & Cost-Effectiveness



BAY AREA AIR QUALITY MANAGEMENT

Questions

TFCA Audit #16 and FYE 2015 Report on Expenditures & Cost-Effectiveness

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